

**NORTH CAROLINA  
DEPARTMENT OF PUBLIC SAFETY**



**JUVENILE JUSTICE (JJ)**

*JUVENILE CRIME PREVENTION  
COUNCIL POLICY AND REQUIREMENTS  
AND PROCEDURES (R&P)  
DOCUMENT*

**Prepared: June 4, 2014**

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# JCPC Policy, Requirements, and Procedures Document

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## R&P/JCPC Document and Signature History

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### R&P/JCPC: Document and Signature History

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Action	Date
JCPC Manual (R&P/JCPC 1-23) signed July 1, 2014 replaces JCPC 1-8.2 dated 1/3/06.	7/1/2014

Approved by:



7/1/2014

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William Lassiter, ACJJ Deputy Commissioner,  
Juvenile Justice

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Date

## JCPC Policy, Requirements, and Procedures Document

### R&P/JCPC Related Standards. Citations, and/or Legislation

R&P/JCPC: Related Standards (S), Citation (C), Legislation (L), Other (O)

Type	Number	R&P	Name
L	N.C. Gen. Stat. § 14-234	1	Public officers or employees benefiting from public contracts; exceptions
L	N.C. Gen. Stat. § 143-318.9-14,17	1, 12	Public policy
L	N.C. Gen. Stat. § 143B-845	1, 2, 4, 5	Legislative Intent
L	N.C. Gen. Stat. § 143B-846	1, 5, 12	Creation; method of appointment; membership; chair and vice chair
L	N.C. Gen. Stat. § 143B-550	1, 2, 3, 4, 5, 7, 9, 12	Funding for Programs
L	N.C. Gen. Stat. § 7B-1500(1)-(3)	1, 12	Undisciplined and Delinquent Juveniles, Purpose.
L	N.C. Gen. Stat. § 143B-10	2, 17, 19	Powers and duties of heads of principal departments
L	N.C. Gen. Stat. § 143B-801	2, 11	Transfer of Office of Juvenile Justice Authority to the Department of Juvenile Justice and Delinquency Prevention
L	N.C. Gen. Stat. § 143B-806	1, 2, 3, 4, 5, 7, 8, 9, 11, 12	Duties and powers of the Department of Juvenile Justice and Delinquency Prevention
L	N.C. Gen. Stat. § 143B-807	2, 6	Authority to contract with other entities
O	14B NCAC 11B .0202	3	Juvenile Crime Prevention Council Responsibilities
L	N.C. Gen. Stat. § 143-B851	3	Powers and duties
L	N.C. Gen. Stat. § 114-15.1	3	Possible violations of criminal Statutes involving State property to State Bureau
L	N.C. Gen. Stat. § 150B	3	Administrative Procedure Act
L	Index: <a href="http://www.ncagr.gov/aglaw/child_labor.htm">http://www.ncagr.gov/aglaw/child_labor.htm</a>	5	N.C. Child Labor Laws
O	14B NCAC 11B .0102	6	Definitions
O	28 NCAC 03A.0102	6	Definitions
O	28 NCAC 03A.0201	6	Funding Requirements
L	N.C. Gen. Stat. § 159-15	11	Amendments to the budget ordinance
O	28 NCAC 02A.0109	11	Third Party Payments
L	N.C. Gen. Stat. § 7B-2506	9, 12, 13, 14, 17, 18, 19, 20, 21	Dispositional alternatives for delinquent juveniles
L	N.C. Gen. Stat. § 7B-1705	19	Review of determination that petition should not be filed
L	N.C. Gen. Stat. § 7B-1706	20	Diversion plans and referral

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Type	Number	R&P	Name
L	N.C. Gen. Stat. § 90, Article 5	20	North Carolina Controlled Substances Act
L	N.C. Gen. Stat. § 7B-1501	20	Definitions
L	N.C. Gen. Stat. § 143B-809	20	Teen court programs
L	N.C. Gen. Stat. § 7B-2701, Article 27	21	Parental responsibility classes
L	N.C. Gen. Stat. § 143B-846	21	Creation; method of appointment; membership; chair and vice-chair.

# 1 Operations: JCPC Operations

## A. PURPOSE

To establish minimum standards for the design and implementation of Juvenile Crime Prevention Council (JCPC) operations and to assist in the development of residential and non-residential, community-based, intervention and prevention programs for delinquent, undisciplined, and at-risk juveniles.

## B. POLICY STATEMENT

Each JCPC shall:

1. Adopt and regularly review bylaws and policies;
2. Meet statutory membership requirements;
3. Ensure effective meetings to accomplish the work of the JCPC;
4. Implement a planning process leading to a comprehensive JCPC plan to guide the work of the JCPC;
5. Increase public awareness of juvenile delinquency and its prevention;
6. Encourage the development of additional funding streams to address delinquency prevention; and
7. Ensure accountability to the Department of Public Safety (DPS) through submissions of its plan, certification, and other requested reports.

## C. REQUIREMENTS

1. Organization
  - a) Bylaws: The JCPC shall develop a set of bylaws and policies to define its organizational structure, guidelines for operation, and relationship to members. Bylaws and policies shall at a minimum address: membership, conflict of interest, meetings, and funding.
  - b) Membership
    - i. A Chair, Vice-Chair, Secretary, and Treasurer (optional) should be elected from the JCPC membership on an annual basis on or before the first meeting of the fiscal year; the duties of the officers shall be described in the bylaws. The members of the JCPC shall elect annually the Chair and Vice-Chair in accordance with statute (N.C. G. S. § 143B-846(c).
    - ii. As a prerequisite for a county receiving funding from DPS, a JCPC, appointed by the County Board of Commissioners, shall have membership consistent with statute *N.C.G.S. § 143B-846*. Appointments to the JCPC should reflect the racial and socioeconomic diversity of the community.
    - iii. Two (2) or more counties may establish a multi-county JCPC and membership shall be representative of each participating county in accordance with statute *N.C.G.S. § 143B-846*

c) Conflict of Interest

- i. Prior to the disbursement of any State funds to the county, each JCPC must have a policy that addresses conflict of interest that may arise when members are involved in the allocation of State funds.
- ii. The JCPC shall adopt the *DPS Conflict of Interest Policy Template for JCPCs* (Form DJJ 13 001b) or include the template provisions in a conflict of interest policy in its bylaws.. The policy shall address situations where any member may directly or indirectly benefit by being a council member, any conflict of interest with individual council members, and any conflict of interest with DPS JCPC-funded programs. The policy shall include actions to be taken by the member, or County officials, or both to avoid conflicts of interest and the appearance of impropriety.
- iii. A council member must disclose in writing the existence, nature, and extent of any potential or actual conflict of interest using the *Conflict of Interest Disclosure Form for JCPCs* (Form DJJ 13 001c) to the JCPC Chairperson, the County Finance Officer, and the County Manager as soon as the conflict becomes known. The JCPC Chairperson has the discretion of either calling a meeting regarding this conflict of interest, or the real or perceived conflict shall be conveyed at the next scheduled meeting.
- iv. *REFERENCE: Disclosure of conflict of interest is mandated by N.C. Gen. Stat. § 14-234.*
- v. The *DPS Conflict of Interest Policy Template for JCPCs* (Form DJJ 13 001b) provides the mandatory, minimum policy for conflict of interest. Each JCPC must include this text in their bylaws and should supplement the policy with additional procedures.
- vi. Any action taken by the JCPC in response to a conflict of interest being disclosed by a JCPC member shall be recorded in the minutes of the meeting.
- vii. The JCPC Chairperson shall:
  - Ensure all new and existing council members receive the *Conflict of Interest Disclosure Form for JCPCs* (Form DJJ 13 001c) and are made aware of the JCPC's conflict of interest policy; and
  - Initiate annual review of all conflict of interest disclosures and compare JCPC actions taken as a result of the disclosure to the JCPC's bylaws.

d) Meetings

- i. Committee Structure: The JCPC should develop a committee structure that will allow the council to meet the needs of the community while adhering to legislative mandates.
- ii. Decision-making: The JCPC should adopt a decision-making process consistent with statute and administrative code.
- iii. Quorum: The JCPC shall define quorum in a manner consistent with statute *N. C. Gen. Stat. § 143B-849*

- iv. Goals: The JCPC shall conduct meetings in such a way that will ensure accountability to the community, goal attainment, and community participation.
  - v. Frequency: The JCPC shall meet at least bi-monthly (once every two (2) months) and more often when necessary to work towards JCPC goals and accomplish JCPC tasks.
  - vi. Open meetings: As a council of local county government (public body), the JCPC must abide by open meetings statutes *N.C. Gen. Stat. §143-318.9-18*. Hence, public notice of meetings that any citizen or group may attend is required.
2. Confidentiality: Confidentiality must be maintained. The JCPC shall have in place procedures to maintain confidentiality of all juveniles and families involved in programs. No juvenile referred by DPS may be identified during a meeting.
  3. Record keeping: The JCPC shall keep accurate minutes, either written or audio recorded, of all public meetings, including any closed sessions and provide copies to the Office of the County Manager, and shall follow the county record retention policy, and any other state guidelines that apply.
  4. JCPC Duties
    - a) Each JCPC shall review annually (1) the needs of juveniles in the county who are at risk of delinquency or who have been adjudicated undisciplined or delinquent and (2) the resources available to address those needs.
    - b) On an ongoing basis, each JCPC shall:
      - i. Assess the needs of juveniles in the county, evaluate the adequacy of resources available to meet those needs, and develop or propose strategies to address unmet needs;
      - ii. Assess the needs of the juveniles in the county who are at-risk or have been associated with gangs or gang activity;
      - iii. Evaluate the performance of juvenile services and programs in the county; evaluate each DPS JCPC-funded program as a condition of continued funding. At a minimum, the JCPC will use the instruments and protocols established by the Department.
      - iv. Comply with Department program improvement initiatives as well as identify and prioritize program improvement strategies to enhance quality of service delivery.
      - v. Develop strategies to intervene and appropriately respond to and treat the needs of juveniles at risk of delinquency through appropriate risk assessment instruments;
      - vi. Increase public awareness of strategies to reduce delinquency and the causes of delinquency;
      - vii. Ensure appropriate intermediate dispositional options are available and prioritize funding for dispositions of intermediate and community-level sanctions for court-adjudicated juveniles;
      - viii. Provide funds for effective programs delivering evidence-based or evidence supported services for treatment, counseling, or

habilitation/rehabilitation for juveniles and their families. These services may include court-ordered parenting responsibility classes; and plan for the establishment of a permanent funding stream for delinquency prevention services.

NOTE: Refer to the *Dosage Parameters Crosswalk for JCPC SPEP Service Types* located as Appendix B in JCPC Policies and Procedures and also at: <http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538>

5. Planning: The means through which the JCPC works toward the development of a comprehensive continuum of needed services for juveniles in their community.
  - a) Risk Factor Assessment: The JCPC shall identify and prioritize risk factors that increase the likelihood of delinquency through the collection and analysis of community data.
  - b) Resource Assessment: The JCPC shall identify existing resources and gaps in or barriers to needed services as they relate to county risk factors.
  - c) Needed Services: The JCPC shall identify and prioritize needed services based on risk factors and resource assessments.
  - d) Strategies and Outcomes: The JCPC shall establish goals for reducing or preventing delinquency and shall develop strategies to achieve desired outcomes.
6. Funding Policy: The JCPC shall establish a funding policy to define the Council's process for reviewing and prioritizing applications for DPS JCPC funds.
  - a) The policy must:
    - i. Insure that the planning process is the foundation for making funding decisions.
    - ii. Address the risk assessment and prioritized needed services as identified in the planning process; and
    - iii. Establish a procedure for notification to applicants of award status during the approval process.
  - b) The JCPC shall develop and distribute a Request for Proposals (RFP) to solicit applications for funding.
    - i. The RFP shall include the following:
      - Prioritization of risk factors;
      - Prioritization of needed dispositional options;
      - Application format and location (where it can be obtained);
      - Application deadline and submission details;
      - Location where additional information and technical assistance can be obtained regarding questions about the RFP; and
      - Total amount of available funds and matching requirements.

- ii. The RFP should be distributed to agencies and published locally, allowing a minimum of 30 days from the first publication to the due date of applications.
  - c) The JCPC shall follow its established funding policies and procedures. The JCPC may designate a portion, not to exceed \$15,500, of the county allocation that is needed for JCPC administrative costs.
  - d) The JCPC, after approval by the full Council, shall submit a funding proposal to the Board of County Commissioners for their approval.
  - e) DPS JCPC-funds must be committed with a *JCPC Program Agreement* (Form JCPC/PA 001) or *JCPC Program Agreement Revision* (Form JCPC/PR 001), submitted in NCALLIES and electronically signed by the Program Manager, JCPC Chairperson, and County government official (Chair of County Board of Commissioners, County Manager, County Finance Officer or Deputy County Finance Officer, if designated) , by December 31st.
  - f) DPS JCPC funds not committed by December 31st shall be transferred to the DPS JCPC discretionary fund.
7. Public Awareness
- a) Each JCPC shall increase public awareness of the causes of juvenile delinquency, and how it can be prevented and addressed.
  - b) The JCPC shall solicit the public's input into the development of its plan and activities.
8. Funding: Each JCPC should plan for additional funding streams to supplement DPS JCPC funds and to support unmet needs and other programs recommended in the County Plan.
9. Accountability: Each JCPC shall prepare and submit reports and plans as required to DPS, the County government, and the public.
10. County Eligibility to Receive DPS JCPC Funds
- a) In order to indicate the desire of the County to receive DPS JCPC-funds, the County Commissioners, and County Finance, County government or JCPC shall submit an Annual Funding Plan to DPS to provide intervention and prevention funding.
  - b) Counties shall not spend DPS JCPC-funds to duplicate services otherwise required by law.
  - c) Counties shall not use DPS JCPC-funds to supplant existing funds for services or programs.
  - d) Counties may withdraw from the program at any time by giving 30 days prior written notice of the withdrawal. The Chairperson of the Board of County Commissioners must sign notice of withdrawal. Funds designated for a county choosing to withdraw shall be placed in the DPS JCPC Discretionary Fund.

REFERENCE:

N.C.G.S § 143B-806, 143B-830 and 143B-550

11. JCPC Certification

- a) The JCPC shall submit a request for certification annually. The JCPC Certification (Form JCPC/OP 002) provides verification that the JCPC has completed its legislatively mandated responsibilities including:
  - i. Membership: Positions are filled and appointed by the County Commissioners with staggered terms;
  - ii. Bylaws: The JCPC has current bylaws;
  - iii. Policies and Procedures: The JCPC has written policies and procedures for funding of programs and conflict of interest;
  - iv. Leadership: The JCPC has a Chair and Vice-Chair at a minimum;
  - v. Minutes: Minutes of meetings are recorded and maintained;
  - vi. Meetings: The JCPC meets at least bi-monthly. (A majority of JCPC members constitutes a quorum.)
  - vii. Planning: The JCPC completes or updates the annual plan and presents it to their County Commissioners;
  - viii. Program Monitoring and/or Evaluation: The JCPC monitors and evaluates all DPS JCPC funded programs;
  - ix. Media and Requests for Proposals (RFPs): The JCPC communicates through the media and by written RFPs the availability of funding to all public and private non-profit agencies and interested community members that serve at-risk children and their families;
  - x. Public Awareness: The JCPC announces meetings in advance to the public and makes the community aware of the results of the planning process;
  - xi. Risk Factor Assessment: The JCPC documents prioritization of risk factors;
  - xii. Comprehensive Strategy Assessment: The JCPC documents services available to meet prioritized risk factors and an assessment of gaps, issues, and barriers to needed services;
  - xiii. Needed Interventions: The JCPC documents the prioritized, needed interventions;
  - xiv. Outcomes and Strategies: The JCPC reviews juvenile justice data and develops specific outcomes and strategies for implementation; and
  - xv. Funding: The JCPC Annual Plan includes the Funding Plan and descriptions of funded and non-funded programs.
- b) The completed *JCPC Certification* (Form JCPC/OP 002 (a)) shall be signed by the Council's Chairperson and the Chairperson of the Board of County Commissioners or County Manager and forwarded to DPS no later than June 30th of each year.

12. When applicable, the *JCPC Certification Budget Pages* (Form JCPC/OP 002 b), must be submitted with the *JCPC Certification* (Form JCPC/OP 002a) to

describe budgeted JCPC administrative funds. Juvenile Crime Prevention Council Administrative Funds

- a) DPS shall allow funds for administrative expenses for each county JCPC that has met certification requirements.
- b) The administrative funds shall be deducted from the regular JCPC allocation and shall not exceed \$15,500.
- c) Administrative funds shall be used only for reasonable expenses incurred by or in support of the JCPC, including but not necessarily limited to operating expenses, per diem expenses, training and equipment.
- d) No local match shall be required for administrative funds.
- e) DPS shall request a refund of unexpended funds or unapproved expenditures.

## 2 Operations: Program Operational Requirements

- A. PURPOSE:** To establish minimum standards for the accountability and implementation of Juvenile Crime Prevention Council (JCPC) programs funded by the Department of Public Safety (DPS); to ensure that DPS JCPC-funded programs create and adopt individualized guidelines specific to the funded program, while also adhering to DPS JCPC policy.
- B. POLICY STATEMENT:** DPS JCPC-funded programs shall adhere to operational procedures that strengthen program delivery and development. Programs shall adhere to DPS JCPC policies and procedures concerning employment of staff, criminal background checks, credentialing of staff operating the program, and licensure requirements. Programs shall develop procedures to ensure that:
1. Programs create forms and develop procedures for record keeping and confidentiality of all contacts with juveniles;
  2. Programs that serve juveniles are in compliance with licensure requirements for the type of service identified;
  3. Staff operating or providing direct services to juveniles are credentialed or licensed to provide the level of professional service delivery as identified by the type of service being delivered;
  4. Employment policies and practices, including supervision and performance measures that govern personnel working within the program, are in place;
  5. Each staff member has a written job description and hire letter; and
  6. Criminal history and reference checks are used as a condition of employment for staff, interns, contractors and volunteers. Driving records and drug screens are required for individuals transporting juveniles.
- C. REQUIREMENTS:** All programs funded by DPS shall create written guidelines, approved by the sponsoring agency, for the following:
1. **Organizational Structure:** A detailed chart to explain the organizational structure including Board of Directors (if a non-profit agency, a roster of current Board members must be available upon request from DPS or the JCPC), administrative staff, direct-care staff, support staff, interns, and volunteers that clearly establishes lines of authority and communication.
  2. **Protocol Manual:** Details of the structure, format and content through which program services are delivered, evaluated and maintained.
  3. **Evaluation Process:** The agency's internal process of evaluating the program's effectiveness at reducing recidivism and the overall success.
  4. **Parental Involvement:** Programs shall involve parent(s)/legal guardian(s) by setting expectations of their involvement.
  5. **Safety/Emergency Action Plan (EAP):** Addresses the safety and well-being of juveniles, staff, interns, and volunteers within the program in the event of fire, natural disasters, hostile situations, or other situations that pose a threat or danger.
  6. **No-Show Policy:** Process for documenting, reporting and following-up with juveniles, parent(s)/legal guardian(s), and referral agencies when a juvenile fails to show for the program.

7. Juvenile Non-Compliance: A description of the program's process and response when a juvenile is noncompliant or does not participate.
8. Program Scheduling: A process for notifying staff, juveniles, families, and referral agencies of any changes made to the program's schedule and documenting those changes in program records.
9. Dress Code for Staff and Juveniles: Basic description of appropriate and inappropriate attire for juveniles, staff, interns, contractors and volunteers.
10. Transportation: Procedures, limitations, and professional requirements (license, experience, drug screens) of the person(s) transporting juveniles, staff, and volunteers. A process must be in place to document and ensure that persons transporting juveniles maintain a valid driver's license, a safe driving record, and negative drug screens.
11. Confidentiality and Record Retention: Address confidentiality of juveniles and families served by the program including how juveniles' records and other juvenile information is maintained and/or released, and how juveniles' records are destroyed following the mandatory retention period of five (5) years.
12. Housekeeping and Maintenance: Outline of general housekeeping, cleaning and maintenance procedures, if applicable.
13. Standard of Conduct: Detailed outline of program rules, regulations and general conduct expectations for juveniles. Conduct procedures should include disciplinary procedures as well as reward/merit system.
14. Health Care Concerns: A process for addressing concerns that could impact the health and well-being of the juvenile and/or his peers. Identify the process for linking the juvenile to appropriate community resources.
15. Medication and/or Dispensing and Security Policy: Procedures for training, securing, dispensing, and documenting the administration of medication, including necessary parental and/or medical consent.
16. Search Procedure: Procedures for searching a juvenile, visitor, intern and staff property, to include juveniles' rights, appropriate justification, and parameters for search, notification procedures, and documentation requirements.
17. Overnight Events or Field Trips: Procedures for securing parental consent, medical waiver or consent for treatment; releases or other forms relative to any off-site activity or event that has not been previously included in the scope of program activities or services originally described in the participant agreement signed by the parent. These guidelines should also detail additional supervision requirements secured for the event.
18. Safe and Drug Free Workplace: Procedures for ensuring that services for juveniles and families are provided in a safe and drug free environment.

### **D. RECORDS**

1. Confidentiality: All information in a juvenile's record shall be considered privileged and confidential, and may be released only as required by law.
2. Record Retention: DPS JCPC-funded programs shall store juvenile records in a secure location for five (5) years after the juvenile's termination date from program services. After five (5) years, records shall be destroyed in a manner that ensures the confidentiality of juveniles.

3. Record of Juvenile Contacts: All DPS JCPC-funded programs shall maintain a written record for each juvenile that includes:
  - a) Date of admission, source of and reason for referral, and a summary of the problem(s) the juvenile was experiencing at the time of the referral;
  - b) Record of the dates, hours of service, reflected in 30 minute increments of direct service, and activities of the juvenile's program participation;
  - c) Date and reason for termination from the program; and
  - d) Individual plan of care, excluding assessment and mediation programs.
4. Individual Plan of Care: The individual plan of care shall include the following elements:
  - a) Schedule of planned program activities (frequency and nature of client contacts);
  - b) Services are available at times other than typical school hours and are flexible to accommodate and meet the needs of juveniles and families. Service hours include individual and group appointments outside the traditional work/school day;
  - c) Any other special activities designed to meet the needs of an individual juvenile;
  - d) Anticipated duration and dosage of service;
  - e) Specific behavior and attitude changes expected to result from the implementation of the juvenile's individual plan of care;
  - f) Method of evaluating the program's effectiveness; and,
  - g) Periodic review of the juvenile's progress and update of the individual plan of care.
5. Forms: Each program shall maintain the following documents, at a minimum (unless otherwise indicated in the program type specific policies), in each juvenile's file:
  - a) Referral form, containing admission data including demographic information on the juvenile and family;
  - b) Participant agreement, parental/guardian consent for participation or placement;
  - c) Medical information to include medications currently being administered and medical waiver;
  - d) Copies of any screenings and/or assessments of the juvenile produced by the program;
  - e) Contact record, containing times and dates the juvenile and/or family was seen, duration, and results of each contact;
  - f) Documentation of all written correspondences and collateral contacts and/or results;
  - g) Documentation, including updates provided at least every 30 days, of progress toward goals and reports to the Court Counselor, when applicable;

- h) Records to include timesheets of completed hours of community service and/or restitution payments, when applicable;
- i) Victim loss information (For diversion and restitution programs only if contact with the victim has NOT been made by the referring agency to determine any loss. If contact has been made by the referring agency, program staff must document the contact in the juveniles' file.);
- j) Court Order signed by the presiding Judge or a copy of the diversion plan/contract, when applicable;
- k) Juvenile and Family Data Sheet, when a juvenile is referred by Court Services;
- l) Juvenile Risk Assessment and Juvenile Needs Assessment, when a juvenile is referred by Court Services;
- m) Juvenile Risk Assessment score from Court Services if the juvenile is referred by an agency other than Court Services, but has current or prior juvenile court involvement.
- n) *Community Programs Risk Assessment Tool for JCPC Programs* (Form JCPC/PO 002), when a juvenile is not referred by Court Services;
- o) Termination report stating the date and reason for juvenile's termination from program services;
- p) An individual service plan stating specific goals and interventions, to meet those goals, of juveniles served; NOTE: Mediation and assessment programs are exempt from this requirement.
- q) A consent for the agency to request or release information about the juvenile which has been signed by the parent or legal guardian;
- r) Copy of the Client Tracking Data printed from NC ALLIES;
- s) Jury Deliberation Form (Teen Court programs only); and
- t) Additional requirements for residential programs only are as follows:
  - i. Documentation of legal custodian's placement authority;
  - ii. Legal Custodian's Consent for placement;
  - iii. Legal Custodian's Consent for medical records including physical and immunization records; and
  - iv. Social history summary.

**E. COMMUNICATION AND COORDINATION OF SERVICES**

1. Service providers shall maintain open lines of communication with referring agencies/Court Counselors.
2. A written progress report shall be submitted to the Court Counselor no less than every 30 days. The report shall include, at a minimum, a summary of progress to date, areas of concern, prognosis, additional comments, and documentation of ongoing, informal dialogue as needed between the Court Counselor, juvenile(s), the parent(s)/legal guardian(s), and the service provider.

**F. AVAILABILITY OF SERVICES:** Services should be available at times after typical school hours and are flexible to accommodate and meet the needs of the juveniles'

and family members' schedules, and mutually convenient to the service provider. Service hours should include appointment and group sessions outside of the traditional workday in order to minimize the impact on school attendance and parental work obligations.

**G. AUTHORITY TO CONTRACT WITH OTHER ENTITIES**

1. If any portion(s) of a service(s) are contracted, a professional services contract shall be executed and submitted to the DPS Area Office assigned to that county. Contracts initiated at the beginning of a fiscal year must be submitted with the *JCPC Program Agreement* (Form JCPC/PA 001). Additional contracts or contract amendments shall be submitted to the DPS Area Office assigned to that county within 30 days of execution.

*NOTE: Unsigned contracts must be submitted with program agreements for approval. Signed contracts are required once the program agreement receives DPS approval.*

2. The contract shall include the following provisions, at a minimum, as found in the *Contract for Professional Services Template* (Form JCPC/PO 001):
  - a) Number of hours/unit service per juvenile and number of juveniles to be served;
  - b) Per hour/unit charge (DPS reserves the right to set maximum rates);
  - c) Length of contract;
  - d) If training is included in the contract, the specific number of hours and cost must be specified;
  - e) Specific services to be provided (e.g., testing, therapy, consultation, or in-service training);
  - f) The maximum length of time between referral and initial appointment;
  - g) A provision that either party may terminate the contract by giving at least 30 days written notice to the other party, with a copy of the notice submitted to the JCPC Chairperson, and the DPS Area Office assigned to that county;
  - h) The signers of the contract agree to adhere to all DPS JCPC standards, policies, and procedures related to the provision of the program's service type;
  - i) The Program Manager, or an official so authorized by the Program Manager, and the Contractor must sign the contract to initiate services and agree to the stated terms; and
  - j) A specification that juvenile files and records created during the term of the contract are the property of the provider and must be submitted to the program as juveniles are terminated from services or upon the end of the contract.
3. In the event a contract is terminated by either party early, it is the responsibility of the provider to assist and cooperate in the review and transfer of all active cases to another approved provider. Contractors shall return terminated case records to the DPS JCPC-funded program for required record retention.
4. Programs and contractors shall not use their official affiliation to secure preferential treatment regarding application for or receipt of services. Programs and services shall not make operational decisions for personal gain. Programs

and contractors shall immediately identify potential or realized conflicts of interest to DPS.

## H. ORGANIZATIONAL EMPLOYMENT PRACTICES

1. General Personnel Practices: DPS-JCPC-funded programs shall:

- a) Be in good standing with a local governmental agency and/or with a private sector organization;
- b) Follow and comply with all State and Federal workplace rules when hiring and supervising full-time and part-time staff, including the recruitment and training of volunteers;
- c) Recruit volunteers, interns, contractors and staff without regard to race or sex;
- d) Develop employment policies and procedures related to staff employment and supervision responsibilities. Policies shall include criteria regarding an individual's eligibility for employment, contracting for services, volunteering and internships which keep in consideration the nature of the services to be delivered and the juveniles served;

*NOTE: Any criminal history, driving history or drug screen results that would be a direct conflict with the program type or with providing any service to juveniles shall eliminate an applicant, contractor, intern and/or volunteer from consideration.*

- e) Require full-time staff, part-time staff, interns, volunteers and contractors to provide immediate notification to the agency of any subsequent criminal or driving violation. Within 48 hours of being notified of any criminal violation, the agency shall notify the DPS Area Consultant in writing;
- f) Maintain a personnel file for all full-time staff, part-time staff, volunteers, interns, and contractor(s). All personnel files must include, at a minimum, documentation of:
  - i. A written job description detailing the primary duties and expectations of the position including those specifically related to delivery of DPS JCPC-funded program services; and stating the minimum education and experience requirements;  
*NOTE: Contractors are exempt from this requirement.*
  - ii. A signed copy of the Contract for Professional Services Template (Form JCPC/PO 001);  
*NOTE: Applies to contract services only.*
  - iii. A completed Program Volunteer Application Template (Form JCPC/EA 001).  
*NOTE: Applies only to volunteers.*
  - iv. An annual performance evaluation to measure performance of duties; including those specifically related to delivery of DPS JCPC-funded program services;  
*NOTE: Interns, volunteers and contractors are exempt from this requirement.*
  - v. Criminal background checks for all full-time staff, part-time staff, interns, contractors and volunteers must be on file prior to employment and/or

contact with any juveniles in the program. This documentation must provide a clear record of any criminal conviction(s);

- vi. Reference checks;
- vii. Annual driver's license history and/or drug screen results for all full-time staff, part-time staff, interns, contractors and volunteers who may transport juveniles and/or otherwise be required to drive as a part of their duties. The initial drivers license check must be on file prior to employment and/or transporting any juveniles in the program;
- viii. Proof of education requirements from an accredited institution for the specific position; and
- ix. Current licensure and/or certification requirements, when applicable.

2. Licensure/Certification Requirements and Notification

***NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.***

a) Requirements

- i. Professionals providing direct services requiring licensure/certification shall be licensed and/or certified by the appropriate licensing or certification board(s) in their respective fields and shall be in good standing with their respective governing board.
- ii. Licensure/Certification must be current during the funding period of the DPS JCPC-funded program.
- iii. Professionals providing direct services shall adhere to the ethical principles of their respective field(s). Violation of ethical principles shall be reported to the licensing board and DPS Area Consultant within 30 days of a violation being identified by any individual with direct knowledge of such violations and may result in the termination of DPS JCPC funds for the program.

b) Notification

***NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.***

- i. Any program that has a staff member who is under investigation for any offense or conduct that may result in an action against a license or certification to practice must notify the DPS Area Office assigned to that county within three (3) business days when the investigation begins.
- ii. Any program that has a staff member who is under investigation for any abuse and/or neglect or who is charged with a criminal offense must notify the DPS Area Office assigned to that county in writing immediately.
- iii. Any program that has a staff member whose license or certification to practice is suspended or revoked, or otherwise disciplined must notify the DPS Area Office assigned to that county in writing within three (3) business days of the revocation, suspension, or disciplinary action.
- iv. In the event of i, ii or iii listed above, the agency must take immediate steps to ensure the safety of the juveniles. Active caseloads must be transferred to other qualified professionals or staff. The Program shall

update the DPS Area Consultant with any progress made in the investigation.

### 3 Operations: Program Oversight and Monitoring

**A. PURPOSE:** To establish minimum standards for Juvenile Crime Prevention Councils (JCPC) for effective and efficient operations that address the needs of the respective community; to establish operational procedures that will provide structure to the local JCPC and the Department of Public Safety (DPS) in monitoring and evaluating program activities and outcomes, overseeing compliance with fiscal standards, and providing access to technical assistance.

**B. POLICY STATEMENT:** Monitoring and evaluation is an on-going process and is the joint responsibility of both the local JCPC and DPS. JCPCs and DPS shall utilize the most current forms posted on the DPS website while conducting required monitoring visits.

#### **C. JCPC MONITORING REQUIREMENTS**

1. All programs that receive DPS-JCPC funding shall:

- a) Participate in an on-site monitoring visit conducted by the local JCPC Monitoring Committee each fiscal year to review program compliance with the current approved Program Agreement and Program Agreement Revisions, if applicable (The Program Manager and the Program's Financial Officer must be available, in-person or by telephone, throughout the on-site visit.);
- b) Maintain records documenting sound fiscal and program implementation and maintain client tracking information using the NC ALLIES client tracking data system.
- c) Provide reports to the local JCPC as requested, excluding specific names of juveniles and family members, served during the reporting period.
- d) Provide to the JCPC:
  - i. An accurate account of services provided;
  - ii. An accurate count of juveniles served;
  - iii. Demographic information of juveniles served;
  - iv. Specific information as to source of program referrals;
  - v. Information related to program evaluation, methods to maintain service fidelity, and program improvement efforts and strategies; and
  - vi. Current financial expense/revenue reports including a detailed ledger.

2. The JCPC shall:

- a) Appoint a monitoring committee which shall conduct a monitoring review for each funded program. This on-site monitoring shall occur at least annually to monitor program compliance and includes completing a *JCPC Monitoring Report* (Form JCPC/OM 004). The committee may interview staff and/or juveniles and families/legal guardian(s). Any information gained from a juvenile shall not be attributed to that juvenile; the specific source of the information shall remain confidential. The committee shall:
  - i. Solicit feedback from the Chief Court Counselor and court counseling staff that includes review of completed Court Counselor Review and Comment Report (Form JCPC/OM 001) forms;

- ii. Schedule an on-site visit with the Program Manager to review the following:
    - The current program agreement and revisions, if applicable,
    - Juvenile records, NC ALLIES client tracking data, and
    - Agency financial records and documentation of expenditures (including in-kind, if applicable).
  - iii. Complete financial and accounting statements that include:
    - The programs actual or total income and expenses in comparison to the budget for the program,
    - The program's fundraising activities, if any; and
    - Other sources of income available to the program.
  - iv. Complete the JCPC Monitoring Report(Form JCPC/OM 004) and provide a copy of this report to the Program Manager in advance of submitting a copy to the JCPC; and
  - v. Present a full report to the JCPC at the next scheduled meeting.
- b) Review the report and take appropriate board action(s) as needed, regarding the report(s).
  - c) Submit the JCPC Monitoring Report (Form JCPC/OM 004) and documentation of board action(s) to the DPS Area Office assigned to the sponsoring agency within 30 calendar days of the JCPC meeting.

#### **D. AREA CONSULTANT MONITORING**

Program compliance shall be monitored by on-site visits conducted by or authorized by DPS to ensure effective oversight of funded programs. The Area Consultant or DPS designee shall:

1. Provide oversight of newly funded programs as follows:
  - a) Facilitate orientation to program staff of the DPS JCPC operational policies and procedures within the first 30 days of the program's approval for funding by completing the New Program Orientation Form (Form JCPC/OM 006);
  - b) Provide and document follow-up on-site visit(s) to review program implementation and provide technical assistance as needed and/or upon request; and
  - c) Conduct an on-site monitoring within the first year of DPS JCPC-funded program operation to review compliance with operational, programming, and fiscal control standards of operation. During the monitoring, a review of 10 active and 10 terminated client records (randomly selected) will be reviewed for compliance. (*If the program has less than 10 records in either category, a review of all records will be conducted.*) The Area Consultant will complete:
    - i. The *Monitoring Review Report for All Programs* (Form JCPC/OM 003),
    - ii. The *Monitoring Review Report for All Programs, Fiscal Worksheet* (Form JCPC/OM 003c); and

- iii. The *Monitoring Review Report Supplement* (Forms JCPC/OM 003d – JCPC/OM 003n) that is specific to the program type being monitored.

*NOTE: The Area Consultant will require the program to complete and submit the Monitoring Review Report for All Programs, Financial Matters Worksheet (Form JCPC/OM 003b) prior to the scheduled on-site monitoring.*

2. Provide oversight of continuous funded programs as follows:

- a) Conduct an on-site monitoring of DPS JCPC-funded program operation to review compliance with operational, programming, and fiscal control standards of operation every three (3) years, at a minimum, after the initial on-site monitoring, or as requested by the JCPC, the program, the county government, or DPS. During the monitoring, a review of 10 active and 10 terminated client records (randomly selected) will be reviewed for compliance. *(If the program has less than 10 records in either category, a review of all records will be conducted.)* The Area Consultant will complete;

- i. The *Monitoring Review Report for All Programs*(Form JCPC/OM 003),
- ii. The *Monitoring Review Report for All Programs, Fiscal Worksheet* (Form JCPC/OM 003c); and
- iii. The *Monitoring Review Report Supplement* (Forms JCPC/OM 003d – JCPC/OM 003n) that is specific to the program type being monitored.

*NOTE: The Area Consultant will require the program to complete and submit the Monitoring Review Report for All Programs(Form JCPC/OM 003), Financial Matters Worksheet (Form JCPC/OM 003b) prior to the scheduled on-site monitoring.*

- b) If no program standards are found to be out of compliance, the Area Consultant will provide a written response to the program and JCPC within 45 calendar days of the conclusion of the monitoring.

3. Record Maintenance Requirements: All monitoring reports and forms used to conduct the monitoring visit will be maintained on file in the Area Office in adherence with the DPS record retention guidelines.

## **E. PROGRAM STANDARD VIOLATION**

### **1. Non-Critical Program Standard Violation**

- a) If the program fails to meet programmatic, financial, policy or any other terms of the program agreement or a program agreement revision, the Area Consultant shall:
  - i. Consult with the DPS Internal Auditor;
  - ii. If any program standards are found to be out of compliance, the Area Consultant will provide a written response to the program and JCPC within 45 calendar days of the conclusion of the monitoring.
  - iii. Require the Program Manager to develop a corrective action plan, as appropriate, within 30 calendar days of the notification of the findings, with a copy of the corrective action plan being provided to the Area Consultant and JCPC upon completion; and

- iv. Provide or arrange for follow-up technical assistance as indicated in the corrective action plan.
  - b) Program Manager shall:
    - i. Submit a status report every 30 days to the Area Consultant and JCPC on corrective actions taken in accordance with the timelines established in the corrective action plan; and
    - ii. Submit a final report to the Area Consultant and JCPC documenting full compliance with the corrective action plan upon completion.
  - c) If the program cannot be brought into reasonable compliance or if violations warrant further corrective action, the Area Consultant shall immediately notify their immediate Supervisor of the findings and recommendations.
  - d) Where the program does not make good faith efforts to correct violations identified in the monitoring, the Area Consultant shall immediately notify his/her immediate Supervisor of the findings and recommendations.
  - e) DPS options for continued non-compliance of program standards may include withholding of funding or termination of the program agreement.
  - f) When misuse or theft of State property or funding has been identified, in accordance with *N.C.G.S. § 114-15.1*, the Area Consultant shall notify his/her immediate Supervisor, JCPC, the County Manager and County Finance Officer in the affected county or counties within three (3) days of receiving information regarding the misuse or theft of State property or funding.
  - g) DPS staff that becomes aware of violations of state or federal law shall ensure law enforcement officials are notified immediately. The DPS staff person's immediate Supervisor must also be notified, in writing that law enforcement was made aware of the state or federal law violation.
2. Critical Program Standard Violation
- a) Critical Program Standards must be maintained at all times. Suspected violations of these standards require immediate response by the program and must be reported immediately to the DPS Area Office, the JCPC Chairperson, Chief Court Counselor, and County Manager.
  - b) DPS staff who identifies conditions or practices within a program that create a threat or danger to juveniles or staff shall notify:
    - i. Department of Social Services (DSS), when appropriate; and
    - ii. Law enforcement, when appropriate.
  - c) Allegation of a Critical Program Standard Violation(s) shall be immediately reported by the DPS Area Consultant to his/her immediate Supervisor, who notifies the designated DPS official. Within two (2) business days of being notified the designated DPS official shall determine if the alleged violation warrants an inquiry.
    - i. If the need for further inquiry is indicated, the designated DPS official shall direct the Area Consultant assigned to the County in which the violation is alleged to have occurred, to conduct an inquiry within ten (10) calendar days.

- ii. The designated DPS official shall direct the Area Consultant to immediately notify the program (where the alleged violation occurred) by phone of the decision to conduct further inquiry and within 48 hours send written notification of the inquiry to the JCPC Chairperson, Chief Court Counselor, County Manager and the program.
  - iii. Upon completion of the inquiry, the Area Consultant shall submit a written preliminary report through his/her immediate Supervisor to the designated DPS official within ten (10) calendar days.
- d) The preliminary report shall clearly stipulate the reported allegation(s) and shall include a detailed review of any action(s) taken by DPS to verify the accuracy of the allegations. The report shall conclude with formal recommendations as follows:
  - i. "The investigation concludes allegations to be false with no further action recommended";
  - ii. "The investigation concludes allegations to be false; however, findings of non-critical program standard violations were noted with corrective action required";
  - iii. "The investigation is inconclusive with recommendations to continue the investigation or appoint special investigating committee to conduct the investigation"; or
  - iv. "The investigation concludes that allegations are true with recommendations of immediate suspension of JCPC funds or suspension of JCPC funds until such time as the violation or the conditions that led to the violation are satisfactorily eliminated."
- e) Upon receipt of the preliminary report, the designated DPS official shall within five (5) business days render a decision:
  - i. To require corrective action; and/or
  - ii. Request further investigation; and/or
  - iii. Request a complete fiscal audit of the program; and/or
  - iv. Withhold funding or terminate the program agreement.
- f) That decision along with a copy of the preliminary report shall be transmitted in writing to the JCPC Chairperson, Chief Court Counselor, County Manager and the program. Any of these persons may appeal the decision by initiating a contested case hearing in accordance with N.C.G.S. § 150B.
- g) The designated DPS official shall ensure that detailed written records are maintained of all actions taken.

## 4 Operations: Program Reporting Requirements

- A. PURPOSE:** To establish minimum standards of operation relating to the monitoring process, evaluation requirements, reporting and communication procedures for Juvenile Crime Prevention Council (JCPC) funded programs to the JCPC Council; and to ensure DPS JCPC-funded programs participate in and follow written and/or oral directives given by the local JCPC in relation to application for funding, local match, monthly reports, quarterly reports, annual client reports and fiscal management reporting requirements.
- B. POLICY STATEMENT:** DPS JCPC-funded programs shall sustain open and direct communication with their local JCPC and referring agencies, and maintain for review and evaluation all client and financial records.
- C. REQUIREMENTS**
1. Communication: Programs funded by the Department of Public Safety (DPS) shall participate in local JCPC related activities as required by the JCPC. Activities may include attendance at regularly scheduled local JCPC meetings, orientation and training meetings, grant writing workshops, or presentations designed to report the program's activities. All DPS JCPC-funded programs shall:
    - a) Communicate in the form of collaborative meetings, information sharing, and required documentation exchange with the referring agency in accordance with DPS JCPC policies and procedures.
    - b) Notify the JCPC and DPS Area Office, within five (5) business days, for possible follow-up, in the event of:
      - i. Significant program and staff changes that impact program service delivery;
      - ii. Any change(s) of the program manager and/or program fiscal officer that is listed on the approved Program Agreement or most recent Program Agreement Revision;
      - iii. Any direct service staff changes (including contractors), if applicable, that impact program services delivered;
      - iv. Events that may result in negative publicity for the program, JCPC, or DPS;
      - v. Emergency situations or critical/serious incidents involving program participants; and
      - vi. Inability to meet program standards and requirements.
    - c) In writing, notify the County, JCPC and DPS Area Office within (3) days of being notified in the event the DPS JCPC-funded agency receives notification that it's non-profit and/or 501 (c) (3) status is revoked or suspended.
  2. Monitoring: For the purpose of fiscal control, monitoring compliance and program accountability, DPS JCPC-funded programs are required to maintain financial and client tracking records. All funded programs shall submit information to DPS and the JCPC by established due dates. Required reports include, but are not limited to:

- a) The *JCPC Program Agreement* (Form JCPC/PA 001) and the *JCPC Multi-county Agreement* (Form JCPC/PA 003), if applicable.
  - b) The *JCPC Program Agreement Revision* (Form JCPC/PR 001) and the *JCPC Multi-county Agreement Revision* (Form JCPC/PR 002), if applicable.
  - c) The *Final Accounting Form* (Form JCPC/FA 001) documenting actual expenditures and identifying any unexpended balance.
  - d) The *Multi-county Final Accounting Form* (Form JCPC/FA 004), if applicable.
  - e) The *Equipment Inventory Form* (Form JCPC/FA 003), identifying equipment or property purchased and maintained with DPS JCPC funds.  
*NOTE: This form must be submitted with the Final Accounting.*
  - f) The *Supplemental Information Form* (Form JCPC/FA 002), identifying the type and value of any in-kind contributions provided during the fiscal year.  
*NOTE: This form must be submitted with the Final Accounting.*
  - g) Annual Detailed Ledger that identifies expenditures of DPS JCPC funds and clearly separates those funds from other funding sources. The ledger must include at a minimum:
    - i. Name of payee;
    - ii. Check number(s); and
    - iii. Check amount(s).  
*NOTE: Failure to submit this ledger with final accounting may result in future funding being withheld or denied.*
  - h) The *Third Quarter Accounting Form* (Form JCPC/TQ 001) is required for each program at the end of the eighth month of the fiscal year to show a statement of projected unexpended funds.
  - i) Client tracking data must be entered into NC ALLIES by all DPS JCPC-funded programs upon client admission to and termination from the program.
  - j) Invoices, payroll documentation, and other reports as required by the JCPC, County government, or DPS.
3. Program Effectiveness: DPS JCPC-funded programs shall collect and submit data and other information as required by the JCPC and DPS. This information should demonstrate:
- a) The quality and fidelity of service delivery including comparison to research based best practice; and
  - b) The program impact, outcomes, and other success data.

*NOTE: Local JCPCs may use this data for evaluation, monitoring, and other decision-making purposes in relation to programming needs within the community.*

## 5 Operations: Program Accountability

**A. PURPOSE:** To establish minimum standards for appropriate care, treatment, insurance and emergency planning for DPS JCPC-funded programs.

**B. POLICY STATEMENT:** DPS JCPC-funded programs shall adhere to procedural requirements mandated by the Department of Public Safety (DPS). These programs shall:

1. Maintain liability insurance, client safety and protection;
2. Develop and implement a Behavioral Management and Discipline Policy plan for all participating juveniles;
3. Develop an Emergency Action Plan for the protection of program participants, staff, interns, volunteers, and the community;
4. Develop and implement policies of appropriate care and treatment;
5. Ensure that juvenile rights are preserved while participating in JCPC program activities;
6. Obtain written, informed consent for publicity activities involving juveniles and families.

### **C. REQUIREMENTS**

1. Liability Insurance
  - a) DPS JCPC-funded programs shall evaluate liability coverage needs based on the type of intervention and activities provided by the program, while taking into account the program participants and program volunteers.
  - b) Each program, other than those operated by units of local government, shall maintain liability insurance for accidental injury in the amount of \$500,000 to cover any juvenile participating in the program and provide documentation of such at the request of DPS.
  - c) Liability insurance coverage must be current and valid for the duration of the fiscal year that a program is funded through the JCPC. The Certificate of Insurance shall serve as proof of liability insurance coverage.
  - d) Professional liability insurance shall be provided for all program staff and volunteers in programs not directly operated by a local government agency or housing authority.
  - e) Programs receiving DPS JCPC-funds and not directly operated by a local government agency or housing authority shall maintain directors, officers, and trustees insurance coverage.

2. Juveniles' Safety and Protection

**NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.**

- a) Programs are prohibited from treatment or programming designed to promote humiliation, verbal abuse, physical intimidation, fear or physical pain toward juveniles and their families served within the program.
- b) Programs shall not make referrals to programs or service providers that are known to promote humiliation, verbal abuse, physical intimidation, fear or physical pain toward juveniles and their families served within the program.

3. Safety Concerns

- a) Programs shall ensure that safety measures, which include trained staff and the provision of safety equipment, are in place for all program-sponsored functions.
- b) Programs shall provide written documentation of staff training and competency in all program activities authorized by the program agreement during periodic on-site visits by officials representing DPS.
- c) All residential programs shall comply with all state and federal licensure requirements.
- d) Current North Carolina Child Labor Laws shall be available to staff as a guideline for the assignment of age appropriate activities for juveniles.

4. Firearms and Other Weapons

**NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.**

*NOTE: Off-Duty: This provision applies to off duty law enforcement personnel that volunteer or work for programs funded by DPS. On-Duty: This provision does not apply to on-duty law enforcement personnel, subject to security and treatment concerns.*

- a) Program Managers, direct services staff, interns, and volunteers shall not use or be in possession of any firearm or other weapon while working with juveniles in programs funded by DPS.
- b) Firearms and weapons are prohibited at any program site or in any transportation vehicle. Parents/legal guardian(s) and visitors shall not be allowed to bring firearms or other weapons to program activities.

5. Safety/Emergency Action Plan

**NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.**

- a) Each program shall develop and distribute to staff, interns, contractors, and volunteers an emergency plan to include names and phone numbers of individuals to be notified in emergency situations that may occur during program activities or transportation.
- b) The emergency action plan must provide specific procedures to follow in the event of an emergency resulting in a serious injury to or death of a staff member, intern, contractor, juvenile, visitor, or volunteer. The procedures must mandate that DPS be notified immediately of these incidents. After-hours DPS contacts (names and phone numbers) must be identified in the plan.

6. Right to Participate in Religious Activities: Residential programs funded by DPS shall provide opportunities for juveniles to participate in religious/spiritual services and other religious/spiritual activities within the framework of their individual and family interest and clinical status, at the request of the parent/legal guardian or juvenile. If the practice presents a health or safety risk, the program may deny the request.

7. Behavioral Management Policy

**NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.**

- a) In determining appropriate discipline, each program shall consider the juvenile's age, intelligence, emotional competency, clinical status and past experiences. The use of force is prohibited unless necessary to protect a juvenile from physical injury to self or others.
- b) Each program shall develop and adhere to a written policy regarding consistency in behavior management and discipline. The policy must:
  - i. Contain clear rules, expectations for behavior while participating in the program, and defined responses to juvenile behavior. Prohibit physical or corporal punishment;
  - ii. Prohibit use of physical restraint, except by program staff trained and certified by a child serving State agency to implement a physical restraint intervention;
  - iii. Prohibit placement of juvenile in a locked room or other place unless the juvenile is being held under a secure custody order;
  - iv. Prohibit denial of meals, nourishment, or the performance of bodily functions as a form of punishment; and
  - v. Strictly prohibit the use of mechanical restraints.
- c) DPS JCPC-funded programs employing behavior modification strategies must use a best practice or evidence-based practice or model.

8. Solicitation of Funds and Juvenile Publicity

- a) Juveniles and their families served by any program funded by DPS shall not be required to raise or solicit funds for any agency. They may organize or participate in fund raising activities on a voluntary basis. Individual juveniles may participate with written parental permission.

- b) Pictures or any other means of identifying juveniles may not be used in public relations efforts for the program unless a written statement of consent for publicity is obtained, signed by the juvenile and the juvenile's parent/legal guardian. A separate written statement of permission must be obtained for each and every time that public relations are undertaken. Written statements of permission must be maintained in agency files.
  - c) No juvenile shall be coerced or pressured into acknowledging in public his/her treatment at the program or gratitude for the treatment.
9. Alcohol and Other Drug Possession and/or Use
- NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.***
- a) Program Managers, direct services staff, interns, contractors and volunteers of programs funded by DPS shall not possess or consume or be under the influence of any alcohol or controlled substance without a prescription while engaged in any program activities or during transportation to or from a program activity.
  - b) Program staff, interns, contractors and volunteers are prohibited from providing or making available any alcoholic beverages, tobacco products or controlled substances to any juvenile or the juvenile's family.
10. Visits to Private Residence:
- NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.***

Program staff, interns, contractors and volunteers shall not allow any juvenile participating in their DPS JCPC-funded program to visit the private residence of that program staff member, contractor or volunteer, while on-duty or off-duty, under any circumstances. This standard applies to all DPS JCPC-funded programs except mentoring programs.

## 6 Operations: Program Eligibility for Funding

**A. PURPOSE:** To establish minimum eligibility standards for Juvenile Crime Prevention Council (JCPC) funded programs.

**B. POLICY STATEMENT:** The local JCPC shall develop and fund, as allocated, residential and non-residential community-based, intervention and prevention programs for delinquent, undisciplined, and at-risk juveniles. The JCPC shall formulate a county plan for expenditure of JCPC funds and shall identify programs that meet the continuum of identified program needs as outlined in the county plan. Programs receiving DPS JCPC-funds shall meet and comply with any applicable program eligibility criteria and minimum standards or other guidelines as required by the State, Department of Public Safety (DPS), County, and JCPC.

### C. REQUIREMENTS

#### 1. Funding Requirements

- a) All DPS JCPC-funded programs shall be funded by the terms set forth in the *JCPC Program Agreement* (Form JCPC/PC 001) between DPS, the County, JCPC and the organization receiving the funds. Only governmental agencies, housing authorities and 501 (c) (3) non-profits are eligible for JCPC funds. Responses must be received in the requested format and within the timeframe provided by the local JCPC.
- b) Each *JCPC Program Agreement* (Form JCPC/PA 001) shall specify the authorized expenditures of the agreement, detailing expenditures in both a line-item budget and a narrative description. A program that receives funding from more than one (1) JCPC in a judicial district may be directed by DPS to complete a JCPC Multi-county Agreement (Form JCPC/PA 003) in addition to the Program Agreement. This agreement allows the program to detail program expenditures in both a line-item budget and a narrative description for the district rather than by individual counties.
- c) DPS JCPC-funded programs under a program agreement shall provide documentation of actual expenditures.
- d) Failure to comply with provisions of the program agreement may result in forfeiture or required reversions.
- e) Any funds received under a program agreement and not expended during the funding period shall be returned to DPS.

2. Proposed services must match needs outlined in the County Plan for the fiscal year. Services shall be identified by program type.

3. A program must secure 75% of its annual cash-operating budget, which may include requested DPS JCPC funds, in order to be eligible for DPS JCPC-funding.

4. Programs shall not use JCPC funds to supplant existing funds for services or revenues.

5. DPS JCPC-funded programs shall not require program participants to pay fees for services.

6. DPS JCPC-funded programs may collect revenues from third party payments on behalf of clients served. The revenue source shall be identified and funds

used only for authorized expenses in the approved program budget. Authorized expenses may include:

- a) Expansion of services;
  - b) Purchase or replacement of supplies or equipment, or to make other one-time expenditures that will directly enhance the effectiveness of the program; or
  - c) Reduction of the amount of JCPC funds necessary to meet the program's obligations during the fiscal year. Notification to the JCPC is required so that JCPC funds may be reallocated to meet other needs within the county or released to DPS.
7. Third party payments shall:
- a) Not be used as local match funds; and
  - b) Be treated as other revenue with the amount and source of funds included in the final accounting report.
8. Required match may be cash and/or in-kind match.
- a) Cash match: May include any general revenue funds collected by the local government and included in the current fiscal year budget. A cash match may include locally generated funds so long as they are made a part of the operating budget of the program in the program agreement and/or program agreement revision and documented on the *Final Accounting Form* (Form JCPC/FA 001). A cash match may not include any State or Federal funds.
  - b) In-kind match: May include any non-cash resource within a program's current operating budget that may be used to support the operation of any new or continuing program for which JCPC funds are requested. An in-kind match is a non-cash contribution provided to meet the objectives of the program whether contributed by the sponsoring agency or a third party. The value of the in-kind shall be included in the budget of program agreement and in any revision, and documented as utilized in the *Final Accounting Form* (JCPC/FA 001).
  - c) The following guidelines apply to in-kind contributions:
    - i. Assessing the contribution to be necessary to accomplish the program objectives;
    - ii. Maintaining records to identify and document the receipt and use of these contributions;
    - iii. Valuation of Goods or Services shall be based on fair market value of goods or services that directly benefit and are specifically identifiable to the JCPC program's activities;
    - iv. Volunteer services shall be calculated at a rate not less than the Federal minimum wage per hour. Amounts in excess of Federal minimum wage shall provide a rationale for the valuation rate. Programs must indicate the source of the valuation in the program agreement and maintain records to identify and document volunteer service; and
    - v. Use of Real or Tangible Personal Property shall be based on fair market value of real or tangible personal property that has been contributed or purchased through third party funding sources.

- d) Capital Expenditures: Cash match shall be required for the expenditure of JCPC funds for capital outlay by programs. The amount of the local cash match required for the capital expenditure is determined by the County match rate.
9. All DPS JCPC-funded programs shall:
- a) Prioritize services to court-involved juveniles;
  - b) Employ staff consistent with minimum standards for the program service type;
  - c) Make available to the JCPC documentation of compliance with local, State and Federal reporting and accounting guidelines; and
  - d) Comply with DPS trainings and requirements regarding the United States Department of Justice national standards to prevent, detect, and respond to prison rape under the Prison Rape Elimination Act (PREA).
10. Reporting Capabilities: To be eligible for funds, programs must be able to electronically report client data to DPS through NC ALLIES and other processes established by DPS. Failure to enter this data by the established timelines as described in each specific program type in JCPC policy could result in the disruption of funds until this requirement has been met.

## 7 Fiscal Accounting and Budgeting: Audit Requirements

- A. PURPOSE:** To establish minimum standards for the fiscal accounting process for Juvenile Crime Prevention Council (JCPC) funded programs.
- B. POLICY STATEMENT:** DPS JCPC-funded programs shall meet the following requirements:
1. Establish fiscal accounting policies and procedures that involve oversight by a governing body.
  2. Segregation of duties exists, where duties are divided among several individuals to reduce risk of error and inappropriate actions;
  3. Organizational charts are in place that clearly depict the internal structure;
  4. Policies and operating procedures are formalized and communicated to employees; and
  5. Conflict of interest policies and procedures are current and approved by the program's governing body.
- C. REQUIREMENTS:** DPS funds approved for JCPC programs, except for seasonal programs that will be disbursed as determined by DPS, shall be disbursed monthly to the funded sponsoring agency. Funding to programs and the JCPC administrative budget must be spent or encumbered by June 30th of the fiscal year in which they are allocated.
1. Each Governing body for DPS JCPC-funded programs must establish procedures for management and oversight of funds. DPS JCPC-funded programs shall:
    - a) Establish procedures for receipt and disbursement of funds allocated to the program. These procedures shall establish controls, which ensure that program revenues and expenditures are consistent with the most current program agreement or program agreement revision approved by DPS. The program agreement and final approved budget must support the amount of State funds received by the program, in total and within each cost center (N.C.G.S. § 143B-806(a) and N.C.G.S. § 143B-1104) Maintain reports, records, and other information to properly account for the expenditure of all State funds and local match received. Programs shall provide financial and accounting information about expenditures and revenues as may be requested by DPS, the County, and/or JCPC;
    - b) Establish fiscal controls for a program fiscal officer or fiscal agent accountable for the legal and appropriate expenditure of State funds received. A person delegated approval authority by the programs Governing body shall authorize expenditures; and
  2. Establish fiscal controls to ensure the County Finance Officer and program are responsible for the reporting requirements for non-profits based on the amount of funding received, in accordance with. N.C.G.S. § 158-8.7 Program Fiscal Policy and Records: All DPS JCPC-funded programs shall develop policies and procedures for fiscal management of program operations. Procedures shall include:

- a) Segregation of fiscal management duties to ensure that no one (1) person has control over all aspects of any financial transaction;  
*EXAMPLE: Person authorized to place orders does not reconcile transactions to the monthly account statement.*
  - b) An established disbursement limit, beyond which, a second party within the organization, preferably a board member of the program's governing body, must review and authorize;
  - c) A dual signature process for all checks written that includes a board member.  
*NOTE: This applies only to non-profit agencies.*
  - d) Communication to and training for employees and volunteers to ensure continuity of fiscal management in the event of prolonged employee absence(s) or turnover;
  - e) Quarterly fiscal reports, at a minimum, that are reviewed by the program's Governing body;
  - f) Third-party, routine review and reconciliation of bank statements (by someone other than the initiator) to determine that transactions are properly processed; and
  - g) Authentic documentation to authorize and support accounts receivable payable.
3. Conflict of Interest Policy
- a) Any not for profit organization sponsoring a DPS JCPC-funded program shall have developed and implemented a Conflict of Interest Policy. Those organizations shall disclose any actual or potential conflict of interest to the JCPC Chair and County Finance Officer using the DPS Conflict of Interest Policy Statement (Form DPS13 001) which is submitted annually with the program agreement.
  - b) The Conflict of Interest Policy shall address any:
    - i. Relationships where administrators, directors, staff, interns, contractors or volunteers derive personal profit or gain, directly or indirectly, by reason of participation with the funded organization;
    - ii. Possible personal interest in any pending matter;
    - iii. Changes during a fiscal year shall be reported as they are identified, when differing from the information included in the JCPC program agreement section addressing conflict of interest;
    - iv. Disclosures where any administrator, director, staff, interns, contractors or volunteers who serves as an officer, board member, committee member or staff member of a lending organization or a funding entity, including the JCPC, the member shall disclose the affiliation and shall not participate in any decisions affecting the DPS JCPC-funded programs and/or their sponsoring organization

*NOTE: Failure to disclose any conflict of interest or potential conflict of interest within any private, nonprofit entity may result in the DPS cessation of any further State fund.*

## 8 Fiscal Accounting and Budgeting: Third Quarter Accounting Process

**A. PURPOSE:** To ensure Juvenile Justice Crime Prevention Council (JCPC) funded programs, County government, and the Department of Public Safety (DPS) adhere to third quarter accounting requirements.

**B. POLICY STATEMENT:** DPS JCPC-funded programs shall complete accounting of categorical expenditures for the first eight (8) months of the fiscal year. The program must provide justification to receive budgeted funds when the expenditure rate is lower than expected. Without that justification, programs shall release any funds to DPS that exceed project expenditures for the year. These funds shall be made available for disbursement to other DPS JCPC-funded programs.

### C. LOCAL REQUIREMENTS

1. The Program Manager of each DPS JCPC-funded program shall:
  - a) Complete and submit the *DPS Third Quarter Accounting Form* (Form JCPC/TQ 001) to the JCPC Chairperson for review and signature;
  - b) Identify the amount of remaining funds that are requested;
  - c) Identify expenditures and expenditure rates through February of the current fiscal year. If the expenditure rate is less than 67%, which is the portion of the fiscal year covered in the July through February period, the request for remaining funds should be reduced. If the request is not reduced, the Program Manager must justify the anticipated use of funds with a detailed narrative and budget. The justification does not replace the requirement for DPS approved program agreement revision prior to expenditure changes; and
  - d) Complete a *JCPC Program Agreement Revision Form* (Form JCPC/PR 001) when funds are identified for release. This form must be submitted to the DPS Area Office by the due date established by DPS.
2. The JCPC Chairperson shall:
  - a) Review the *Third Quarter Accounting Form* (Form JCPC/TQ 001) with careful attention to expenditure rates, funds requested, and any justification necessary to use unspent funds;
  - b) Sign the *Third Quarter Accounting Form* (Form JCPC/TQ 001) to indicate review and acceptance of the information reported on the form; and
  - c) Submit the completed *Third Quarter Accounting Form* (Form JCPC/TQ 001) to the County Finance Officer noting any areas of concern.
3. The County Finance Officer shall:
  - a) Review the submitted *Third Quarter Accounting Form* (Form JCPC/TQ 001) for completeness and accuracy with the County finance records and indicate acceptance of the program information reported on the form;
  - b) Return the *Third Quarter Accounting Form* (Form JCPC/TQ 001) to programs if those forms do not meet the requirements of this review; and

- c) Sign the completed *Third Quarter Accounting Form* (Form JCPC/TQ 001) and submit it to the DPS Area Office by the established due date in order for the County to receive subsequent monthly disbursements.

**D. DPS REQUIREMENTS**

- 1. For Third Quarter Reporting, the Area Office shall:
  - a) Review the submitted *Third Quarter Accounting Form* (Form JCPC/TQ 001) for completeness and accuracy (Any correction should be made in communication with the Program Manager, County Finance Officer, and JCPC Chairperson.);
  - b) Submit third quarter information to the DPS State Office for each DPS JCPC-funded program by the established due date;
  - c) Review the *JCPC Program Agreement Revision Form* (Form JCPC/PR 001) submitted from programs that identified funds on the *Third Quarter Accounting Form* (Form JCPC/TQ 001) for release; and
  - d) Make approval recommendations for the *JCPC Program Agreement Revision Form* (Form JCPC/PR 001) to the State Office by the DPS established due date.
- 2. The State Office shall:
  - a) Review the *Third Quarter Accounting Forms*(Form JCPC/TQ 001) for completeness and accuracy and request any clarifications or corrections through the DPS Area Office;
  - b) Initiate monthly disbursements as requested by the County and program in the *Third Quarter Accounting Form* (Form JCPC/TQ 001); and
  - c) Withhold monthly disbursements pending submission of the *Third Quarter Accounting Form* (Form JCPC/TQ 001).

## 9 Fiscal Accounting and Budgeting: Final Accounting Process

- A. PURPOSE:** To establish minimum standards for local County government, the Juvenile Crime Prevention Council (JCPC) and DPS JCPC-funded programs regarding procedures for the final accounting process of JCPC DPS funds and for the refund of any unspent or unearned allocation.
- B. POLICY STATEMENT:** All DPS JCPC funded programs must adhere to the minimum standards for reporting final accounting. Programs must refund any unspent or disallowed allocations to the DPS.
- C. REQUIREMENTS:** DPS JCPC-funded programs shall complete and submit a Final Accounting Form (*Form JCPC/FA 001*) in NC ALLIES and if applicable, a Multi-county Final Accounting Form (*Form JCPC/FA 004*) will be provided by the DPS Area Consultant, at the end of the fiscal year or at any other time a program ceases to operate. The Final Accounting Form (*Form JCPC/FA 001*) and if applicable, a Multi-county Final Accounting Form (*Form JCPC/FA 004*) shall account for all expenditures and revenues for the program described in the program agreement. Any in-kind contributions cited in a DPS JCPC approved budget shall be documented in the final accounting.
1. The Final Accounting Form (*Form JCPC/FA 001*) shall be completed by the program in a timely manner to allow the County Finance Officer appropriate time to review for accuracy, sign and submit the completed form to the DPS Area Office by the DPS established due date. DPS shall withhold funds for any program that fails to submit final accounting within 60 days of the established due date. If applicable, the program also shall submit a Multi-county Final Accounting Form (*Form JCPC/FA 004*) signed by the Program Manager and Program Finance Officer to the County Finance Officer(s) for review prior to submission to the DPS Area Office by the established due date.
  2. End of Year Refunds
    - a) DPS JCPC funded programs and JCPC administrative budgets must complete a Final Accounting Form (*Form JCPC/FA 001*) which will determine any refunds due to DPS.
    - b) For single county programs, the County is responsible for the refund of any unspent funds as billed by DPS. The program shall send the refund(s) to the County; the County shall send the refund to DPS within 45 days of notification. The County is responsible for clearly documenting which program(s) the refund should be applied to, for accurate accounting. DPS shall withhold disbursements for any program that fails to refund DPS within 60 calendar days of billing.
    - c) For multi-county programs, the sponsoring agency is responsible for the refund determined by the final accounting form and billed by DPS. The program shall send the refund to DPS and provide a copy of the refund check to each participating county and the DPS Area Office within 45 business days of notification. DPS shall withhold disbursements for any program that fails to pay the refund within 60 calendar days of billing.

3. Required Documents Submitted with Final Accounting

- a) Supplemental Information Form (Form JCPC/FA 002): Available in NC ALLIES. Identifies any other State or Federal revenues received. The type and value of any in-kind contributions actually provided and appropriately documented during the fiscal year shall be identified on the final accounting form.
- b) Equipment Inventory Form (Form JCPC/FA 003): Available in NC ALLIES. Any equipment valued at \$350 or more, with a life expectancy of more than one (1) year, and items valued at less than \$350 which are of a tangible nature with a life expectancy of more than one year, and have been purchased with DPS JCPC funds or local match must be recorded on this form. These items are subject to the following inventory control requirements. The inventory form shall:
  - i. Be a cumulative record of equipment acquired over the life of the program. A multi-county program shall maintain one (1) inventory form listing all equipment and identify the county from which the equipment was purchased in its multi-county budget;
  - ii. Include equipment that is transferred from another DPS JCPC funded program;
  - iii. Be updated each year. Equipment remains on the inventory form until fully depreciated, transferred, sold, or discarded; and
  - iv. Note the full depreciation, transfer, sale, or discard for the appropriate year of this action and is subject being used solely for the purpose stipulated in the program agreement or most recent revision for the life of that equipment.
- c) Annual Detailed Ledger: Identifies expenditures of DPS JCPC funds. The ledger must have “identifiers” that clearly shows DPS JCPC funding. “Identifiers” may include: a cost center, description, account number, source code, or any character alphabetical or numeric that separates funding sources. The ledger must include at a minimum:
  - i. Identifiers;
  - ii. Name of payee(s);
  - iii. Check number(s); and
  - iv. Check amount.

*NOTE: Failure to submit this report with final accounting may result in future funding being withheld or denied.*

4. Transfer and Disposal of Equipment

- a) Equipment no longer needed by a DPS JCPC funded program or that becomes available due to the closure of a program may be made available for use by other programs.
- b) Upon recommendation of the JCPC and with the approval of DPS the County may:

- i. Transfer the equipment to another DPS JCPC-funded program(s) within the County; or
  - ii. Transfer the equipment to another youth serving agency within the County provided the equipment is not needed by the JCPC or another DPS JCPC-funded program within the County; or
  - iii. Sell the property and transfer revenue to another DPS JCPC funded program(s) within the County; or
  - iv. Take possession of the property for use by a non-DPS JCPC funded program and provide the fair market value of the property to another DPS JCPC funded program(s) within the County.
5. Surplus or non-operative equipment shall be disposed in accordance with the County's surplus equipment policy. Any revenue thus generated shall be returned to the program for which the equipment was purchased.
6. Each DPS JCPC-funded program shall abide by its sponsoring agency's policy for capital expenditures. If no sponsoring agency policy exists, then the County government shall establish a policy and the program shall abide by the County government's policy.

## 10 Fiscal Accounting and Budgeting: Program Agreement Local and Department Approval Process

**A. PURPOSE:** To establish minimum standards of operation and instruction for the Department of Public Safety (DPS) State and Area Offices, County governments, and the Juvenile Crime Prevention Councils (JCPCs) relating to the approval of program agreements and revisions process.

**B. POLICY STATEMENT:** The DPS State and Area Offices, County government, and JCPCs shall establish and adhere to the process for program agreement and revision approvals including:

1. JCPC process for Program Agreement approval;
2. Funding review policies;
3. Grievance procedure;
4. Area and State Office review process of the required funding documents;
5. Procedures for signatures; and
6. Submission timelines.

### **C. REQUIREMENTS**

1. County Process for JCPC Program Agreement Approval
  - a) The JCPC shall develop and publish a Request for Proposals (RFP) based upon the planning process that identifies elevated community and juvenile risks, needed protective factors, service gaps, deficits or barriers, and service priorities for DPS and local match funds.
  - b) The RFP must identify service priorities, application requirements, the application submission date and location, and the contact person(s) for assistance.
    - i. The JCPC will publicize the availability of DPS and local match funds through a distribution of the RFP to all local agencies known to provide services to adjudicated or at-risk juveniles and their families and through a public notice in one or more of the following: local newspapers, county web page or other news media.
    - ii. The public distribution of the RFP shall be accomplished at a minimum of 30 days prior to application due date.
  - c) Additional RFPs shall be required during the funding year if the JCPC:
    - i. Adopts additional priorities for funding; or
    - ii. To fund a new program with unallocated or otherwise available DPS funds.
  - d) The JCPC shall establish written Funding Review Procedures. Any changes in the procedures shall be approved by the JCPC at a regular meeting prior to the distribution of the RFP.
    - i. The Funding Review Procedures shall identify the process for acceptance and review of the applications including the opportunity for

- any applicant to appear before the funding committee or the JCPC to present the applications and respond to funding committee or JCPC questions.
- ii. Only programs that adhere to the publicized and documented JCPC RFP process will be considered for funding.
- e) The JCPC shall vote on the recommended funding and notify applicants.
  - f) All records of the application process shall be maintained by the JCPC until the next application process is complete.
  - g) The JCPC shall present its proposed County Funding Plan to the County Board of Commissioners. The County shall:
    - i. Approve the funding plan and program agreements as submitted or return the plan with any instruction for changes to the JCPC. Any instruction must include detailed rationale that documents how the recommended changes will better address the elevated community and juvenile risks, protective factors, service gaps, deficits or barriers, and service priorities for DPS and local match funds;
    - ii. Review the funding plan for each program's compliance with required local match;
    - iii. Review the agencies to be funded for compliance with private, not-for-profit requirements for managing public funds; and
    - iv. Ensure not-for-profit organizations submit the *DPS Conflict of Interest Policy Statement* (Form DPS13 001), the No Over Due Tax Form, and proof of 501 (c) (3) status with any program agreement.
2. DPS Process for JCPC Program Agreement Approval
- a) Program agreements shall be reviewed by the DPS Area Consultant for:
    - i. Compliance with program requirements cited in JCPC Policies and Procedures, the North Carolina Administrative Code, and General Statutes;
    - ii. Accuracy of information submitted;
    - iii. Accuracy of revenue and expenditure information and for consistency with the approved County Funding Plan(s) as recommended by the JCPC and approved by the County Board of Commissioners;
    - iv. Accuracy of the *JCPC Multi-county Program Agreement* (Form JCPC/PA 003), as applicable;
    - v. Compliance with the *No Overdue Tax Form* as stated in N.C.G.S. §105-243.1(Not-for-Profits ONLY);
    - vi. Compliance with the *Conflict of Interest Policy Statement* (Form DPS 13 001) (Not-for-Profits ONLY);
    - vii. Compliance with proof of a 501 (c) (3) status (Not-for-profits ONLY);
    - viii. Compliance with attaching a copy of the sponsoring agency's policy addressing any conflicts of interests that may arise as stated in N.C. N.C.G.S. §143C-6-23 (b) (Not-for-profits ONLY); and

- ix. Compliance with the *Contract for Professional Services Template* (Form JCPC/PO 001) (Only executed if any portion (s) of a service(s) is contracted).
  - Unsigned professional services contract(s) initiated at the beginning of a fiscal year must be submitted with the *JCPC Program Agreement* (Form JCPC/PA 001). Signed contract(s) will be required once the program agreement has DPS approval.
  - Contracts shall be updated and re-submitted, to county finance, the JCPC and DPS Area Office, if service providers (staff) and/or the overall impact of service delivery changes during the contract period or fiscal year.
3. Signature Requirements
  - a) The *JCPC Program Agreement* (Form JCPC/PA 001), submitted in NCALLIES, must be electronically signed by:
    - i. Program Manager;
    - ii. JCPC Chairperson; and
    - iii. County government official (Chair of County Board of Commissioners, County Manager, County Finance Officer or Deputy County Finance Officer, if designated).
4. Timeline
  - a) May 15th: The local approval process for the *JCPC Program Agreement* (Form JCPC/PA 001) must be completed and County Funding Plans must be received by the DPS Area Office, to be assured of receipt of a July disbursement for those programs.
  - b) June 15th: DPS Area Office review of the *JCPC Program Agreement* (Form JCPC/PA 001) and County Funding Plans must be completed in order to provide funding authorization and to allow for July disbursement.
  - c) December 31st: The local approval process must be completed to allocate any previously unallocated funds via a *JCPC Program Agreement* (Form JCPC/PA 001) or *JCPC Program Agreement Revision* (Form JCPC/PR 001).

*NOTE: Funds not allocated for any six (6) months period shall be transferred to the DPS JCPC Discretionary Fund.*
5. Final Decision Process
  - a) Upon receiving approval recommendations from the DPS Area Consultant, the State Office will review each of the following for final funding approval:
    - i. County Funding Plans: Reviewed for accuracy, including the amount of the County allocation and total commitment of funds and ensure individual program budgets are consistent with the County Funding Plan; and
    - ii. *JCPC Program Agreements* (Form JCPC/PA 001) (and *Multi-county Program Agreements*) (Form JCPC/PA 003), when applicable: Reviewed for expenditure and revenue budget accuracy, JCPC fiscal accounting and budgeting policy compliance, and local match requirements;

- iii. Notify the DPS Area Office when requested funds are authorized, or inform the DPS Area Office of corrections or clarifications necessary for funds authorization; and
  - iv. Upon completion of any corrections/clarifications needed, the DPS Authorized Official shall approve the *JCPC Program Agreement* (Form JCPC/PA 001).
- b) Recommendations not to approve a County Funding Plan(s) and/or program agreement shall be reviewed by the DPS Authorized Official for a final decision. That decision shall be communicated in writing to the DPS Area Consultant, the program manager, County Finance Officer and JCPC Chairperson.
6. Local Funding Grievance: Any grievance of an agency regarding the local funding decision shall be appealed locally in this order:
- a) JCPC funding committee, when applicable;
  - b) JCPC;
  - c) County Manager;
  - d) County Board of Commissioners; and
  - e) DPS through the Area Consultant.

## 11 Fiscal Accounting and Budgeting: Program Agreement Revisions Approval Process

**A. PURPOSE:** To establish minimum standards for revising approved program agreements.

**B. POLICY STATEMENT:** Any change to Juvenile Crime Prevention Council (JCPC) funded programs' operations and/or budgets must have County government, JCPC, and Department of Public Safety (DPS) prior approval.

### C. REQUIREMENTS

1. DPS JCPC-funded programs may amend their DPS-approved line item budget provided the program complies with the provisions of statute (N.C. Gen. Stat. § 159-15). A program agreement revision is required when a program proposes a change in the budget or in the overall impact of service delivery capability. Changes that require a revision include:
  - a) Elimination of a function or modification of staffing of the program;
  - b) Assignment of a staff member to a service delivery function not included in the previous program agreement;
  - c) Budget adjustments that transfer funds between cost centers;
  - d) Change in revenues;
  - e) In-County transfers (shift of JCPC funds from one (1) DPS JCPC-funded program in the County to another DPS JCPC-funded program in the County); and
  - f) Request for DPS discretionary or other funds according to availability.
2. A *JCPC Program Agreement Revision* (Form JCPC/PR 001) shall be approved by the JCPC and the County prior to requesting approval by DPS. Final approval of a *JCPC Program Agreement Revision* (Form JCPC/PR 001) by DPS is required to implement the revision.

### D. TIMELINES

1. December 31st: A *JCPC Program Agreement Revision* (Form JCPC/PR 001) to claim unallocated funds must be completed in NC ALLIES and locally approved by the JCPC and local government officials.
2. May 1st: The *local approval process for the JCPC Program Agreement Revision* (Form JCPC/PA 001) involving in-county transfers must be completed in NC ALLIES and locally approved by the JCPC and local government officials.
3. June 15th: Deadline for end-of-year revisions requesting line item adjustments must be completed in NC ALLIES and locally approved by the JCPC and local government officials.

### E. DISCRETIONARY FUND

1. DPS JCPC funds that remain uncommitted after December 31st, or that are released by the withdrawal of a County from the JCPC fund, or funds released with the third quarter accounting shall be transferred to the DPS/JCPC Discretionary Fund. If these funds are approved by DPS for release, discretionary funds will be made available to participating counties.

Discretionary funds will not increase the annual allotment to the County and shall not be available for more than one (1) year.

2. Eligibility to Receive Discretionary Funds, the DPS JCPC-funded program must be in:
  - a) Danger of closing or reducing its level of service. The DPS JCPC-funded program shall submit a statement of projected future funding sources documenting how the program plans to continue operating during the next fiscal year; or
  - b) Be in need of equipment, materials, renovations, or staff development that will expand or enhance the service capability of the program on a continuing basis. A program shall show a measurable expansion of services, which may include:
    - i. More juveniles receiving services in a renovated facility;
    - ii. Additional staff training to add a new treatment dimension to the ongoing program; or
    - iii. New equipment or materials directly relating to improved treatment.

*NOTE: Discretionary funds may be used for emergency placement of juveniles for whom all local resources have been exhausted, but where DPS placement is inappropriate.*

3. The DPS Area Office shall:
  - a) Advise counties and programs of the availability of funds and the time period for submitting discretionary requests for additional funds; and
  - b) Submit recommendations to the DPS State Office by the established due date.
4. DPS JCPC-funded Programs shall:
  - a) Not expend the discretionary funds on a program's routine operations that cause increased, recurring costs;
  - b) Provide the required local match for these funds. The purchase of equipment or capital outlay requires cash match with the exception of JCPC administrative funds; and
  - c) Submit a *JCPC Program Agreement Revision* (Form JCPC/PR 001) requesting the discretionary funds as directed by the DPS Area Office by the established due date.

## 12 Assessment Programs: Clinical Evaluation and Psychological Assessment Programs

- A. PURPOSE:** To establish minimum expectations for the design, implementation, and operation of Assessment Services including Psychological Assessments, Sex Offender Specific Evaluations, Substance Abuse Assessments, and other Clinical Evaluations funded by Juvenile Crime Prevention Councils (JCPCs).
- B. POLICY STATEMENT:** DPS JCPC-funded programs shall develop guidelines for program operations, target population, referrals, admissions and terminations and staff and volunteer training, supervision and licensures requirements.

### C. REQUIREMENTS

1. Services provided/Intervention: Programs may provide one (1) or more particular evaluation or assessment services with the purpose of providing diagnosis and treatment intervention recommendations.
2. Availability of Services: Within five (5) business days of receiving a referral, programs shall arrange appointments with the juvenile.
  - a) The evaluation report shall be completed and delivered to the referral agent within 14 days of the completion of the evaluation or assessment.
  - b) The time between receipt of the referral and the report delivered to the referral agent should not exceed 30 days.
  - c) For Sex Offender Evaluations, the evaluator shall submit a written report to the referring Court Counselor within 60 days, with detailed recommendations and risk level for re-offending.  
*NOTE: "Days" are in calendar days unless otherwise indicated.*
  - d) Dosage and Duration: This is determined by the number of sessions and length of time needed to complete the requested evaluation or assessment.
  - e) Target Population: Juveniles between the ages of six (6) and 17 years of age that present some behavioral or emotional concerns, which warrant further diagnosis and clarification, juveniles between the ages of six (6) and 17, or otherwise under jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles.
  - f) Referral Source: Priority shall be given to referrals from Juvenile Court.

### D. REFERRALS, ADMISSIONS AND TERMINATIONS

1. Referrals: The program shall receive a written referral form for juveniles to receive services. DPS JCPC-funded programs shall:
  - a) Develop a written referral form to address individual program and juvenile needs and provide copies of this form to the referral agency. The referral form shall indicate the reason for referral and the concern(s) to be addressed; and
  - b) Have initial contact with the juvenile within 10 days of the referral.
2. Admissions: Programs shall develop admission guidelines for age and gender appropriateness, primary reasons for which juveniles are considered for admission and any applicable admission restrictions. DPS JCPC-funded programs shall:

- a) Only admit juveniles, who have not reached their eighteenth birthday,
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,
  - c) Respond to referring agencies regarding their admission decision within 15 days of the referral; and
  - d) Create a participation agreement prior to juveniles receiving program services that must be signed by the program provider, juvenile, and parent(s)/legal guardian(s). All elements of the participation agreement must be dictated by the specific needs of the juvenile. This agreement shall include, but is not limited to:
    - i. Name of the sponsoring agency and program name;
    - ii. Program guidelines, requirements, and projected completion dates of the program;
    - iii. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - iv. Specific requirements of the parent(s)/legal guardian(s) and each family member, (if applicable); and
    - v. Results of any non-compliance with program guidelines.
3. Termination procedures shall include:
- a) Entering client tracking termination data in NCALLIES within seven (7) days of the termination decision; and
  - b) Notifying the parent(s)/legal guardian(s), Court Services, if applicable, if the assessment has been completed or not.

The termination summary shall be documented within 10 business days and shall include, but not limited to:

- i) Dates of contact, results and recommendations; and
- ii) Parties to whom assessment or evaluation reports were provided including dates provided.
- iii) Clinical Evaluation/Assessment Outcome:
  1. Successful Completion: Indicates a high level of juvenile participation in program activities and the evaluation/assessment is completed.
  2. Satisfactory Completion: Indicates an acceptable level of juvenile participation and the evaluation/assessment is completed.
  3. Unsuccessful Completion: Failure to cooperate with the evaluation/assessment and the evaluation/assessment could not be completed.
  4. Non-Compliance: Unexcused absences or refusing to participate.
- iv) Name of the staff person completing the documentation.

*NOTE: The program shall not terminate any juvenile from program services, for reasons listed above in e. ii, iii, or iv without prior direct oral or written communication with the referring agency.*

4. After Care Plan: The program shall refer the juvenile for on-going support and aftercare to an appropriate community resource, as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to terminating the juvenile from program services.

### E. STAFFING

1. Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - a) Ensure the program meets all appropriate standards and licensing requirements;
  - b) Maintain sufficient information to allow for the determination of program effectiveness;
  - c) Cooperate with DPS Area Consultants and the JCPC during monitoring and evaluation activities; and
  - d) Complete all reporting requirements as established by DPS.
2. Clinical Treatment Staff: Must have at least a Bachelor's degree in a Human Services field related to the type of clinical therapy and treatment delivered, and receive ongoing clinical supervision. Certain clinical treatment staff may be subject to professional licensure/certification as required by the N.C. General Statutes.

*NOTE: Qualified Clinicians, who may either be employed by the program or contracted through a Contract for Professional Services Template (Form JCPC/PO 001) with the program, shall only provide services they are trained, credentialed, or otherwise qualified to provide.*

3. Volunteer Program Staff: All volunteers providing direct service must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist or augment services provided by paid staff. The program shall:
  - a) Develop a job description for all volunteer positions;
  - b) Ensure the *Program Volunteer Application Template* (Form JCPC/EA 001) is on file for each volunteer. Four (4) references must be provided, contacted, and documented on the completed form;
  - c) Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate with the requirements of the job description;
  - d) Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of:
    - i. Criminal background check;
    - ii. Valid driver's license (a copy must be annually updated and on file); and
    - iii. Driving records check.

4. Staff and Volunteer Orientation and Training
  - a) Each DPS JCPC-funded program must provide its staff and volunteers with job appropriate orientation and training within 30 days of employment to include policies, procedures, rules and regulations of the program and DPS JCPC policies. Written documentation of the program orientation and training on policies must be available to the JCPC and/or DPS upon request.
  - b) Programs must offer training that will lead to the continued personal and professional development of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
  - c) Programs must provide opportunities for on-going trainings for direct service staff in basic interaction skills relating to juveniles.
  - d) Programs providing treatment services shall employ staff who are eligible by degree or credential to provide such treatment, or who receive clinical supervision by someone who is eligible to provide such treatment. All professional and volunteer staff members, who lead program activities that require special skills or certification, must be trained in the skills necessary for each particular activity.

## 13 Clinical Treatment Programs: Sex Offender Treatment

**A. PURPOSE:** To establish minimum standards for the design, implementation, and operation of Sex Offender Treatment programs funded by Juvenile Crime Prevention Councils (JCPC).

**B. POLICY STATEMENT:** Sex Offender Treatment Programs shall provide specific counseling and treatment to juveniles and their families as outlined in an individualized needs-based, sex offender specific evaluation or sexual risk assessment.

### C. REQUIREMENTS

1. Services provided/Interventions: Juvenile Sex Offender Treatment Services should include Sex Offender Group Counseling, Individual Counseling, and Family Counseling. Program and service providers shall work closely with juvenile Court Counselors.

2. Dosage and Duration: There shall be contact with the juvenile's primary custodian at least once every 30 days while the juvenile is receiving services from the program. For dosage and duration parameters, Refer to the *Dosage Parameters Crosswalk for JCPC SPEP Service Types* located as Appendix B in JCPC Policies and Procedures and also at: <http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538>

3. Capacity and Juvenile to Staff Ratio: There shall be a maximum of eight (8) juveniles per group with one (1) qualified therapist. The program should consider the risk level and needs of juveniles receiving treatment in determining the number of juveniles assigned to groups and the juvenile to staff ratio.

4. Target Population: Juveniles between the ages of six (6) and 17, adjudicated delinquent for a behavior that is either a sex offense or otherwise an illegal sexual activity, juveniles between the ages of six (6) and 17 or otherwise under the jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles.

5. Referral Source: Priority shall be given to referrals from Juvenile Court.

### D. REFERRALS, ADMISSIONS, AND TERMINATIONS

1. Referrals: The program shall receive a written referral form for juveniles to participate in the program. DPS JCPC-funded programs shall:

- a) Develop a written referral form to address individual program and juvenile needs and provide copies of this form to the referral agency. The referral form shall indicate the reason for referral and the concern(s) to be addressed. This referral must include, at a minimum:
  - i. Adjudication order and police report including victim statements (if available);
  - ii. Report of known inappropriate sexual behavior;
  - iii. Divisionally administered Risk and Needs Assessment;
  - iv. Available social history data, school records, previous mental health treatment records; and

- v. Psychological evaluation and/or psychiatric evaluations (if available).
  - b) Have initial contact with the juvenile within 10 days of the referral.
2. Admissions: A Sex Offender Specific Evaluation or sexual risk assessment addressing the offense of referral is a prerequisite for admission. DPS JCPC-funded programs shall:
- a) Only admit juveniles, who have not reached their eighteenth birthday,
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,
  - c) Respond to referring agencies regarding their admission decision within 10 business days of the referral;
  - d) Develop within admission guidelines specifics covering age and gender appropriateness, the primary reasons for which juveniles are considered for admission and any applicable admission restrictions
  - e) Create a participation agreement prior to juveniles receiving program services that must be signed by the program provider, juvenile, and parent(s)/legal guardian(s). All elements of the participation agreement must be dictated by the specific needs of the juvenile. This agreement shall include, but is not limited to:
    - i. Name of the sponsoring agency and program name;
    - ii. Program guidelines and requirements;
    - iii. Conditions of behavior management and supervision requirements, including a personal Safety Plan;
    - iv. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - v. Specific requirements of parent(s)/legal guardian(s) and program staff;
    - vi. Results of non-compliance; and
    - vii. Confidentiality parameters and agreement thereof.
  - f) Juveniles admitted to a Sex Offender Treatment program must have an individual needs based treatment plan developed within the first two (2) weeks of admission that addresses at a minimum the following elements:
    - i. Interventions that will be provided by program staff;
    - ii. Focus of the intervention(s);
    - iii. Frequency of the services to be provided;
    - iv. Anticipated length of stay in the program;
    - v. Services needed by the juvenile and family with recommendations on how best to provide or have those services provided;
    - vi. Support services recommended as part of the overall treatment plan;
    - vii. Specific measurable behavior changes that will result from effective implementation of the treatment plan;
    - viii. Provision for periodically (no less than 30 days) reviewing and amending all aspects of the treatment plan;

- ix. Specific mention of all family members and other professionals who participated in development of the treatment plan;
  - x. A crisis plan and means for making a crisis response available to juveniles after business hours, weekends, and holidays (This plan should be made in conjunction with the referring agency and parent(s)/legal guardian(s); and
  - xi. A supervision and victim protection plan for juvenile supervision and victim protection, incorporating the participation and assistance of family members, when appropriate, in the supervision of the juvenile.
3. Terminations: DPS JCPC-funded programs shall develop termination procedures, including a written termination form and policies governing documentation of a juvenile's termination from the program. DPS JCPC-funded programs shall:
- a) Enter client tracking termination data in NC ALLIES within seven (7) days of the termination decision;
  - b) Facilitate a conference with the juvenile, parent(s)/legal guardian(s), Court Counselor, and therapist to review treatment progress and treatment issues. This must occur whether the termination is due to Successful, Satisfactory, Unsuccessful Completion, or Non-Compliance with the program;
  - c) Develop a relapse prevention or safety plan, prior to termination, with the juvenile and parent(s)/legal guardian(s) that shall include:
    - i. A crisis plan for making a crisis response available to juveniles after business hours, weekends, and holidays; and
    - ii. A supervision and victim protection plan, incorporating the participation and assistance of family members.
  - d) Completed a termination form for all juveniles terminated from the program within 10 business days and submit the form to:
    - i. Parent(s)/legal guardian(s), Court Services, if applicable, and place in the juveniles' file; and
    - ii. Other referring entities as appropriate.
  - e) The written termination form shall include at a minimum:
  - f) Relapse prevention or safety plan detailing the activities, results, and recommendations;
    - i. Last date of program contact; and
    - ii. Reason for termination:
      - Successful Completion: Indicates a high level of juvenile participation in program activities and achievement of behavior improvement goals.
      - Satisfactory Completion: Indicates an acceptable level of juvenile participation and behavior improvement even though the juvenile did not complete all program activities and did not meet all behavior goals.

- Unsuccessful Completion: Failure to meet specific goals and requirements or make sufficient progress in the program.
  - Non-Compliance: Unexcused absences or refusing to participate in treatment activities.
    - i. Name(s) of person(s) and agencies receiving notice of a juvenile's termination; and
    - ii. Name of program staff person completing the documentation.
4. After Care Plan: The program shall refer the juvenile for on-going support and aftercare to an appropriate community resource as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to the termination of the juvenile.

### **E. STAFFING, ORIENTATION, AND TRAINING**

1. Qualified Clinicians: May be employed by the program or contracted through a *Contract for Professional Services Template* (Form JCPC/PO 001) with the program and shall only provide services they are trained, credentialed, or otherwise qualified to provide.
2. Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;
  - iii. Cooperate with DPS Area Consultants and JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
3. Clinical Treatment Staff: Must have at least a Bachelor's degree in a Human Services related field and regular clinical supervision. Clinical service providers rendering professional level clinical services shall possess, at a minimum, a Master's Degree in the field deemed appropriate to the type of clinical therapy and treatment delivered.
4. Sex Offender Clinicians shall have received specific training in the following:
  - i. Juvenile sex offender risk assessment;
  - ii. Juvenile sex offender assessment of sexual aggression;
  - iii. Juvenile sex offender specific pathology and treatment;
  - iv. Juvenile sex offender relapse prevention;
  - v. Group, individual, and family treatment; and
  - vi. Possession of a membership in a State or national professional organization related to sex offender treatment is strongly encouraged.

NOTE: Qualified Clinicians, who may either be employed by the program or contracted through a Contract for Professional Services Template (Form JCPC/PO 001) with the program, shall only provide services they are trained, credentialed, or otherwise qualified to provide.

5. Volunteer Program Staff: All volunteers providing direct services must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist in or augment services provided by paid staff. The program shall:

- a) Develop a job description for all volunteer positions;
- b) Ensure the *Program Volunteer Application Template* (Form JCPC/EA 001) is on file for each volunteer [Four (4) references must be provided, contacted, and documented on the completed form.];
- c) Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate to the requirements of the job description;
- d) Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
  - i. Criminal background check;
  - ii. Valid driver's license (a copy must be annually updated and on file); and
  - iii. Driving records check.

**F. Staff and Volunteer Orientation and Training:** Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following.

- a) Each DPS JCPC-funded program must provide its staff and volunteers with job appropriate orientation and training within 30 calendar days of employment to include policies, procedures, rules and regulations of the program and DPS JCPC policies. Written documentation of the program orientation and training on policies must be available to the JCPC and/or DPS upon request.
- b) Programs must offer training that will lead to the continued personal and professional development of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
- c) Programs must provide opportunities for on-going trainings for direct service staff in basic interaction skills relating to juveniles.
- d) Programs providing treatment services shall employ staff who are eligible by degree or credential to provide such treatment, or who receive clinical supervision by someone who is eligible to provide such treatment. All professional and volunteer staff members who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.

**G. TREATMENT PHILOSOPHY FOR MANAGEMENT AND TREATMENT OF SEX OFFENDERS**

- a. DPS is mandated by statute “to promote public safety and prevent the commission of delinquent acts by juveniles.” The highest priority of Sex Offender Treatment Programs receiving DPS JCPC funds shall be the protection of community members from further sexually offending behavior by juveniles served by those programs.
- b. Treatment does not void, reduce, or otherwise affect the criminal sentence administered by the court. Treatment is an essential compliment to incarceration and/or probation/parole.
- c. The Court Counselor shall recommend treatment in a setting adequate to manage the risk potential of the offender.
- d. The use of plethysmographs, lie detectors, and other similar invasive devices are prohibited with juvenile offenders. This treatment is confrontive and generally requires a court order.
- e. Long-term control of deviant sexual behavior and relapse prevention must be incorporated in termination planning.
- f. While treatment does not guarantee a cure, it is possible for the juveniles to learn to control their sexually offending behavior. However, it is recognized that offenders are responsible for their own behavior.
- g. Management of sex offenders is best achieved through cooperation of family members and all community systems involved - each with a clearly defined role. A coordinated, multi-disciplinary team can combine law enforcement, the judicial system, child protective services, educators, community resources, and treatment providers.

## 14 Clinical Treatment Programs: Home-Based Family Counseling

**A. PURPOSE:** To establish minimum standards for the design, implementation, and operation of home-based family counseling services funded by the Juvenile Crime Prevention Council (JCPC).

**B. POLICY STATEMENT:** Home-Based Family Counseling programs shall provide professional level assessment and treatment intervention services to juveniles and their families in the home setting and as outlined in an individual service plan.

### C. REQUIREMENTS

1. Services Provided: Home-Based Family Counseling services begin with a family assessment and include counseling and other intervention with the identified juvenile and the juvenile's family in the home setting.
2. Dosage and Duration: Refer to the *Dosage Parameters Crosswalk for JCPC SPEP Service Types* located as Appendix B in JCPC Policies and Procedures and <http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538> also at:
3. At least 50% of the direct service time shall be spent in the juvenile's home.
  - a) There shall be at least one (1) face-to-face contact with the juvenile and family each week, except as part of a step down plan, in which case contact shall not be less than once every 30 days.
  - b) There must be at least one (1) meeting between the family worker, supervisor, and other professionals involved with the family each month on each family. The purpose of this meeting is to review and amend as necessary the basic plan, and to promote coordination between all agencies involved with the family.
4. Flexible Service Hours: Flexible service hours must be available to accommodate the schedule and needs of the juvenile's family.
5. Capacity/Juvenile Staff Ratio – Minimum and Maximum Caseloads: Capacity of counseling programs is dependent upon the intensity level of the service being provided and the clinical staff time available. For each full-time direct service staff member, at least 50% of work time must be spent in direct service. For each full-time staff member, the standard is a minimum caseload of three (3) juveniles and a maximum caseload of 10. Minimum and maximum caseloads for less than fulltime shall be adjusted proportionately. The program should consider the risk level and needs of juveniles receiving services in determining the number of juveniles assigned to groups and the juvenile to staff ratio.
6. Target Population: Juveniles between the ages of six (6) and 17 in need of services to address and correct emotional and/or behavioral concerns that cause the juvenile to be at-risk for removal from the home, juveniles between the ages of six (6) and 17 or otherwise under jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles.
7. Referral Source: Priority shall be given to referrals from Juvenile Court.

#### D. REFERRALS, ADMISSIONS AND TERMINATIONS

1. Referrals: The program shall receive a written referral form for juveniles to participate in the program. Programs shall develop a written referral form to address individual program and juvenile needs and distribute this form to the referral agencies. The referral form shall indicate the reason for referral and the concern(s) to be addressed.

The program shall contact the family within three (3) business days of the receipt of the referral to schedule an intake assessment. However, if the home-based program is unable to accept a new referral, the referral source shall be notified immediately in order to explore alternatives.

2. Appropriate referrals for home-based family counseling services shall be determined if they:
  - a) Have at least one (1) family member between the ages of six (6) and 17 who is at-risk of out-of-home placement in a youth development center, detention center, psychiatric hospital, child care institution, group home, or foster home due to delinquent or chronic status offense behavior; or
  - b) Have one (1) family member under the age of 17 who is returning home from a youth development center, who will be living at home full-time within 30 days of intake; and
  - c) Have at least one (1) parent/legal guardian who will agree in writing to participate in the home-based program.
3. Inappropriate referrals for home-based family counseling services shall be determined if the primary reason for referral is a problem that:
  - a) Cannot be remedied by this service type, such as severe mental disorder, or severe mental retardation; or
  - b) Typically results in a juvenile's removal from the home, such as chronic sexual or physical abuse;
  - c) Requires a period of intervention longer than nine (9) months, such as mental disturbance;
  - d) There is an immediate threat of violence to the program's home-based worker; or
  - e) The family does not make itself available for intake service within three (3) business days of the referral being accepted, provided three (3) unsuccessful documented attempts by the program's home-based worker to contact the family were made. Any family determined ineligible for this service must be referred to the most appropriate service, as documented by the home-based worker; with written notification of the decision provided to referring agency, within ten (10) business days of receiving the referral.
4. Admissions: DPS JCPC-funded programs shall develop admission criteria covering age and gender appropriateness, the primary reasons for which juveniles are considered for admission and any applicable admission restrictions. DPS JCPC-funded programs shall:
  - a) Only admit juveniles, who have not reached their eighteenth birthday,
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,

- c) Contact the family within three (3) business days of the receipt of the referral to schedule an intake assessment. However, if the home-based program is unable to accept a new referral, the referral source shall be notified immediately in order to explore alternatives;
  - d) Conduct face-to-face intake assessment with the juvenile and/or family within 10 days of the receipt of the referral; and
  - e) Complete a written assessment within 72 hours of the intake assessment, to include:
    - i. Screening and admission criteria;
    - ii. Social history;
    - iii. Mental/behavior status on each family member;
    - iv. Assets and strengths of the family unit and each family member;
    - v. Options, priorities, and needs of the family and each family member;
    - vi. Specific behavior changes desired of each family member and the new skill(s) that each family member will need to learn;
    - vii. Goals of referring agencies; and
    - viii. Resources available within the program and the community, and delineation of roles and functions of each, to bring about the specified changes.
  - f) Create a participation agreement prior to juveniles receiving program services that must be signed by the program provider, juvenile, and parent(s)/legal guardian(s). All elements of the participation agreement must be dictated by the specific needs of the juvenile. This agreement shall include, but not limited to:
    - i. Name of the sponsoring agency and program name;
    - ii. Program guidelines, requirements, and projected completion dates of the program;
    - iii. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - iv. Specific requirements of the parent(s)/legal guardian(s) and each family member, (if applicable); and
    - v. Results of any non-compliance with program guidelines.
5. Termination: Upon termination DPS JCPC-funded programs must:
- a) Enter client tracking termination data in NCALLIES within seven (7) days of the termination decision;
  - b) Develop termination procedures and a written termination form which shall be completed within 10 business days for all juveniles terminated from the program and submitted to: parent(s)/legal guardian(s), Court Services, if applicable; and other referring entities as appropriate. The termination form shall include at a minimum:
    - i. Activities, results, and recommendations;
    - ii. Last date of program contact; and

- iii. Reason for termination denoted as one (1) of the following:
  - a) Successful Completion: Indicates a high level of juvenile participation in program activities and achievement of behavior improvement goals.
  - b) Satisfactory Completion: Indicates an acceptable level of juvenile participation and behavior improvement even though the juvenile did not complete all program activities and did not meet all behavior goals.
  - c) Unsuccessful Completion: Failure to meet specific goals and requirements or make sufficient progress in the program.
  - d) Non-Compliance: Unexcused absences or refusing to participate in activities.
- i. Names of persons and agencies receiving notice of a juvenile's termination; and
- ii. Name of the program staff person completing the documentation.

*NOTE: The program shall not terminate any juvenile from program services, for reasons listed above in iii.b, c, or d without prior direct oral or written communication with the referring agency.*

C. After Care Plan: The program shall refer the juvenile for on-going support and aftercare to an appropriate community resource as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to the termination of the juvenile from program services.

## **E. STAFFING, ORIENTATION, AND TRAINING**

### **1. Staff**

- a) Qualifying experience: Each full-time staff member providing home-based family services should have training and experience in providing family-based services in various community settings, including juveniles' homes.
- b) Clinical Oversight: Each full-time staff member providing direct service must have regular clinical case oversight and supervision of no less than two (2) hours of supervision per month by no less than a licensed or certified Master's level clinician.
- c) Qualified Clinicians: May either be employed by the program or contracted through a *Contract for Professional Services Template* (Form JCPC/PO 001) with the program, and can only provide services if they are trained, credentialed, or otherwise qualified to provide such services.
- d) Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;

- iii. Cooperate with DPS Area Consultants and the JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
- e) **Clinical Treatment Staff:** Must have at least a Bachelor's degree in a Human Services field related to the type of clinical therapy and treatment delivered, and receive ongoing clinical supervision. Certain clinical treatment staff may be subject to professional licensure/certification as required by the N.C. General Statutes.
- f) **Volunteer Program Staff:** All volunteers providing direct services must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist or augment services provided by paid staff. The program shall:
- i. Develop a job description for all volunteer positions;
  - ii. Ensure the sponsoring agency's volunteer application is on file such as the *Program Volunteer Application Template* (Form JCPC/EA 001) for each volunteer. Four (4) references must be provided, contacted, and documented on the completed form;
  - iii. Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate to the requirements of the job description;
  - iv. Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
    - a) Criminal background check;
    - b) Valid driver's license (a copy must be annually updated and on file); and
    - c) Driving records check.

**2. Staff and Volunteer Orientation and Training:** Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following:

- a) Programs must provide its staff and volunteers with orientation and training specific to the JCPC funded program, within 30 days of employment. The training shall include policies, procedures, rules and regulations of the program and DPS JCPC policies. Written documentation of the program orientation and policy training must be available to the JCPC and/or DPS upon request.
- b) Programs must offer training opportunities that will aid in the ongoing development of service-specific skills and knowledge of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
- c) Programs providing treatment services shall employ staff who are eligible by degree or credential to provide such treatment, or who receive clinical supervision from someone who is eligible to provide such treatment. All professional and volunteer staff who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.

- d) Direct service staff shall participate annually in at least 12 hours of professional continuing education in an area related to the service type provided.

## 15 Clinical Treatment Programs: Counseling Programs

**A. PURPOSE:** To establish minimum standards for the design, implementation, and operation of Clinical Treatment Services funded by the Juvenile Crime Prevention Council (JCPC).

**B. POLICY STATEMENT:** Clinical Counseling programs shall provide professional level assessment and treatment intervention services to juveniles and their families as outlined in an individual service plan.

*NOTE: Clinical treatment services in this policy include individual, group, family and substance abuse counseling.*

### C. REQUIREMENTS

a. Dosage and Duration: Refer to the *Dosage Parameters Crosswalk for JCPC SPEP Service Types* located as Appendix B in JCPC Policies and Procedures and also at: <http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538>

b. Target Population: Juveniles between the ages of six (6) and 17 years, in need of services to address and correct emotional and/or behavioral concerns that cause the juvenile to be engaged in or at-risk of delinquent behavior, juveniles between the ages of six (6) and 17 or otherwise under jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles.

c. Capacity and Juvenile to Staff Ratio: Capacity of counseling programs is dependent upon the intensity level of the service being provided and the clinical staff time available. For each full-time, direct service staff member, at least 50% of work time should be spent in direct service. Group counseling sessions are limited to no more than eight (8) juveniles per session with a trained facilitator, and may be expanded by five (5) juveniles for each additional trained facilitator. Programs are responsible for ensuring the safety of staff and juveniles. The program should consider the risk level and needs of juveniles receiving services in determining the number of juveniles assigned to groups and the juvenile to staff ratio.

*NOTE: Intensity Level: High Intensity service is greater than three (3) hours of direct service per week, per juvenile; medium, three (3) hours or less of direct service per week, per juvenile.*

d. Referral Source: Priority shall be given to referrals from Juvenile Court.

i) REFERRALS, ADMISSIONS, AND TERMINATIONS

e. Referrals: The program shall receive a written referral form for juveniles to participate in the program. DPS JCPC-funded programs shall:

a) Develop a written referral form to address individual program and juvenile needs and provide copies of this form to the referring agency. The referral form shall indicate the reason for referral and the concern(s) to be addressed; and

b) Initiate contact with the juvenile within five (5) business days of the referral.

- f. Admissions: Programs shall develop admission criteria covering age and gender appropriateness, the primary reasons for which juveniles are considered for admission and any applicable admission restrictions. DPS JCPC-funded programs shall:
  - a) Only admit juveniles, who have not reached their eighteenth birthday,
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,
  - c) Provide a response to referring agencies regarding their admission decision within 10 business days of the referral; and
  - d) Create a participation agreement prior to juveniles receiving program services that must be signed by the program provider, juvenile, and parent(s)/legal guardian(s). All elements of the participation agreement must be dictated by the specific needs of the juvenile. This agreement shall include, but not limited to:
    - i. Name of the sponsoring agency and program name;
    - ii. Program guidelines, requirements, and projected completion dates of the program;
    - iii. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - iv. Specific requirements of the parent(s)/legal guardian(s) and each family member, (if applicable); and
    - v. Results of any non-compliance with program guidelines.
- g. Terminations: DPS JCPC-funded programs shall:
  - a) Enter client tracking termination data in NCALLIES within seven (7) days of the termination decision;
  - b) Develop termination procedures, including a written termination form and policies governing documentation of a juvenile's termination from the program. A termination form shall be completed within 10 business days for all juveniles terminated from the program and submitted to the parent(s)/legal guardian(s), Court Services, if applicable, placed in the juvenile's file; another referring entities as appropriate.
  - c) The termination form shall include at a minimum:
    - i. Activities, results, and recommendations;
    - ii. Last date of program contact;
    - iii. Reason for termination:
      - a) Successful Completion: Indicates a high level of juvenile participation in program activities and achievement of behavior improvement goals.
      - b) Satisfactory Completion: Indicates an acceptable level of juvenile participation and behavior improvement even though the juvenile did not complete all program activities and did not meet all behavior goals.

- c) Unsuccessful Completion: Failure to meet specific goals and requirements or make sufficient progress in the program.
- d) Non-Compliance: Unexcused absences or refusing to participate in treatment activities.
  - i. Names of persons and agencies receiving notice of a juvenile's termination; and
  - ii. Name of program staff person completing the documentation.

*NOTE: The program shall not terminate any juvenile from program services, for reasons listed above in iii. B, C or D without prior direct oral or written communication with the referring agency.*

- d. After Care Plan: The program shall refer the juvenile for on-going support and aftercare, through an appropriate community resource as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to the termination of the juvenile.

#### **D. STAFFING, ORIENTATION, AND TRAINING**

##### **1. Staff**

- a) Clinical Oversight: Each full-time staff member providing direct service must have regular clinical case oversight and supervision of no less than two (2) hours of supervision per month by no less than a Master's level clinician.
- b) Qualified Clinicians: May either be employed by or contracted with the program and shall only provide services they are trained, credentialed, or otherwise qualified to provide.
- c) Program Managers: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;
  - iii. Cooperate with DPS Area Consultants and JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
- d) Clinical Treatment Staff: Except for North Carolina Certified Substance Abuse Counselors, clinical treatment staff must have at least a Bachelor's degree in a Human Services field related to the type of clinical therapy and treatment delivered, and receives ongoing clinical supervision. Certain clinical treatment staff may be subject to professional licensure/certification as required by the N.C. General Statutes.
- e) Volunteer Program Staff: All volunteers providing direct services must have at least one (1) year of experience working with at-risk youth. Programs may

use professional or community volunteers to assist or augment services provided by paid staff. The program shall:

- i. Develop a job description for all volunteer positions;
- ii. Ensure the sponsoring agency's volunteer application is on file such as the Program Volunteer Application Template (Form JCPC/EA 001) for each volunteer. Four (4) references must be provided, contacted, and documented on the completed form;
- iii. Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate to the requirements of the job description;
- iv. Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
  - Criminal background check;
  - Valid driver's license (a copy must be annually updated and on file); and
  - Driving records check.

**2. Staff and Volunteer Orientation and Training:** Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following:

- a) Programs must provide its staff and volunteers with orientation and training specific to the JCPC funded program, within 30 days of employment. The training shall include policies, procedures, rules and regulations of the program and DPS JCPC policies. Written documentation of the program orientation and policy training must be available to the JCPC and/or DPS upon request.
- b) Programs must offer training opportunities that will aid in the ongoing development of service-specific skills and knowledge of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
- c) Procedures for programs providing treatment services that employ staff who are eligible by degree or credential to provide such treatment, or who receive clinical supervision by someone who is eligible to provide such treatment. All professional and volunteer staff who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.
- d) Direct service staff shall participate annually in at least 12 hours of professional continuing education in an area related to the service type provided.

## 16 Community Day Programs: Juvenile Structured Day

- A. **PURPOSE:** To establish minimum expectations for the design, implementation, and operation of Structured Day programs funded by the Juvenile Crime Prevention Council (JCPC).
- B. **POLICY STATEMENT:** Structured Day programs must adhere to Department of Public Safety (DPS) standards for design, implementation, and operation of the program.
- C. **REQUIREMENTS**
  - a. **Services Provided:** Structured Day programs shall work in cooperation with the local school system(s) to provide educational enrichment and/or educational on-site programs; and provide a balance between education and treatment.
  - b. **Availability of Services:** Structured Day programs must maintain a daily operating schedule, to include operating hours beyond the normal school day, at a minimum of 10 months of the year.
    - i. Partial Day operating hours must be a minimum of four (4) days a week, three (3) hours a day.
    - ii. Full Day operating hours must be a minimum of five (5) days a week, six (6) hours a day.

<b>Partial Day Programs</b>	<b>Full Day Programs</b>
1. Educational Enrichment Component	1. Site-Based Academic Component
2. Substance Abuse Education Awareness	2. Substance Abuse Treatment (Certified Professional)
3. Life Skills Component	3. Life Skills Component
4. Family Participation	4. Family Participation
5. Community Involvement	5. Community Involvement
6. Referral(s) to other appropriate community resources, if applicable	6. Counseling

- c. **Dosage and Duration:** Refer to the *Dosage Parameters Crosswalk for JCPC SPEG Service Types* located as Appendix B in JCPC Policies and Procedures and also at: <http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538>
- d. **Capacity and Juvenile to Staff Ratio:** Programs must have adequate staff to provide for the safety and security of staff, juveniles, and the community. There must always be two (2) adult, direct service staff on duty supervising no more than 12 (twelve) juveniles. For each additional adult staff in excess of the minimum, there may be a maximum of six (6) additional juveniles supervised. The program should consider the risk level and needs of juveniles receiving services in determining the number of juveniles assigned to groups and the juvenile to staff ratio.
- e. **Target Population:** Juveniles between the ages of six (6) and 17, identified delinquent, undisciplined, and/or intake diverted with a plan (with or without a

contract), juveniles between the ages of six (6) and 17 or otherwise under jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles. Juveniles, who have been adjudicated delinquent or undisciplined, or ordered into the program as a condition of probation, shall take priority over all other referrals.

- f. Referral Source: Priority shall be given to referrals made by Juvenile Court; followed by referrals from School Resource Officers, District Court, Local Education Agencies, and other juvenile serving agencies. Structured Day programs may accept referrals from local educational agencies based upon available space when there is a cooperative agreement between the Structured Day program and the local educational agency. District Court referrals for juveniles, who have not reached their eighteenth birthday, can be considered based on program capacity.

- i) REFERRALS, ADMISSIONS, AND TERMINATIONS

- g. Referrals: The program shall receive a written referral form for juveniles to participate in the program. DPS JCPC-funded programs shall:
  - a) Develop a written referral form to address individual program and juvenile needs and distribute this form to the referral agencies. The referral form shall indicate the reason for referral and the concern(s) to be addressed; and
  - b) Initiate contact with the juvenile within five (5) business days of the referral.
- h. Admission: Programs shall develop written admission guidelines covering age and gender appropriateness, the primary reasons for which juveniles are considered for admission and any applicable admission restrictions. DPS JCPC-funded programs shall:
  - a) Only admit juveniles, who have not reached their eighteenth birthday,
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,
  - c) Contact the juvenile Court Counselor regarding an admission status within five (5) business days when juveniles are referred by other referring agencies and having current or pending juvenile court involvement.
  - d) Provide a response to referring agencies regarding their admission decision within five (5) business days of the referral; and
  - e) Create a participation agreement prior to juveniles receiving program services that must be signed by the program provider, juvenile, and parent(s)/legal guardian(s). All elements of the participation agreement must be dictated by the specific needs of the juvenile. This agreement shall include, but not limited to:
    - i. Name of the sponsoring agency and program name;
    - ii. Program guidelines, requirements, and projected completion dates of the program;
    - iii. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - iv. Specific requirements of the parent(s)/legal guardian(s) and each family member, (if applicable); and

- v. Results of non-compliance with program guidelines.
  - i. Terminations: Programs shall develop termination procedures, including a written termination form and policies governing documentation of a juvenile's termination from the program. All DPS JCPC-funded programs shall:
    - a) Enter client tracking termination data in NCALLIES within seven (7) days of the termination decision;
    - b) Complete a written termination form within 10 business days for all juveniles terminated from the program and submit a copy to the parent(s)/legal guardian(s), Court Services, if applicable, and placed in the juvenile's file; and other referring entities as appropriate. The termination form shall include:
      - i. Activities, results and recommendations;
      - ii. Last date of program contact; and
      - iii. Reason for termination:
        - a) Successful Completion: Indicates a high level of juvenile participation in program activities and achievement of behavior improvement goals.
        - b) Satisfactory Completion: Indicates an acceptable level of juvenile participation and behavior improvement even though the juvenile did not complete all program activities and did not meet all behavior goals.
        - c) Unsuccessful Completion: Failure to meet specific goals and requirements or make sufficient progress in the program.
        - d) Non-Compliance: Unexcused absences or refusing to participate in treatment activities.
          - i. Names of persons and agencies receiving notice of a juvenile's termination from program services; and
          - ii. Name of program staff person completing the documentation.
- NOTE: *The program shall not terminate any juvenile from program services, for reasons listed above in iii.b, c, or d. without prior direct oral or written communication with the referring agency.*
- j. After Care Plan: The program shall refer the juvenile for on-going support and aftercare to an appropriate community resource as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to the termination of the juvenile from program services.

## D. STAFFING, ORIENTATION, AND TRAINING

### 1. Staff

- a) Qualifying experience: Staff, volunteers, or contract service providers delivering educational programming must have the appropriate experience and credentials for the services they provide or be supervised by a qualified professional.
- b) Educational Oversight and Collaboration: Programs should be staffed by a North Carolina certified teacher and provide a link between the Structured Day program and the juvenile's home school.
- c) Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;
  - iii. Cooperate with DPS Area Consultants and the JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
- d) Program Staff: Must have at least an Associate's Degree in a Human Services related field, or a high school diploma with at least one (1) year of Human Service experience. Staff responsible for regular case oversight and supervision must possess no less than a Bachelor's level Human Service or related field, unless supervised by an individual meeting that criterion.
- e) Volunteer Program Staff: All volunteers providing direct services must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist or augment services provided by paid staff. The program shall:
  - i. Develop a job description for all volunteer positions;
  - ii. Ensure the sponsoring agency's volunteer application is on file such as the *Program Volunteer Application Template* (Form JCPC/EA 001) for each volunteer. Four (4) references must be provided, contacted, and documented on the completed form;
  - iii. Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate to the requirements of the job description;
  - iv. Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
    - Criminal background check;
    - Valid driver's license (a copy must be annually updated and on file); and
    - Driving records check.

- 2. Staff and Volunteer Orientation and Training:** Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following:
- a) Programs must provide its staff and volunteers with orientation and training specific to the JCPC funded program, within 30 days of employment. The training shall include policies, procedures, rules and regulations of the program and DPS JCPC policies. Written documentation of the program orientation and policy training must be available to the JCPC and/or DPS upon request.
  - b) Programs must offer training opportunities that will aid in the ongoing development of service-specific skills and knowledge of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
  - c) Programs providing treatment services shall employ staff who are eligible by degree or credential to provide such treatment, or who receive clinical supervision by someone who is eligible to provide such treatment. All professional and volunteer staff who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.
  - d) Direct service staff shall participate annually in at least 12 hours of professional continuing education in an area related to the service type provided.

## 17 Residential Programs: Residential Services Programs

**A. PURPOSE:** To establish minimum standards for the design, implementation, and operation of Residential Services funded by the Juvenile Crime Prevention Council (JCPC).

**B. POLICY STATEMENT:** DPS JCPC-funded Residential Services programs that provide group home services, temporary shelter services, temporary or specialized foster care, or runaway shelter services shall develop program guidelines governing, at a minimum, program operations, target population, referral, admission and terminations procedures, staff requirements including training and after hours back-up for specialized foster care parents.

### C. REQUIREMENTS

1. Services Provided: All Residential Services programs shall provide 24 hours of service daily, meet all appropriate licensure requirements, and maintain an individual service plan for each juvenile.
2. Availability of Services
  - a) Temporary Shelter Services, (emergency and runaway shelters) shall comply with licensure standards for each program type relative to admissions, and shall maintain a policy of emergency placement on a 24 hour-a-day basis.
  - b) For other Residential Services programs, placements shall be made in accordance with the program's license, consent for placement, and policies and procedures.
3. Dosage and Duration: The maximum length of stay for any Residential Services program shall be determined by the program's license. Within the parameters of the license, the actual dosage and duration shall be specified by the juvenile's individual service plan. Refer to the *Dosage Parameters Crosswalk for JCPC SPEP Service Types* located as Appendix B in JCPC Policies and Procedures and also at: <http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538>
4. Capacity and Juvenile to Staff Ratio: No more than two (2) juveniles shall be placed in a specialized foster home. The juvenile capacity in other Residential Services programs shall be limited to the number allowed per license as determined by the licensing agency. The program should consider the risk level and needs of juveniles receiving services in determining juvenile to staff ratio.
5. Target Population: Juveniles between the ages of six (6) and 17, who have been adjudicated delinquent or undisciplined, juveniles under diversion contracts or plans, and/or juveniles at-risk, juveniles between the ages of six (6) and 17 or otherwise under jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles.

*NOTE: Compliance with this standard shall be proportionate to the amount of DPS JCPC funds and required match provided as part of the total budget of any Residential Services program.*

6. Referral Source: Priority shall be given to referrals from Juvenile Court. District Court referrals for juveniles, who have not reached their eighteenth birthday, can be considered based on program capacity.

**D. REFERRALS, ADMISSIONS, AND TERMINATIONS**

1. Referrals: Programs shall receive a written referral form for juveniles to participate in the program. All DPS JCPC-funded programs shall develop a written referral form to address individual program and juvenile needs and provide copies of this form to the referral agency. The referral form shall indicate the reason for referral and the concern(s) to be addressed.
2. Admission: To maintain consistency in service delivery, each Residential Services program shall establish admission procedures and document those procedures in the program agreement and in policies. Admission procedures must comply with state licensure standards for the particular service type provided. Placements shall be limited to juveniles whose behavioral and emotional needs may be adequately met by the Residential Service.
  - a) Juveniles admitted to a Residential Services program, other than runaway or emergency shelters, must have within 30 days of admission, a written individual service plan that addresses the behavioral and academic needs of the juvenile. This plan must be developed and updated in accordance with the provisions of the minimum standards for a particular license. Where the license for a particular program service type demands a specific schedule for obtaining this information, or where more information is required for a particular type of license, that minimum requirement shall supersede this standard; under no circumstances shall less be required for a juvenile's confidential file.
  - b) The individual service plan must address, at a minimum, the following elements:
    - i. Type of service(s) that will be provided or coordinated by program staff;
    - ii. Frequency of program services or other coordinated service(s);
    - iii. Anticipated length of stay;
    - iv. Any other human service needed by the juvenile and/or family with recommendations on how best to provide or coordinate those services;
    - v. Any other support service recommended as part of the overall individual service plan;
    - vi. Specific, measurable behavior changes that will result from the effective implementation of the individual service plan;
    - vii. Provision for reviewing and amending all aspects of the individual service plan in accordance with licensure requirements;
    - viii. Specific mention of all family members and other professionals who participated in the development of the individual service plan; and
    - ix. Provision for working with the family, when applicable.
  - c) Admission: Programs shall develop admission criteria covering age and gender appropriateness, the primary reasons for which juveniles are considered for admission and any applicable admission restrictions. DPS JPCP-funded programs shall:

- i. Only admit juveniles, who have not reached their eighteenth birthday,
  - ii. Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,
  - iii. Provide a response to referring agencies regarding their admission decision within 10 business days of the referral; and
  - iv. Create a participation agreement prior to juveniles receiving program services that must be signed by the program provider, juvenile, and parent(s)/legal guardian(s). All elements of the participation agreement must be dictated by the specific needs of the juvenile. This agreement shall include, but is not limited to:
    - a) Name of the sponsoring agency and program name;
    - b) Program guidelines, requirements, and projected completion dates of the program;
    - c) Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - d) Specific requirements of the parent(s)/legal guardian(s) and each family member, (if applicable); and
    - e) Results of any non-compliance with program guidelines.
- d) Terminations: Programs shall develop termination procedures, including a written termination form and policies governing documentation of a juvenile's termination from the program. All programs shall:
- a) Enter client tracking termination data in NCALLIES within seven (7) days of the termination decision;
  - b) Complete a written termination form within 10 business days for all juveniles terminated from the program and submit a copy to the parent(s)/legal guardian(s), Court Services, if applicable, placed in the juvenile's file, and other referring entities as appropriate. The termination form shall include at a minimum:
    - i. Activities, results and recommendations;
    - ii. Last date of program contact; and
    - iii. Reason for termination:
      - a) Successful Completion: Indicates a high level of juvenile participation in program activities and achievement of behavior improvement goals.
      - b) Satisfactory Completion: Indicates an acceptable level of juvenile participation and behavior improvement even though the juvenile did not complete all program activities and did not meet all behavior goals.
      - c) Unsuccessful Completion: Failure to meet specific goals and requirements or make sufficient progress in the program.
      - d) Non-Compliance: Unexcused absences or refusing to participate in treatment activities.

- i. Names of persons and agencies receiving notice of a juvenile's termination; and
- ii. Name of program staff person completing the documentation.

*NOTE: The program shall not terminate any juvenile from program services, for reasons listed above in iii.B, C, or D without prior direct oral or written communication with the referring agency.*

- e) After Care Plan: The program shall refer the juvenile for on-going support and aftercare to an appropriate community resource as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to the termination of the juvenile.

## **E. STAFFING, ORIENTATION, AND TRAINING**

### **1. Staff**

- a) Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;
  - iii. Cooperate with DPS Area Consultants and JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
- b) Program Staff: Must have at least an Associate's Degree in a Human Services related field, or a high school diploma with at least one (1) year of Human Service experience. Staff responsible for regular case oversight and supervision must possess no less than a Bachelor's level Human Service or related field, unless supervised by an individual meeting that criterion.
- c) Volunteer Program Staff: All volunteers providing direct services must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist or augment services provided by paid staff. The program shall:
  - i. Develop a job description for all volunteer positions;
  - ii. Ensure the sponsoring agency's volunteer application is on file such as the *Program Volunteer Application Template* (Form JCPC/EA 001) for each volunteer. Four (4) references must be provided, contacted, and documented on the completed form;
  - iii. Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate with the requirements of the job description;
  - iv. Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
    - Criminal background check;

- Valid driver's license (a copy must be annually updated and on file); and
  - Driving records check.
- v. Not use volunteers in Residential Programs to provide primary supervision of juveniles in the programs.
- 2. Staff and Volunteer Orientation and Training:** Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following:
- a) Programs must present its staff and volunteers with job appropriate orientation and training within 30 days of employment to include policies, procedures, rules, and regulations of the program and DPS JCPC policies. Written documentation of the program orientation and training on policies must be available to the JCPC and DPS upon request.
  - b) Programs must offer training opportunities that will aid in the ongoing development of service-specific skills and knowledge of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
  - c) Programs providing treatment services shall employ staff who are eligible by degree or credential to provide such treatment, or who receive clinical supervision by someone who is eligible to provide such treatment. All professional and volunteer staff members who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.
  - d) Persons identified as foster parents or a specialized foster care program must be recruited, screened, and trained. Specialized foster care programs shall provide after-hours access to a social worker or mental health worker for the benefit of the foster parents and foster children. A formal, structured training program shall be provided, consistent with the treatment model being implemented and in addition to training afforded as part of licensure requirements, consisting of a minimum of 16 hours annually. Training shall include, at a minimum:
    - i. Child development;
    - ii. Psychiatric diagnoses as related to childhood disorders;
    - iii. Family preservation;
    - iv. Impact of a foster child's placement on the foster family, particularly their children;
    - v. Parent effectiveness training;
    - vi. Conflict resolution and anger management;
    - vii. Behavior management skills; and
    - viii. Communication skills training.

e) Continuing Training for Specialized Foster Care Parents

- i. As part of the annual application for DPS JCPC funds, specialized foster care programs must submit a schedule to the Area Office for foster parent continuing training.
- ii. The annual schedule must include:
  - Name of the trainer(s);
  - The date(s) on which the training will occur;
  - Name(s) of participant(s); and
  - The specific knowledge and skills to be emphasized at each scheduled training.
- iii. Specific staff responsible for recruiting, licensing, and arranging for initial and continuation training of specialized foster parents shall be identified in the program agreement.
- iv. Where other licensing agencies have adopted more restrictive standards, the most restrictive standard and/or policy shall take precedence.

**3. GROUP HOME STAFF MAINTAINING A SEPARATE RESIDENCE**

***NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs***

1. Staff that maintains a separate residence on the premises of a group home, for use when off duty, shall not use or possess alcoholic beverages or controlled substances while on the premises of the group home.
2. Staff shall not allow juveniles that are currently residing at a group home to visit the private residence of any staff member or volunteer, while on-duty or off-duty, under any circumstances.

**4. GROUP HOME STAFF RESIDING IN THE GROUP HOME**

***NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.***

1. Staff whose only residence is in the group home shall not use or possess alcoholic beverages or controlled substances on the premises of the group home.
2. Staff shall not allow juveniles that are currently residing at a group home to visit the staff member's personal quarters under any circumstances, while on-duty or off-duty.

## 18 Restorative Programs: Mediation/Conflict Resolution

**A. PURPOSE:** To establish minimum standards for the design, implementation, and operation of Juvenile Crime Prevention Council (JCPC) funded Mediation programs.

**B. POLICY STATEMENT:** DPS JCPC-funded Mediation programs shall adhere to the Department of Public Safety's (DPS) policies and procedures as they relate to Mediation Services.

### C. REQUIREMENTS

1. Services Provided: Mediation programs should include resolving conflict involving a juvenile(s) and victim(s) by a means of victim-offender reconciliation, conflict resolution, and/or other mediation services components.
2. Dosage and Duration: Refer to the Dosage Parameters Crosswalk for JCPC SPEP Service Types located as Appendix B in JCPC Policies and Procedures and also at: <http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538>
3. Capacity and Juvenile to Staff Ratio: Mediation programs' active caseload shall not exceed 20 juveniles for one (1) full-time staff person to include mediation, victim-offender reconciliation classes for families and conflict resolution. Minimum and maximum caseloads are prorated for less than full-time staffing. The program should consider the risk level and needs of juveniles receiving services in determining the number of juveniles assigned to groups and the juvenile to staff ratio.
4. Target Population: Juveniles between the ages of six (6) and 17 that willingly consent to participate in the program or otherwise under jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles.
5. Referral Source: Priority shall be given to juveniles referred by Juvenile Court. District Court referrals for juveniles, who have not reached their eighteenth birthday, can be considered based on program capacity.

### D. REFERRALS, ADMISSIONS, AND TERMINATIONS

1. Referrals: The program shall receive a written referral form for juveniles to participate in the program. All DPS JCPC-funded programs shall develop a written referral form to address individual program and juvenile needs and provide copies of this form to the referring agencies. The referral form shall indicate the reason for referral and the concern(s) to be addressed.
2. Admissions: Family participation shall be required if decided by the program during the intake process or ordered by the court. The initial telephone, written, or face-to-face contact with the juvenile and written response of admission to the program must be made within 10 business days of receiving the referral. DPS JCPC-funded programs shall:
  - a) Only admit juveniles, who have not reached their eighteenth birthday,
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,

- c) Develop admission criteria covering age and gender appropriateness, the primary reasons for which juveniles are considered for admission and any applicable admission restriction(s). All JCPC programs shall create a participation agreement which is signed by the program provider, juvenile, and parent(s)/legal guardian(s) (Oral consent is permissible and must be documented in the juveniles file). All elements of the agreement should be dictated by the specific needs of the juvenile. This agreement shall include:
    - i. Name of the sponsoring agency and program name;
    - ii. Program guidelines, requirements, and projected completion dates of the program;
    - iii. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - iv. Specific requirements of the parent(s)/legal guardian(s) and each family member (if applicable); and
    - v. Results of any non-compliance with program guidelines.
3. Terminations: Programs shall develop termination procedures, including a written termination form, and policies governing documentation of a juvenile's termination from the program. All DPS JCPC-funded programs shall:
- a) Enter client tracking termination data in NCALLIES within seven (7) days of the termination decision;
  - b) Complete a termination form within 10 business days for all juveniles terminated from the program and submit a copy to the parent(s)/legal guardian(s), Court Services, if applicable, placed in the juvenile's file; and other referring entities as appropriate. The termination form shall include:
    - i. Documentation of mediation dates(s); and
    - ii. Mediation Outcome.
    - iii. Reason for termination:
      - a) Successful Completion: Indicates a high level of juvenile participation in program activities and a mediation resolution is achieved.
      - b) Satisfactory Completion: Indicates an acceptable level of juvenile participation and a mediation resolution is achieved.
      - c) Unsuccessful Completion: Failure to cooperate with the mediation and the mediation could not be completed.
      - d) Non-Compliance: Unexcused absences or refusing to participate;
    - iv. Names of persons and agencies receiving notice of a juvenile's termination from the program services; and
    - v. Name of program staff person completing the documentation.

*NOTE: The program shall not terminate any juvenile's program services, for reasons listed above in iii.B, C, or D without prior direct oral or written communication with the referring agency.*

## E. STAFFING, ORIENTATION, AND TRAINING

### 1. Staff

- a) Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;
  - iii. Cooperate with DPS Area Consultants JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
- b) Program Staff: Must have at least an Associate's Degree in a Human Services related field, or a high school diploma with at least one (1) year of Human Service experience. Staff responsible for regular case oversight and supervision must possess no less than a Bachelor's level Human Service or related field, unless supervised by an individual meeting that criterion
- c) Volunteer Program Staff: All volunteers providing direct services must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist or augment services provided by paid staff. The program shall:
  - i. Develop a job description for all volunteer positions;
  - ii. Ensure the sponsoring agency's volunteer application is on file such as the *Program Volunteer Application Template* (Form JCPC/EA 001) for each volunteer [Four (4) references must be provided, contacted, and documented on the completed form];
  - iii. Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate to the requirements of the job description;
  - iv. Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
    - Criminal background check;
    - Valid driver's license (a copy must be annually updated and on file); and
    - Driving records check.

**2. Staff and Volunteer Orientation and Training:** Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following:

- a) Programs must provide its staff and volunteers with job appropriate orientation and training within 30 days of employment to include policies, procedures, rules, and regulations of the program and DPS JCPC policies.

Written documentation of the program orientation and training on policies must be available to the JCPC/DPS upon request.

- b) Programs must offer training opportunities that will lead to the continued personal and professional development of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
- c) All professional and volunteer staff members who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.

## 19 Restorative Programs: Restitution

- A. PURPOSE:** To establish minimum standards for the design, implementation, and operation of Restitution and Community Service programs funded by Juvenile Crime Prevention Councils (JCPCs).
- B. POLICY STATEMENT:** DPS JCPC-funded Restitution Programs shall adhere to the Department of Public Safety's (DPS) policies and procedures as they relate to Restitution and Community Service.
- C. REQUIREMENTS**
1. Services Provided
    - a) Monetary Restitution and Community Service programs shall provide opportunities for juveniles to be accountable for their actions to the community and/or to victim(s) through performing supervised community service work and/or a monetary payment within the timeline stipulated in the court order, terms under a Teen Court agreement, or diversion contract.
    - b) The juvenile's age, skill, and ability must be considered when making a community service assignment. The court may determine the amount, term, and condition for the restitution or community service. If the court also finds a companion(s) responsible, all participants should be jointly and separately responsible for equal payment(s) of restitution.
  2. Dosage and Duration: Refer to the *Dosage Parameters Crosswalk for JCPC SPEP Service Types* located as Appendix B in JCPC Policies and Procedures and also at: <http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538>
  3. Capacity and Juvenile to Staff Ratio: The minimum active caseload for a full-time staff person shall be 25 active cases requiring direct and/or indirect supervision. Minimum caseloads for less than full-time direct service workers shall be adjusted proportionally. A maximum of six (6) juveniles shall be assigned to one (1) appropriately trained staff or volunteer during any work activity. The program should consider the risk level and needs of juveniles receiving services in determining the number of juveniles assigned to groups and the juvenile to staff ratio.
  4. Monetary Restitution and Community Service Requirements
    - a) Juvenile Court Referred: Restitution totals and community service hours shall reflect the dispositional chart recommendation that designates the appropriate restitution and community service for Level I or Level II. Court Counselor staff will make the determination of the level for each juvenile referred by applying the dispositional chart and indicating that level on the referral form. This chart shall be referenced to determine the appropriate recommendation to the Court or to respond to a recommendation from the supervising Court Counselor for community service.

<b>LEVEL I COMMUNITY</b>	<b>LEVEL II INTERMEDIATE</b>
<ul style="list-style-type: none"> <li>• Community service up to 100 hours</li> <li>• Restitution up to \$500.00</li> </ul>	<ul style="list-style-type: none"> <li>• Community service between 100-200 hours</li> <li>• Restitution more than \$500.00</li> </ul>

- b) Restitution amounts that exceed the above totals may be addressed between the parent(s)/legal guardian(s) and the victim(s).
  - c) Supervision of Juveniles: Juveniles engaged in community service work in a DPS JCPC-funded program must be supervised at all times. An appropriately trained program staff member/volunteer, or an employee/volunteer of worksite approved by the restitution community service program must be present to provide assignment instructions, document hours completed, and demonstrate appropriate role modeling and work ethics.
5. Community Service Worksite Agreement: Agencies in the community providing community service worksite opportunities for restitution/community service programs must sign a *Community Service Worksite Agreement* (Form JCPC/WA 002) with the restitution/community service program in order to be a community service worksite. The agreement outlines program and worksite responsibilities including the name of the worksite, location, type of business, a contact person(s) and telephone number(s), the name(s) of the staff and/or volunteer(s) that will provide supervision to juveniles performing community service and work assignments for juveniles. DPS JCPC-funded programs must have current, signed agreements on file upon request by the JCPC or DPS.
- NOTE: This does not apply to worksites (ex: city/county parks, Adopt a Highway projects or other worksites that are not “agencies”) when restitution/community service staff and/or volunteers are providing direct supervision for juveniles.*
6. Community Service Worksite Inspection: Programs must conduct an inspection bi-yearly with all community service worksites that have a signed *Community Service Worksite Agreement* (Form JCPC/WA 002), using the *Community Service Worksite Inspection Form* (Form JCPC/WR 001). Worksite inspections include an assessment of safety concerns within and outside the worksite and any changes involving staff/volunteer and/or work assignments for juveniles since the worksite agreement was signed.
- a) If at any time a worksite does not qualify as a safe working environment, the juvenile(s) assigned to that worksite must be reassigned to another worksite immediately and the worksite under inspection must be removed from the program’s list of worksite options. The restitution/community service manager or designee shall determine if the worksite can be approved for future community service assignments. DPS JCPC-funded programs must have current inspection forms on file and provide upon request by the JCPC or DPS.
7. Target Population: Juveniles between the ages of six (6) and 17 or otherwise under jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles.

8. Referral Source: Priority shall be given to referrals from Juvenile Court that are adjudicated delinquent, undisciplined or under diversion contracts or plans. District Court referrals for juveniles, who have not reached their eighteenth birthday, can be considered based on program capacity.

**D. REFERRALS, ADMISSIONS AND TERMINATIONS**

1. Referrals: The program shall receive a written referral form and a copy of the juveniles court order signed by the presiding Judge (the requirement of a court order does not apply to Teen Court referrals) to participate in the program. Programs shall:
  - a) Develop a written referral form to address individual program and juvenile needs and distribute this form to the referring agencies. The referral form shall indicate the reason for referral and the concern(s) to be addressed. The referral form must provide information to designate the appropriate dispositional level (Level I, Level II or Level III) determined by Court Counselor staff using the dispositional chart. [Juvenile Court or Teen Court staff making the referral must complete this form.]; and
  - b) Make contact, if applicable, with the victim(s) within 30 days of receiving the referral to review information regarding any monetary loss unless court staff made contact prior to the referral. If contact has been made by court staff, and there is no loss to report, program staff must document that information in the juvenile's file. If court staff received written documentation of a loss, program staff must receive a copy of that information for the juvenile's file.
2. Admission: The timeline between the date of referral and admission into the program shall not exceed 30 days. Programs shall develop admission criteria covering age and gender appropriateness and the primary reasons for which juveniles are considered for admission. Admission criteria should address any applicable restrictions related to the juvenile's age, developmental disabilities, or behavioral concerns. DPS JCPC-funded programs shall:
  - a) Only admit juveniles, who have not reached their eighteenth birthday;
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision;
  - c) Provide a response to referring agencies regarding their admission decision within 15 business days of the referral;
  - d) Contact the juvenile and the juvenile's parent(s)/legal guardian(s) within 10 business days of receiving the referral to schedule an appointment to discuss the restitution and/or community service that was ordered; and
  - e) Obtain a participation agreement for the program prior to any juvenile receiving services. All elements of the participation agreement must be dictated by the specific needs of the juvenile. The participation agreement shall include, but is not limited to:
    - i. Name of the sponsoring agency and program name;
    - ii. Program guidelines, requirements, and projected completion dates of the program;
    - iii. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;

- iv. Specific requirements of the parent(s)/legal guardian(s) and each family member, (if applicable); and
  - v. Results of any non-compliance with program guidelines.
3. Terminations: Programs shall develop termination procedures, including a written termination form and policies governing documentation of a juvenile's termination from the program. All programs shall:
- a) Enter client tracking termination data in NCALLIES within seven (7) days of the termination decision;
  - b) Complete a written termination form within 10 business days for all juveniles terminated from the program and submit a copy to the parent(s)/legal guardian(s), Court Services, if applicable, placed in the juvenile's file; and other referring entities as appropriate. The termination form shall include at a minimum:
    - i. Name of the sponsoring agency and program name;
    - ii. Juvenile's name;
    - iii. Activities, results and recommendations;
    - iv. Last date of program contact;
    - v. Reason for termination:
      - a) Successful Completion: Indicates a high level of juvenile participation in program activities and achievement of behavior improvement goals.
      - b) Satisfactory Completion: Indicates an acceptable level of juvenile participation and behavior improvement even though the juvenile did not complete all program activities and did not meet all behavior goals.
      - c) Unsuccessful Completion: Failure to meet specific goals and requirements or make sufficient progress in the program
      - d) Non-Compliance: Unexcused absences or refusing to participate in treatment activities.
    - i. Names of persons and agencies receiving notice of a juvenile's termination; and
    - ii. Name of program staff person completing the documentation.
- NOTE: The program shall not terminate any juvenile's program services, for reasons listed above in v. b, c, or d, without prior direct oral or written communication with the referring agency.*
4. After Care Plan: The program shall refer the juvenile for on-going support and aftercare to an appropriate community resource as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to the termination of the juvenile from program services

## E. STAFFING, ORIENTATION, AND TRAINING

### 1. Staff

- a) Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;
  - iii. Cooperate with DPS Area Consultants and JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
- b) Program Staff: Must have at least an Associate's Degree in a Human Services related field, or a high school diploma with at least one (1) year of Human Service experience. Staff responsible for regular case oversight and supervision must possess no less than a Bachelor's degree in Human Services or related field, unless supervised by an individual meeting that criterion.
- c) Volunteer Program Staff: All volunteers providing direct services to the DPS JCPC-funded program must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist or augment services provided by paid staff. The program shall:
  - i. Develop a job description for all volunteer positions;
  - ii. Ensure the *Program Volunteer Application* Template (Form JCPC/EA 001) is on file for each volunteer [Four (4) references must be provided, contacted, and documented on the completed form];
  - iii. Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate with the requirements of the job description;
  - iv. Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
    - Criminal background check;
    - Valid driver's license (a copy must be annually updated and on file); and
    - Driving records check.

### 2. Staff and Volunteer Orientation and Training:

Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following:

- a) Programs must present its staff and volunteers with job appropriate orientation and training within 30 days of employment to include policies, procedures, rules and regulations of the program and DPS JCPC policies

that are appropriate to the job description. Written documentation of the program orientation and policy training must be available to the JCPC and/or DPS upon request.

- b) Programs must offer training opportunities that will aid in the ongoing development of service-specific skills and knowledge of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
- c) Direct service staff or volunteers who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.
- d) All staff and volunteers of the program or worksite recipient agency who directly supervise juveniles assigned to the program must:
  - i. Be oriented to the goals, objectives, and philosophy of the program and of community service work, by program staff; and
  - ii. Be appropriately trained, by the recipient agency, in the necessary skills for each particular work activity.

## 20 Restorative Programs: Teen Court

**A. PURPOSE:** To establish minimum standards for the design, implementation, and operation of Teen Court programs funded by Juvenile Crime Prevention Councils (JCPC).

**B. POLICY STATEMENT:** All Teen Court programs funded by JCPC shall operate as community resources for the diversion of juveniles pursuant to statute (N.C. Gen. Stat. § 7B-1706). Teen Court programs shall develop program guidelines governing, at a minimum, program operations, target population, referrals, admissions and terminations, and staff and volunteer training requirements.

### C. REQUIREMENTS

#### 1. Services Provided

- a) Juveniles diverted to Teen Court shall be tried by a jury of their peers, and the jury shall:
  - i. Assign the juvenile to rehabilitative measure(s) or sanction, including at a minimum: jury duties, life skills, anger management, curfew, and/or restitution/community service; and
  - ii. Document this information on a jury deliberation form.
- b) Teen Court programs may operate as a resource to school resource officers to handle problems that develop at school but have not been turned over to the juvenile authorities.

2. Supervision: Juveniles participating in restitution and/or community service hours shall be supervised or monitored by Teen Court staff or program volunteers unless there is a worksite agreement signed between the Teen Court program and recipient agencies. Teen Court programs may refer juveniles to a restitution/community service program to fulfill Teen Court dispositions.

3. Community Service Worksite Agreement: Agencies in the community providing community service worksite opportunities for teen court programs must sign a *Community Service Worksite Agreement* (Form JCPC/WA 002) with the teen court program in order to be a community service worksite. The agreement outlines program and worksite responsibilities including the name of the worksite, location, type of business, a contact person(s) and telephone number(s), the name(s) of the staff and/or volunteer(s) that will provide supervision to juveniles performing community service and work assignments for juveniles. Funded programs must have current signed agreements on file upon request by the JCPC or DPS unless juveniles are referred to a restitution/community service program and approved worksites are provided by that program.

*NOTE: This does not apply to worksites (ex: city/county parks, Adopt a Highway projects or other worksites that are not "agencies") when teen court staff and/or volunteers are providing direct supervision for juveniles*

4. Community Service Worksite Inspection: Programs must conduct an inspection bi-yearly with all community service worksites they have a signed *Community Service Worksite Agreement* (Form JCPC/WA 002) using the *Community Service Worksite Inspection Form* (Form JCPC/WR 001). Worksite inspections include an assessment of safety concerns within and outside the worksite and

any changes involving staff/volunteer and/or work assignments for juveniles since the worksite agreement was signed.

If at any time a worksite does not qualify as a safe working environment, the juvenile(s) assigned to that worksite must be reassigned to another worksite immediately and the worksite under inspection must be removed from the program's list of worksite options. The restitution/community service manager or designee shall determine if the worksite can be approved for future community service assignments. Funded programs must have current inspection forms on file upon request by the JCPC or DPS.

5. Dosage and Duration: Refer to the *Dosage Parameters Crosswalk for JCPC SREP Service Types* located as Appendix B in JCPC Policies and Procedures and also at: <http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538>
6. Community Service Hours, Monetary Restitution Totals, and Jury Duty
  - a) Community Service: Shall not exceed 20 hours of community service;
  - b) Restitution: Shall not exceed \$200. These totals should not restrict or dictate the decision for a juvenile to be referred if a monetary loss exceeds this amount. Totals that exceed this amount may be addressed between the parent(s)/legal guardian(s) and the victim(s); and
  - c) Jury Duties: Shall not exceed seven (7) hours of Teen Court jury duty.
7. Capacity and Juvenile to Staff Ratio: The minimum active caseload for a full-time staff person shall be 20 active cases. Minimum caseloads for less than full-time direct service workers shall be adjusted proportionally. There are no more than six (6) juveniles assigned to one (1) appropriately trained staff or volunteer during any work activity. The program should consider the risk level and needs of juveniles receiving services in determining the number of juveniles assigned to groups and the juvenile to staff ratio.
8. Target Population: Juveniles between the ages of six (6) and 17, who have not previously been referred to Teen Court, whose referring behavior constitutes a violation of the law or misdemeanor, but not an offense prohibited by North Carolina General Statute.
9. Referral Source: Priority shall be given to referrals from Juvenile Court; followed by referrals from School Resource Officers and Law Enforcement. District Court referrals for juveniles, who have not reached their eighteenth birthday, can be considered based on program capacity.

#### **D. REFERRALS, ADMISSIONS AND TERMINATIONS**

1. Referrals: The program shall receive a written referral form for juveniles to participate in the program. Programs shall:
  - a) Develop a written referral form to address individual program and juvenile needs and distribute this form to the referral agencies. The referral form shall indicate the reason for referral and the concern(s) to be addressed;
  - b) Make contact with the juvenile and the juvenile's parent(s)/legal guardian(s) within 14 business days of receiving the referral;

- c) Make contact with the victim(s) within 30 days of receiving the referral to receive information regarding any monetary loss unless the referring agency made contact prior to the referral. If contact has been made by the referring agency, program staff must document the contact in the juvenile's file.
  - d) Referrals shall not be reviewed for consideration including:
    - i. Driving while impaired under N.C.G.S. § 20-138.1, 20-138.2, 20-138.3, 20-138.5 or 20-138.7, or any other motor vehicle violation;
    - ii. Class A1 misdemeanor;
    - iii. An assault in which a weapon is used; or
    - iv. A controlled substance offense under Article 5 of Chapter 90 of the North Carolina General Statutes, other than simple possession of a Schedule VI drug or alcohol offense.
2. Admission: The timeline between the date of receipt of referral and admission into the program shall not exceed 30 days. Programs shall develop admission criteria covering age and gender appropriateness, the primary reasons for which juveniles are considered for admission and any applicable admission restrictions. DPS JCPC-funded programs shall:
- a) Only admit juveniles, who have not reached their eighteenth birthday;
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision;
  - c) Provide a response to referring agencies regarding their admission decision within 10 business days of the referral; and
  - d) Create a participation agreement prior to juveniles receiving program services that must be signed by the program provider, juvenile, and parent(s)/legal guardian(s). All elements of the participation agreement must be dictated by the specific needs of the juvenile. This agreement shall include, but is not limited to:
    - i. Name of the sponsoring agency and program name;
    - ii. Program guidelines, requirements, and projected completion dates of the program;
    - iii. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - iv. Specific requirements of the parent(s)/legal guardian(s) and each family member, (if applicable); and
    - v. Results of any non-compliance with program guidelines.
3. Terminations: Programs shall develop termination procedures, including a written termination form and policies governing documentation of a juvenile's termination from the program. All programs shall:
- a) Enter client tracking termination data in NCALLIES within seven (7) days of the termination decision;
  - b) Completed a written termination form within 10business days for all juveniles terminated from the program and submit a copy to the parent(s)/legal guardian(s), court services, if applicable, placed in the

juveniles' file; and other referring entities as appropriate. The termination form shall include at a minimum:

- i. Activities, results and recommendations;
- ii. Last date of program contact;
- iii. Reason for termination:
  - a) Successful Completion: Indicates a high level of juvenile participation in completion of assigned sanctions.
  - b) Satisfactory Completion: Indicates an acceptable level of juvenile participation even though the juvenile did not complete all assigned sanctions.
  - c) Unsuccessful Completion: Failure to meet specific goals and requirements or make sufficient progress in the program.
  - d) Non-Compliance: Unexcused absences or refusing to participate.
- iv. Names of persons and agencies receiving notice of a juvenile's termination; and
- v. Name of program staff person completing the documentation.

*NOTE: The program shall not terminate any juvenile's program services, for reasons listed above in iii. b, c, or d, without prior direct oral or written communication with the referring agency.*

4. After Care Plan: The program shall refer the juvenile for on-going support and aftercare to an appropriate community resource as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to the termination of the juvenile.

### **E. STAFFING, ORIENTATION, AND TRAINING**

#### **1. Staff**

- a) Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;
  - iii. Cooperate with DPS Area Consultants and JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
- b) Program Staff: Must have at least an Associate's Degree in a Human Services related field, or a high school diploma with at least one (1) year of Human Service experience. Staff responsible for regular case oversight and supervision must possess no less than a Bachelor's level Human Service or related field, unless supervised by an individual meeting that criterion.

- c) Volunteer Program Staff: All volunteers providing direct services to the JCPC-funded program must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist or augment services provided by paid staff. The program shall:
- i. Develop a job description for all volunteer positions;
  - ii. Ensure the *Program Volunteer Application Template* (Form JCPC/EA 001) is on file for each volunteer [Four (4) references must be provided, contacted, and documented on the completed form];
  - iii. Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate to the requirements of the job description;
  - iv. Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
    - Criminal background check;
    - Valid driver's license (a copy must be annually updated and on file); and
    - Driving records check.

*NOTE: Judges and Attorneys that volunteer for DPS JCPC-funded Teen Court programs are exempt from completing a Volunteer Application Template (Form JCPC/EA 001)*

**2. Staff and Volunteer Orientation and Training:** Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following:

- a) Programs must provide its staff and volunteers with orientation and training specific to the JCPC funded program, within 30 days of employment. The training shall include policies, procedures, rules and regulations of the program and DPS JCPC policies. Written documentation of the program orientation and policy training must be available to the JCPC and/or DPS upon request.
- b) Programs must offer training opportunities that will aid in the ongoing development of service-specific skills and knowledge of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
- c) Direct service staff or volunteers who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.
- d) All staff and volunteers of the program or worksite recipient agency who directly supervise juveniles assigned to the program must:
  - i. Be oriented to the goals, objectives, and philosophy of the program and of community service work (by program staff); and
  - ii. Be appropriately trained (by the recipient agency) in the necessary skills for each particular work activity.
- e) Volunteers must complete in-service training annually as deemed appropriate and necessary for the position and as job task dictates in areas related to juvenile delinquency, at-risk youth, and family issues.

- f) Youth volunteers in the role as prosecutors and defense attorneys must complete a minimum of four (4) hours of training that is directly related to these roles.

## 21 Structured Activity Programs: Skill Building

**A. PURPOSE:** To establish minimum standards for the design, implementation, and operation of structured activity programs funded by Juvenile Crime Prevention Councils (JCPC).

**B. POLICY STATEMENT:** Non-residential programs shall establish operational procedures to address an individual service plan for each juvenile and for those programs with a parent/family skill building component, a service plan for each juvenile's parents/families.

### **C. REQUIREMENTS**

1. Services Provided: Structured activity services include planned interventions that shall be curriculum-based and may target individuals, groups of individuals, or family members. These services develop, practice, and master pro-social skills including interpersonal skills, problem solving, anger management skills, academic enhancement, vocational development, and other essential life skills.
  - a) Parent/Family Skill Building: Programs or components thereof whose primary purpose is to provide opportunities for parents and/or juveniles and other family members to learn skills and attitudes needed to build healthy, non-abusive family interactions, solve problems together through effective communications using a strength-based, family-centered approach and structured curriculum, and group activities led by trained group facilitators.
  - b) Interpersonal Skills: This type of program is a treatment technique focusing on developing the social skills required for an individual to interact in a positive way with others. The basic skills model begins with an individual's goals, progressing to how these goals should be translated into appropriate and effective social behaviors, and concludes with the impact of the behavior on the social environment. Typical training techniques are instruction, modeling of behavior, practice and rehearsal, feedback, reinforcement. This may also include training in a set of techniques, such as conflict resolution or decision-making that focuses on how to effectively deal with specific types of issues that an individual may confront in interacting with others.
  - c) Life Skills: This type of program focuses on effectively managing everyday living. This may include a wide range of issues such as general problem solving, social/moral reasoning, balancing responsibilities; how to deal with housing issues, time and money management.
  - d) Tutoring/Academic Enhancement: This type of program provides juveniles assistance with understanding and completing schoolwork and/or classes or trips designed to be an enrichment of or supplemental experience beyond the basic education curriculum.
  - e) Vocational Development: A structured activity with an overall emphasis on preparing the juvenile to enter the work force by providing actual employment, job placement, non-paid work service (non-residential based), job training, or career counseling.
  - f) Experiential Skills: This type of program uses outdoor adventures and physical activities or challenges to instruct, demonstrate, and provide opportunities to practice effective interpersonal, problem solving,

communication and similar skills to achieve the goals of increasing self-esteem, building interpersonal skills, and building pro-social behavior.

2. Dosage and Duration: Refer to the *Dosage Parameters Crosswalk for JCPC SPEP Service Types* located as Appendix B in JCPC Policies and Procedures and also at: <http://www.ncdps.gov/Index2.cfm?a=000003.002476.002483.002482.002538>

3. Target Population: Juveniles between the ages of six (6) and 17 who are engaging in delinquent or undisciplined behavior, juveniles between the ages of six (6) and 17 or otherwise under jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles.

*NOTE: Services may include their family members. The court may order the parent/legal guardian of a juvenile who has been adjudicated undisciplined or delinquent to attend parent/family skill building services when available in the judicial district.*

4. Capacity and Juvenile to Staff Ratio: Service group size is limited to no more than 10 juveniles with a trained facilitator. Groups may be expanded by five (5) juveniles for each additional trained facilitator. The minimum active caseload for a full time, direct service staff member shall be eight (8) and the maximum shall be 50. Minimum and maximum caseloads for less than full time direct staff shall be adjusted proportionally. The program should consider the risk level and needs of juveniles receiving services in determining the number of juveniles assigned to groups and the juvenile to staff ratio.
5. Referral Source: Priority shall be given to referrals from Juvenile Court.

#### **D. REFERRALS, ADMISSIONS AND TERMINATIONS**

1. Referrals: The program must receive a written referral form for juveniles or family members to participate in the program. The program shall:
  - a) Develop a written referral form to address individual program and juvenile or family needs and provide copies of this form to the referral agency. The referral form shall indicate the reason for referral and the concern(s) to be addressed; and
  - b) Have initial contact with the juvenile and the parent(s)/legal guardian(s) within 10 business days of the referral to schedule an intake appointment.
2. Admissions: Programs shall develop admission criteria covering age and gender appropriateness, the primary reasons for which juveniles are considered for admission and any applicable admission restrictions. All DPS JCPC-funded programs shall:
  - a) Only admit juveniles, who have not reached their eighteenth birthday,
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,
  - c) Provide a response to referring agencies regarding their admission decision within 10 business days of receipt of the referral; and
  - d) Create a participation agreement prior to juveniles receiving program services that must be signed by the program provider, juvenile, and parent(s)/legal guardian(s). All elements of the participation agreement must be dictated by the specific needs of the juvenile. This agreement shall include, but is not limited to:

- i. Name of the sponsoring agency and program name;
    - ii. Program guidelines, requirements, and projected completion dates of the program;
    - iii. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - iv. Specific requirements of the parent(s)/legal guardian(s) and each family member(if applicable); and
    - v. Results of any non-compliance with program guidelines.
  3. Terminations: Programs shall develop termination procedures, including a written termination form and policies governing documentation of a juvenile's termination from the program. All programs shall:
    - a) Enter client tracking termination data in NCALLIES within seven (7) days of the termination decision;
    - b) Complete a written termination within 10 business days for all juveniles terminated from the program and submit a copy to the parent(s)/legal guardian(s), Court Services, if applicable, placed in the juvenile's file and other referring entities as appropriate. The termination form shall include:
      - i. Activities, results and recommendations;
      - ii. Last date of program contact; and
      - iii. Reason for termination:
        - a) Successful Completion: Indicates a high level of juvenile participation in program activities and achievement of behavior improvement goals.
        - b) Satisfactory Completion: Indicates an acceptable level of juvenile participation and behavior improvement even though the juvenile did not complete all program activities and did not meet all behavior goals.
        - c) Unsuccessful Completion: Failure to meet specific goals and requirements or make sufficient progress in the program.
        - d) Non-Compliance: Unexcused absences or refusing to participate in treatment activities;
    - i. Names of persons and agencies receiving notice of a juvenile's termination; and
    - ii. Name of program staff person completing the documentation.
- NOTE: The program shall not terminate any juvenile's program services, for reasons listed above in iii.b, c, or d, without prior direct oral or written communication with the referring agency.*
4. After Care Plan: The program shall refer the juvenile for on-going support and aftercare to an appropriate community resource as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to the termination of the juvenile from program services.

## E. STAFFING, ORIENTATION, AND TRAINING

### 1. Staff

- a) Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;
  - iii. Cooperate with DPS Area Consultants and JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
- b) Program Staff: Must have at least an Associate's Degree in a Human Services related field, or a high school diploma with at least one (1) year of Human Service experience. Staff responsible for regular case oversight and supervision must possess no less than a Bachelor's level Human Service or related field, unless supervised by an individual meeting that criterion. Staff implementing curricula, or facilitating groups based on curricula, shall be appropriately trained and qualified in both curricula content and facilitation techniques.
- c) Volunteer Program Staff: All volunteers providing direct services must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist or augment services provided by paid staff. The program shall:
  - i. Develop a job description for all volunteer positions;
  - ii. Ensure the sponsoring agency's volunteer application is on file, such as the *Program Volunteer Application Template* (Form JCPC/EA 001) for each volunteer. Four (4) references must be provided, contacted, and documented on the completed form;
  - iii. Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate to the requirements of the job description;
  - iv. Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
    - Criminal background check;
    - Valid driver's license (a copy must be annually updated and on file); and
    - Driving records check.

2. **Staff and Volunteer Orientation and Training:** : Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following:

- a) Programs must provide its staff and volunteers with orientation and training specific to the JCPC funded program, within 30 days of employment. The training shall include policies, procedures, rules and regulations of the program and DPS JCPC policies. Written documentation of the program orientation and policy training must be available to the JCPC and/or DPS upon request.
- b) Programs must offer training opportunities that will aid in the ongoing development of service-specific skills and knowledge of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
- c) Programs providing treatment services shall employ staff members who are eligible by degree or credential to provide such treatment, or who receive clinical supervision by someone eligible to provide such treatment. All professional and volunteer staff members who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.
- d) Staff must be appropriately licensed for the service type provided and receive training regularly.

### **3. Wilderness Adventure Programs and High Risk Activities**

- a) All DPS JCPC-funded wilderness adventure and high risk activity programs shall determine what are considered to be professionally acceptable procedures and training requirements for staff and volunteers to ensure, to the degree possible, the physical safety and well-being of the juveniles served.
- b) Wilderness Adventure Program staff must have training in basic counseling skills.
- c) Wilderness Adventure Program Committee
  - i. Prior to the final approval of any new (first time DPS JCPC-funded programs) wilderness adventure program, or any other program engaging in activities which present significant risk, the DPS Area Consultant assigned to that County shall appoint a special program review committee to review the request.
  - ii. The committee must be composed of, at a minimum, the DPS Area Consultant and at least one (1) of each of the following:
    - A JCPC member from the applying County;
    - A person with recognized expertise in water safety, Red Cross lifesaving certification, or First Aid;
    - A person with two (2) years of full-time experience in a wilderness camping program;
    - A person with specific expertise in each of the high risk activities being proposed by the applicant agency; and
    - Any other persons deemed appropriate by the DPS Area Consultant may be added to the committee.
    - Any individual appointed to the program review committee may only serve as an expert in two (2) of the functions listed above.

**4. Licensure/Certification Requirements and Notification**

***NOTE: This is a Critical Standard and applies to all DPS JCPC-funded programs.***

Direct service staff, professional or volunteer, working with wilderness adventure, or wilderness camp programs must be trained or hold certification in the skills to administer, participate in, or supervise programs providing such activities.

## 22 Structured Activity Programs: Mentoring Programs

**A. PURPOSE:** To establish minimum standards for the design, implementation, and operation of mentoring programs funded by Juvenile Crime Prevention Councils (JCPC).

**B. POLICY STATEMENT:** Mentoring programs shall provide opportunities for juveniles to be engaged in pro-social activities with positive adult role models on a regular, planned basis in order to increase positive personal and social skills. Programs shall establish procedures addressing, at a minimum, operations, target population, referral and admissions, staffing, and retention of mentors.

### C. REQUIREMENTS

1. Services Provided: Mentoring programs may provide an array of services to meet the needs of referred juveniles. These services may include:
  - a) One-on-One mentoring provides an adult mentor to be matched with a juvenile;
  - b) Couples mentoring provides an opportunity for a couple to jointly mentor a juvenile; and/or
  - c) Group mentoring offers the ability for local groups to provide mentoring services to several juveniles in structured activities
2. Dosage and Duration: Refer to the *Dosage Parameters Crosswalk for JCPC SPEP Service Types* located as Appendix B in JCPC Policies and Procedures and also at:  
<http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482,002538>
3. Capacity and Juvenile to Staff Ratio
  - a) The caseload for a full-time program staff member shall be a minimum of 17 juveniles matched with mentors.
  - b) One-on-One Mentoring: No more than one (1) juvenile shall be matched with one (1) trained mentor.
  - c) Couples Mentoring: No more than one (1) juvenile shall be matched with two (2) trained mentors sharing joint responsibility.
  - d) Group Mentoring: No more than four (4) juveniles shall be matched with one (1) trained staff or mentor.
  - e) The program should consider the risk level and needs of juveniles receiving services in determining the number of juveniles assigned to groups and the juvenile to staff ratio.
4. Target Population: Juveniles matched in a Mentoring program must be ages six (6) to 17 or otherwise under the jurisdiction of and referred by juvenile court, including but not limited to, Interstate Compact juveniles. .
5. Referral Source: Priority shall be given to referrals from Juvenile Court; followed by referrals from Law Enforcement, School Resource Officers, Teen Court, District Court, and any other youth-serving agencies that serve adjudicated or at-risk youth. District Court referrals for juveniles, who have not reached their eighteenth birthday, can be considered based on program capacity.

**D. REFERRAL, ADMISSION AND TERMINATIONS**

1. Referrals: The program must receive a written referral form for juveniles to participate in the program. The program shall:
  - a) Develop a written referral form to address individual program and juvenile needs and provide copies of this form to the referring agency. The referral form shall indicate the reason for referral and the concern(s) to be addressed;
  - b) Have initial contact with the juvenile within 10 days of the referral; and
  - c) Maintain a waiting list of referred juveniles and provide at least one (1) activity per month for these juveniles.
2. Sixty percent (60%) of all admissions in Mentoring programs during any 12 month period must have been referred to the program by:
  - a) Local law enforcement (Sheriff, Police Officer, School Resource Officer); or
  - b) Any DPS employee.
3. Admissions: Programs shall develop admission criteria covering age and gender appropriateness, the primary reasons for which juveniles are considered for admission and any applicable admission restrictions. DPS JCPC-funded programs shall:
  - a) Only admit juveniles, who have not reached their eighteenth birthday,
  - b) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,
  - c) Provide a response to referring agencies regarding their admission decision within 15 business days of the referral; and
  - d) Create a participation agreement prior to juveniles receiving program services that must be signed by the program provider, juvenile, and parent(s)/legal guardian(s). All elements of the participation agreement must be dictated by the specific needs of the juvenile. This agreement shall include, but not limited to:
    - i. Name of the sponsoring agency and program name;
    - ii. Program guidelines, requirements, and projected completion dates of the program;
    - iii. Signed consent of parent(s)/legal guardian(s), juvenile and program staff for participation in the program;
    - iv. Specific requirements of the parent(s)/legal guardian(s) and each family member, (if applicable); and
    - v. Results of any non-compliance with program guidelines.
4. Terminations: Programs shall develop termination procedures, including a written termination form and policies governing documentation of a juvenile's termination from the program. All programs shall:
  - a) Enter client tracking admission data in NCALLIES within seven (7) days of the admission decision,
  - b) Complete a written termination form within 10 business days for all juveniles terminated from the program and submit a copy to the parent(s)/legal

guardian(s), Court Services, if applicable, placed in the juvenile's file and other referring entities as appropriate. The termination form shall include at a minimum:

- i. Activities, results and recommendations;
- ii. Last date of program contact; and
- iii. Reason for termination:
  - a) Successful Completion: Indicates a high level of juvenile participation in program activities and achievement of behavior improvement goals.
  - b) Satisfactory Completion: Indicates an acceptable level of juvenile participation and behavior improvement even though the juvenile did not complete all program activities and did not meet all behavior goals.
  - c) Unsuccessful Completion: Failure to meet specific goals and requirements or make sufficient progress in the program.
  - d) Non-Compliance: Unexcused absences or refusing to participate in treatment activities.

*NOTE: The program shall not terminate any juvenile's program services, for reasons listed above in iii.B, C, or D without prior direct oral or written communication with the referring agency.*

5. After Care Plan: The program shall refer the juvenile for on-going support and aftercare, through an appropriate community resource as needs are identified. At a minimum, the program, juvenile, parent(s)/legal guardian(s), juvenile's Court Counselor, and/or other referring entity must be involved in the development and implementation of this plan prior to the termination of the juvenile.

## **E. STAFFING, ORIENTATION, AND TRAINING**

### **1. Staff**

- a) Program Manager: Must possess at least a Bachelor's degree in a Human Service or related field, or a four (4) year degree in any other field with at least two (2) years' experience as a direct service professional in a juvenile serving agency. It is the responsibility of the Program Manager to:
  - i. Ensure the program meets all appropriate standards and licensing requirements;
  - ii. Maintain sufficient information to allow for the determination of program effectiveness;
  - iii. Cooperate with DPS Area Consultants and JCPC during monitoring and evaluation activities; and
  - iv. Complete all reporting requirements as established by DPS.
- b) Program Staff: Must have at least an Associate's Degree in a Human Services related field, or a high school diploma with at least one (1) year of Human Service experience. Staff responsible for regular case oversight and

supervision must possess no less than a Bachelor's level Human Service or related field, unless supervised by an individual meeting those criteria.

- c) Volunteer Program Staff: All volunteers providing direct services must have at least one (1) year of experience working with at-risk youth. Programs may use professional or community volunteers to assist or augment services provided by paid staff. The program shall:
  - i. Develop a job description for all volunteer positions;
  - ii. Ensure the sponsoring agency's volunteer application is on file such as the Program Volunteer Application Template (Form JCPC/EA 001) for each volunteer. Four (4) references must be provided, contacted, and documented on the completed form;
  - iii. Screen each applicant and determine that the volunteer possesses credentials/skills/experience commensurate to the requirements of the job description;
  - iv. Require adult volunteers involved in direct supervision or transportation of juveniles, to have on file documentation of a:
    - Criminal background check;
    - Valid driver's license (a copy must be annually updated and on file); and
    - Driving records check.
- d) Volunteer Mentors: Volunteers providing direct service in mentoring programs must have at least one (1) year of experience working with youth and commit to a one (1) year involvement with the program. Final selection of Volunteer Mentors shall be determined only after successful completion of the six (6) hours of pre-service training facilitated by a mentoring staff member or qualified volunteer. Pre-service training must be documented by the program. Volunteer Mentors are required to complete a screening process prior to being matched with a juvenile. The screening process shall include, at a minimum:
  - i. Completion of a Program Volunteer Application (Form JCPC/EA 001) including four (4) references are provided, contacted and documented for each volunteer;
  - ii. Participation in a personal interview with the Program Manager or appropriate staff member; and
  - iii. Submitting documentation of a criminal background check, valid driver's license and driving records check.

### **2. Supervision of Mentors and their Juvenile Match**

- a) The Program Manager or Volunteer Coordinator must contact (telephone, e-mail, or face-to-face):
  - i. Each individual mentor and each couple mentor once a week for the first six (6) weeks after they are matched, and a minimum of once a month thereafter for the remainder of the year's mentoring commitment;
  - ii. Each juvenile's parent(s)/legal guardian(s) within the first two (2) weeks after the match is made and every month thereafter; and

- iii. All group mentors at least once a month.
  - b) All communication efforts must be clearly documented.
- 3. Mentor Retention:** Support services and activities must be provided at least four (4) times annually to recognize, motivate, and retain volunteers. At least two (2) group activities for the matches (juveniles) and two (2) in-service training sessions for the mentors must be held. A mentor recognition banquet can serve as an in-service training session.
- 4. Staff and Volunteer Orientation and Training:** Each DPS JCPC-funded program shall develop a training and development plan for all staff and volunteers that meets the requirements unique to their program type and service being delivered. At a minimum the plan shall include the following:
- a) Programs must present its staff and volunteers with job appropriate orientation and training within 30 days of employment to include policies, procedures, rules, and regulations of the program and DPS JCPC policies. Written documentation of the program orientation and training on policies must be available to the JCPC and/or DPS upon request.
  - b) Programs must offer training opportunities that will aid in the ongoing development of service-specific skills and knowledge of the staff and volunteers. Volunteers shall complete pre-service training specific to the program type prior to direct service delivery to juveniles.
  - c) All professional and volunteer staff who lead program activities that require special skills or certification must be trained in the skills necessary for each particular activity.
  - d) Within the first year of employment, all supervisory staff shall complete a 40 hour basic training for Volunteer Mentoring programs provided by the program.

## 23 Appendices

### Appendix A: Glossary

**Academic Enhancement:** Services intended to supplement a full time academic program. Examples include tutoring and homework assistance.

**Active Caseload:** The number of juveniles currently enrolled in a JCPC funded program.

**Adjudication:** The court process whereby a juvenile is found to be delinquent, undisciplined, dependent, neglected, or abused.

**Administrative Funds:** JCPC funds set aside to carry out the administrative responsibilities of the Juvenile Crime Prevention Council.

**After Care Plan:** A plan developed for the referral and coordination of services post termination.

**Assessment Programs:** Programs that offer one (1) or more particular evaluation or assessment services to provide diagnosis and treatment intervention recommendations for youth.

**At-Risk:** A juvenile who:

- a) Has not been adjudicated delinquent or undisciplined; and
- b) Has demonstrated significant inappropriate or anti-social behavior that would suggest a high probability of court involvement; and/or
- c) Has one (1) or more identified risk factors for delinquency.

**Capital Expenditure:** Equipment valued in accordance with Office of State Budget policy and with a life expectancy of more than one (1) year purchased with DPS JCPC funds or local match.

**Cash Match:** The local funding provided by county government and other local resources and used to provide the required local share of a program budget proportionate to DPS JCPC funds as required by DPS.

**Certification (JCPC Certification):** The document submitted annually by the JCPC verifying the completion of its legislatively mandated responsibilities regarding membership, written by-laws, and established external communication.

**Client Tracking:** A process that is required by all DPS JCPC-funded programs to record on a demographic data and program performance data for each juvenile served in a JCPC funded program.

**Clinical Treatment Programs:** Programs that offer professional help to a juvenile and/or the juvenile's family to solve problems through goal directed planning. It may include individual, group, family counseling or a combination. It may have a particular focus such as sex offender treatment or substance abuse treatment. Services may be community or home-based.

**Collateral Contacts:** Any contacts, other than juvenile and/or family contact, with related professionals regarding the juvenile or on the juvenile's behalf.

**Comprehensive Strategy:** A community-focused, research-based approach to juvenile delinquency that builds on and unifies the efforts of all services and program providers and

integrates the full spectrum of juvenile and prevention efforts; the right resource for the right juvenile at the right time.

**Community Day Programs:** A multi-component, community-based, non-residential program structure that provides closely supervised intervention and prevention services for delinquent, undisciplined, intake diverted, and at-risk youth.

**Community Service:** A focus on holding a juvenile accountable for their actions in the community by performing work for City, County and/or non-profit agencies to benefit the general community.

**Continuum Building:** A process of developing an array of needed services within a community.

**Contractor:** A person who is contracted to provide services to a juvenile and/or family by a DPS JCPC-funded program.

**Corrective Action Plan:** A plan detailing corrective action which must be implemented by the program in order for the program to be in compliance with the Department's policies and procedures for JCPC funded programs.

**County Plan:** The document submitted to the local County Commissioners and DPS that details the JCPC comprehensive planning process and progress towards meeting specific county goals. The County Plan guides JCPC activities and decision-making in the current year, as well as goals and activities in future years.

**Counseling:** A process by which a professional helps a juvenile and/or the juvenile's family to solve problems through goal directed planning. May include individual, group, or family counseling, or a combination. May have a particular focus such as sex offender treatment or substance abuse treatment.

**Court Counselor:** An employee of The Department of Public Safety who provides intake, probation, intensive supervision, protective supervision, post-release supervision and/or other services under the direction of the Chief Court Counselor in each district.

**Court Referred:** Juveniles under the jurisdiction of the court (*court counselor consultation, diverted, adjudicated, protective supervision, probation supervision, continuation services, commitment status and post-release supervision*) who are referred by DPS staff to appropriate resources to address identified needs.

**Crisis Counseling:** Short term assistance provided by a licensed clinician either face to face, by phone or on behalf of juveniles in immediate danger of physical or emotional injury.

**Critical Standard:** Specific standards identified in JCPC policy that may affect the care and safety of participants, staff, volunteers and contractors of any DPS JCPC-funded program.

**Delinquent Juvenile:** Any juvenile who, while less than 16 years of age, but at least six (6) years of age, commits a crime or infraction under State law or under an ordinance of local government, including violation of motor vehicle laws.

**Designee:** A representative identified by a legislatively authorized position to fully represent that position and that person's agency on the Juvenile Crime Prevention Council.

**Direct Service:** Active intervention provided to the juvenile, the parent/guardian, family members of the juvenile or significant others which is designed and intended to impact the juvenile's behavior, functioning, or condition and help the juvenile meet defined treatment goals.

**Direct Supervision:** DPS JCPC-funded Staff or volunteers providing direct services to juveniles as their primary job responsibility and who are engaged directly with juveniles at least the majority of their time on duty.

**Discretionary Juvenile Crime Prevention Funds:** Discretionary Funds allocated to counties by DPS that remain uncommitted for a period of six (6) months or are released by the county.

**Diversions:** Intervention services delivered to a delinquent or undisciplined juvenile when a complaint is not approved for filing as a petition.

- a) **Diversions Plan:** Court Counselor monitors an agreement between a Court Counselor, juvenile, and the juvenile's family that specifies terms to which the juvenile and the juvenile's family agree.
- b) **Diversions/Contract:** Court Counselor monitors a written agreement between a Court Counselor, juvenile and the juvenile's family that specifies terms to which the juvenile and the juvenile's family agree. All parties sign this agreement.

**Drug, Alcohol Therapy/Education:** Treatment aimed at reducing the use or abuse of illegal drugs or alcohol and education focused on teaching about the effects of drugs and/or alcohol. May include 12-step programs such as Alcoholics Anonymous or Narcotics Anonymous.

**Duration of Service:** Length of stay in a program between admission and termination.

**Dosage of Service:** The amount of intervention a juvenile receives between admission and termination.

**Emergency Shelter:** A non-secure residential service that maintains a 24-hour admission policy and an average length of stay operating within the limits of the program's licensure and/or applicable federal funding guidelines for runaway shelters, or 90 days or less for others licensed as emergency shelters, and provides housing and support services to court-involved or at-risk youth.

**Evaluation:** Reviewing program activities to ascertain the effectiveness of a program's interventions or services.

**Family:** The composition of a family system for a given juvenile. This may vary and should be respected and broadly interpreted.

**Family Counseling-Therapy:** A treatment technique focusing on family interactions/dynamics and their link to delinquent behavior. This type of treatment involves the entire family, but at a minimum involves the juvenile and the juvenile's parent(s). May also include the availability of a trained individual to respond either over the phone or in person to a crisis involving the juvenile and/or the juvenile's family.

**Final Accounting:** Documentation that is required by each DPS JCPC-funded program after the end of the fiscal year that identifies actual amounts budgeted and expended during the fiscal year.

**Fiscal & Financial Review:** The examination of records and/or accounts to properly account for the expenditures of DPS JCPC funds. This may include findings and a required corrective action plan.

**Fiscal Year:** The JCPC funding year cycle for programs that begins on July 1<sup>st</sup> and ends on June 30<sup>th</sup> of the following year and is consistent with state and county fiscal year.

**Funding Plan:** Budget portion of the County Plan that lists the programs and the amount of revenues budgeted for DPS JCPC funds and other local, in kind and state/federal funds.

**Group Counseling-Therapy:** A treatment technique based on group interaction; typically involving or facilitated by a therapist or counselor and focusing on psychological, behavioral, and/or interpersonal problems.

**Group Home:** Residential placement providing 24-hour care for 90 days or more for juveniles whose behavioral and social summaries indicate that they are at-risk of becoming involved with the juvenile justice system, or juveniles who have been adjudicated undisciplined or delinquent or juveniles on diversion from juvenile court for delinquent or undisciplined complaints.

**Home-Based Family Services:** Short term, intensive services involving the entire family intended to prevent family dissolution, and delinquent and undisciplined behavior by empowering families to become more functional and self-sufficient.

**Individual Counseling-Therapy:** A treatment technique based on one-on-one meetings with a therapist or counselor focusing on psychological, behavioral, and/or interpersonal problems.

**Individual Service Plan:** A detailed outline of services for juveniles while participating in a program that outlines the responsibilities of each party in delivering or facilitating these services. It includes clear and measurable outcomes and target dates for completion.

**Informed Consent:** Permission given after being fully apprised of all potential risks and benefits of interventions or services.

**In-Kind Match:** A non-cash, local contribution to the operating costs of Juvenile Crime Prevention Council funded program.

**Intermediate Disposition:** Jurisdiction over a juvenile who has been adjudicated delinquent and for whom the dispositional chart prescribes a Level 2 disposition.

**Intervention Services:** Direct services intended to reduce delinquency and/or improve behavior, provided to delinquent or undisciplined juveniles and the juvenile's family.

**Interpersonal Skills:** Interpersonal skill building is a treatment technique focusing on developing the social skills required for an individual to interact in a positive way with others.

**Juvenile:** Any person who has not reached his/her eighteenth birthday and is not married, emancipated, or a member of the armed forces of the United States. Wherever the term "juvenile" is used with reference to rights and privileges, that term also encompasses the attorney for the juvenile.

**Juvenile Crime Prevention Council (JCPC):** Local planning bodies, created under *N.C. Gen. Stat. § 143B-846* Creation; method of appointment; membership; chair and vice-chair, appointed by the board of commissioners of a county that works in partnership with the state to provide community-based programs for court involved and at-risk juveniles.

**Juvenile Crime Prevention Council Fund:** Funding account allocated by the General Assembly to the Department for the use of county government on a matching basis to establish and to maintain intervention and prevention services planned for by the Juvenile Crime Prevention Council.

**Life Skills Training:** This type of program focuses on effectively managing everyday living. This may include a wide range of issues such as general problem solving, social/moral reasoning, balancing responsibilities, how to deal with housing issues, time and money management.

**Local Match:** Funds from the County, other local sources, and grants used to match DPS JCPC funds. Local match may be in the form of cash or in-kind contributions, or a combination of both.

**Mediation:** A private process of negotiation conducted by a neutral third-party, a mediator. It is a consensual decision-making process by parties who work toward mutual understanding to resolve a problem or a dispute.

**Mentoring:** An individual providing support, friendship, advice, and/or assistance; spending time with the juvenile on a regular basis; engaging in activities such as sports, movies, helping with homework, etc. The mentor does not necessarily have to be an adult, but may be an older child in the same school or a youth volunteer.

**Monitoring:** Reviewing program operation for compliance with approved program agreement/revision requirements to ensure all goals are being met. This includes documentation of any findings and required corrective action.

**Multi-County JCPC:** Two (2) or more counties in the same judicial district that choose to join together as one (1) functional JCPC as allowed by N.C. Gen Stat. § 143B-846 **Multi-County Programs:** Programs administered by a single agency with a single revenue and expenditure budget and that contract for services using a Juvenile Crime Prevention Council program agreement with two (2) or more counties. Those individual program agreements meet all requirements for county participation in the Juvenile Crime Prevention Council fund.

**Needs Assessment:** A systematic assessment of services and treatment needs of a juvenile and his/her family, which should be addressed in a court disposition and/or a service plan.

**NC ALLIES (A Local Link to Improve Effective Services):** An on-line process for programs to apply for JCPC funds, enter DPS required reports, including client tracking data, and for DPS to be accountable for monthly disbursements to Counties statewide

**Parent/Family Skill Building:** Programs or components thereof whose primary purpose is to provide opportunities for juveniles, siblings and parents to learn skills and attitudes needed to build healthy, non-abusive family interactions, solve problems together through effective communications using a strength-based, family centered approach and structured curriculum.

**Planning:** The means through which the JCPC works toward the development of a comprehensive continuum of needed services for juveniles in their community.

**Program Agreement:** An agreement that identifies the type of program, programmatic services to be delivered to a specified number of juveniles, a line item budget and budget narrative for anticipated expenditures and revenue sources.

**Program Agreement Revision:** A request to modify the program agreement for the content of services or for modification of the program budget submitted and approved by DPS.

**Program Structure:** A setting or context that fulfills specific intervention needs or requirements other than service delivery.

**Program Volunteer:** A person volunteering directly with a JCPC funded program and having at least one (1) year of experience working with at-risk youth that are either professional and/or community members that will assist or augment services that are typically provided by paid staff.

**Protective Factors:** Positive factors in the individual, peer, school, family, and community domains that serve to buffer juvenile offenders from delinquency risk factors and deter subsequent delinquent offences.

**Protocol Manual:** A document which defines and outlines the programs purpose and intent, the methods, interventions, and the manner in which they are employed, and other guidelines detailing how services are delivered with fidelity, measured, evaluated, and improved.

**Prison Rape Elimination Act (PREA):** The national standards to prevent, detect, and respond to sexual abuse, pursuant to the Prison Rape Elimination Act of 2003.

**Quorum:** The majority of JCPC membership constitutes a quorum as stated in N.C.G.S §143B-849.

**Recidivism:** The reoccurrence of delinquent, undisciplined, or illegal behavior as evidenced by a formal complaint in the form of a juvenile petition or an adult warrant.

**Request For Proposals (RFP):** A process to notify the public that proposals are being solicited by the local JCPC for funds made available by DPS.

**Residential Programs:** These services provide programs relating to group home care, temporary shelter care, runaway shelter care, specialized foster care, and temporary foster care in a residential setting.

**Restitution:** A focus on holding a juvenile accountable for their actions to the community and/or victim through a monetary payment to compensate for a victims property loss.

**Restorative Programs:** Programs that offer immediate and short-term involvement with juveniles to focus on negative and/or offending behaviors with the aim of resolution of the presenting problem and extinction of the behavior.

**Risk Assessment:** An instrument used to determine the probability that a juvenile will commit further undisciplined or delinquent acts.

**Risk Factors:** Behaviors and/or conditions that put children and juveniles at-risk of becoming delinquent.

**Services:** The active treatment ingredient of a program; the experiential portion of the program that the juvenile is involved in that targets key risk factors and treatment needs.

**Sex Offender Treatment - In/Out Patient:** Programs or components of programs whose primary purpose is to provide sex offender-specific evaluation and/or treatment in a manner consistent with nationally recognized standards and procedures for the management and treatment of juvenile sex offenders. It is distinct from other mental health or counseling type services, has an assessment/evaluation component, is practiced primarily in groups, has a family group component or focus, has designated follow-up procedures and is generally legally mandated.

**Specialized Foster Care:** A residential service that provides care for juveniles with serious behavioral or emotional problems through foster parents whose special training is designed to help them understand and provide needed support for the juveniles who are placed in their care. Emergency backup services, as needed, shall be provided by professional social workers.

**Structured Activities Programs:** Programs that offer skill-building activities in a non-residential setting. Program may offer these skills to juveniles and/or their parents for the purpose of enhancing personal enrichment, skills or abilities in a particular area.

**Supplanting:** Replacing an existing funding source with DPS JCPC funds.

**Teen Court:** A community resource for the diversion of cases in which a juvenile has allegedly committed certain offenses for hearing by a jury of the juvenile's peers, which may assign the juvenile to counseling, restitution, curfews, community service, or other rehabilitative measures.

**Temporary Foster Care:** A residential service provided by licensed foster parents for up to 60 days for a juvenile temporarily removed from the juvenile's home due to family crisis or some other need for respite.

**Temporary Shelter Care:** A residential service that provides group home care and shelter, up to 90 days, for juveniles temporarily removed from the juvenile's home during a family crisis.

**Third Quarter Accounting:** Documentation required of each DPS JCPC-funded program that accounts for expenditures through the third quarter of the fiscal year.

**Tutoring, Remedial Education Classes, or Activities:** Juvenile receives assistance with understanding and completing school work and/or classes or trips designed to be an enrichment of or supplemental experience beyond the basic educational curriculum.

**Undisciplined Juvenile:**

- a) A juvenile who, while less than 16 years of age, but at least six (6) years of age, is unlawfully absent from school; or is regularly disobedient to and beyond the disciplinary control of the juvenile's parent/legal guardian/custodian; or is regularly found in places where it is unlawful for a juvenile to be; or has run away from home for a period of more than 24 hours; or
- b) A juvenile who is 16 or 17 years of age and who is regularly disobedient to and beyond the disciplinary control of the juvenile's parent/legal guardian/custodian; or is regularly found in a place where it is unlawful for a juvenile to be; or has run away from home for a period of more than 24 hours.

**Vocational Development:** A structured activity with an overall emphasis on preparing the juvenile to enter the work force by providing actual employment, job placement, non-paid work service (non-restitution based), job training, or career counseling.

**Volunteer:** A person who, without pay, assists in the delivery of or augments services provided by paid staff.

*Policy Notes: "Days" are in calendar days unless otherwise indicated.*

*"Parent/Legal Guardian" terminology does not exclude the possibility that a custodian may fill this role.*

## Appendix B: Dosage Parameters Crosswalk for JCPC-SPEP Service Types

This Crosswalk shows the relationship between the types of services which may be funded by a Juvenile Crime Prevention Council (JCPC) and the possible corresponding Specialized Program Evaluation Protocol (SPEP) service types.

This Crosswalk also shows the required length of stay and frequency of contact for JCPC funded services and the optimal target weeks and target hours for SPEP services.

SPEP Primary Services are the main focus of a program, on which the majority of service provider staff time or efforts are spent. All youth must receive this service.

SPEP Supplemental Services are other distinct services delivered by the service provider that reinforce or complement the primary service. At a minimum, 50% of the youth in the program must receive this service. Not all SPEP services will have a qualifying supplemental service.

*Note: Programs that are implementing an evidence-based program proven to be effective in reducing recidivism, and being implemented in fidelity to the model, may request that DPS allow the dosage and duration parameters of that model to be substituted for the DPS dosage and duration requirements.*

## RESIDENTIAL PROGRAMS

*Programs where services are delivered in a residential setting*

### JCPC PROGRAM TYPES

**Group Home Care:** Provides twenty-four hour care for a residential placement lasting six to eight months in a therapeutic or structured family-like environment for youth. Includes intervention with client's family during and after placement and targets a reduction in offending behavior and recidivism. (Length of Stay= 90+ days, Frequency of Contact=NA)

**Temporary Shelter Care:** Provides group home care and shelter (up to 90 days) for juveniles who need to be temporary removed from their homes during a family crisis.

(Length of Stay= up to 90 days, Frequency of Contact=NA)

**Runaway Shelter Care:** Provides shelter care for juveniles who have run away from home, are homeless or otherwise need short term care (15 days or less) while arrangements are made for their return home.

(Length of Stay= up to 15 days, Frequency of Contact=NA)

**Specialized Foster Care:** Provides care for youth with serious behavioral or emotional problems through foster parents whose special training is designed to help them understand and provide needed support for children who are placed in their care.

(Length of Stay= flexible, Frequency of Contact=NA)

**Temporary Foster Care:** Provides short-term (up to 60 days) emergency foster care for diverted or adjudicated juveniles who need to be temporary removed from their home during a family crisis. Foster parents have been specially trained to understand and support the youth placed in their care.

(Length of Stay= up to 60 days, Frequency of Contact=NA)

### POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Individual Counseling (Optimal Target Weeks=25, Optimal Target hours=30)
- Group Counseling (Optimal Target Weeks=24, Optimal Target hours=40)
- Mixed Counseling (Optimal Target Weeks=25, Optimal Target hours=25)

*Could also have possible qualifying Supplemental Service of Behavioral Contracting/Management*

- Family Counseling (Optimal Target Weeks=20, Optimal Target hours=30)
- Family Crisis Counseling (Optimal Target Weeks=4, Optimal Target hours=8)
- Cognitive Behavioral Therapy (Optimal Target Weeks=15, Optimal Target hours=45)

*Residential Programs – Continued*

*Continued – Residential Programs*

- Behavior management (Optimal Target Weeks=24, Optimal Target hours= 72) – The total programming structure and activities of the program are all tied into a behavior management environment which consists of earning points or tokens to achieve previously set goals. A behavior management classification should not be given to programs which merely use periodic rewards or incentives to increase motivation.

*Could also have possible qualifying Supplemental Service of Mentoring, Mixed Counseling, or Remedial Academic Program*

- Social Skills Training (Optimal Target Weeks=16, Optimal Target hours=24)
- Remedial Academic Program (Optimal Target Weeks=26, Optimal Target hours=100)

*Could also have possible qualifying Supplemental Service of Job Training, Work Experience, Vocational Counseling*

**COMMUNITY DAY PROGRAMS**

**JCPC PROGRAM TYPES**

**Juvenile Structured Day Programs:** Programs that offer well supervised and highly structured program of service to youth. Such service may enable youth to remain in the community. Clients may be long-term suspended from school or have behavior that might otherwise result in placement in detention. Typically, this type structure serves youth who are court involved and referrals are made from juvenile court counselors. Programs can either be full day or partial day (emphasis on service in the afternoon/after school hours). It is desirable for programs to have both treatment and educational components, such as, Individual and/or Family Counseling, Substance Abuse Education/Treatment, Restitution/Community Service, Tutoring, Alternative Education, Vocational Development and Structured Activities.

(Length of Stay= Not to exceed one year without detailed documentation of need, Frequency of Contact=NA)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Individual Counseling (Optimal Target Weeks=25, Optimal Target hours=30)
- Group Counseling (Optimal Target Weeks=24, Optimal Target hours=40)
- Mixed Counseling (Optimal Target Weeks=25, Optimal Target hours=25)

*Could also have possible qualifying Supplemental Service of Behavioral Contracting/Management*

- Family Counseling (Optimal Target Weeks=20, Optimal Target hours=30)
- Family Crisis Counseling (Optimal Target Weeks=4, Optimal Target hours=8)
- Cognitive Behavioral Therapy (Optimal Target Weeks=15, Optimal Target hours=45)
- Behavior management (Optimal Target Weeks=24, Optimal Target hours= 72) – The total programming structure and activities of the program are all tied into a behavior management environment which consists of earning points or tokens to achieve previously set goals. A behavior management classification should not be given to programs which merely use periodic rewards or incentives to increase motivation.

*Could also have possible qualifying Supplemental Service of Mentoring, Mixed Counseling, or Remedial Academic Program*

- Remedial Academic Program (Optimal Target Weeks=26, Optimal Target hours=100)

*Could also have possible qualifying Supplemental Service of Job Training, Work Experience, Vocational Counseling*

**ASSESSMENT PROGRAMS**

**JCPC PROGRAM TYPES**

**Clinical Assessments or Psychological Evaluations:** Clinical Evaluations and Assessments, including Psychological Evaluations to help court counselors and judges recommend the most appropriate consequences and treatment for court involved youth.

(Length of Stay= depends upon time needed to complete the assessment activity, Frequency of Contact=Not Specified)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- None

### CLINICAL TREATMENT PROGRAMS

*Programs in which a professional helps a juvenile and/or his or her families solve problems through goal directed planning. It may include individual, group, family counseling or a combination. It may have a particular focus such as sex offender treatment or substance abuse treatment. Services may be community or home based.*

### JCPC PROGRAM TYPES

**Counseling:** A treatment technique based on one-on-one (individual) or group meetings with a therapist or counselor focusing on individual psychological and/or interpersonal problems. May include cognitive skills/life skills. Category includes family, individual, and group counseling.

(Length of Stay=Not Specified, Frequency of Contact= no less than every two weeks)

#### Individual Counseling

##### POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Individual Counseling (Optimal Target Weeks=25, Optimal Target hours=30)
- Mixed Counseling (Optimal Target Weeks=25, Optimal Target hours=25)

*Could have possible qualifying Supplemental Service of Behavioral Contracting/Management*

- Cognitive Behavioral Therapy (Optimal Target Weeks=15, Optimal Target hours=45)

#### Group Counseling

##### POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Group Counseling (Optimal Target Weeks=24, Optimal Target hours=40)
- Mixed Counseling (Optimal Target Weeks=25, Optimal Target hours=25)

*Could have possible qualifying Supplemental Service of Behavioral Contracting/Management*

- Cognitive Behavioral Therapy (Optimal Target Weeks=15, Optimal Target hours=45)

*Clinical Treatment Programs – Continued*

*Continued – Clinical Treatment Programs*

**Family Counseling**

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Family Counseling (Optimal Target Weeks=20, Optimal Target hours=30)
- Family Crisis Counseling (Optimal Target Weeks=4, Optimal Target hours=8)
- Cognitive Behavioral Therapy (Optimal Target Weeks=15, Optimal Target hours=45)

**Home Based Family Counseling:** Provides short term, intensive services focusing on family interactions/dynamics and their link to delinquent behavior. Involves the entire family and is typically conducted in the home. May also include the availability of a trained individual to respond by phone or in person to crisis. The goal is to prevent delinquent and undisciplined behavior by enhancing family functioning and self-sufficiency.

(Length of Stay=six weeks to nine months, Frequency of Contact= at least three hours weekly)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Family Counseling (Optimal Target Weeks=20, Optimal Target hours=30)
- Family Crisis Counseling (Optimal Target Weeks=4, Optimal Target hours=8)
- Mixed Counseling (Optimal Target Weeks=25, Optimal Target hours=25)

*Could have possible qualifying Supplemental Service of Behavioral Contracting/Management*

**Substance Abuse Treatment:** In/Out-patient therapeutic services provided to juvenile offenders targeting substance abuse issues, including chemical dependency, alcoholism, and habitual or experimental use of other controlled substances. Personnel providing treatment must be licensed or certified to provide these services.

(Assumed to be the same as Counseling Services: Length of Stay=Not Specified, Frequency of Contact= no less than every two weeks)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Individual Counseling (Optimal Target Weeks=25, Optimal Target hours=30)
- Group Counseling (Optimal Target Weeks=24, Optimal Target hours=40)
- Mixed Counseling (Optimal Target Weeks=25, Optimal Target hours=25)

*Clinical Treatment Programs – Continued*

*Continued – Clinical Treatment Programs*

- Could have possible qualifying Supplemental Service of Behavioral Contracting/Management*
- Cognitive Behavioral Therapy (Optimal Target Weeks=15, Optimal Target hours=45)

**Sexual Offender Treatment:** Provides outpatient assessment and/or therapeutic services to juvenile offenders targeting inappropriate sexual conduct and offending behavior with clear focus on rehabilitation and accountability of the offender. Practiced primarily in groups, has a family focus, has designated follow-up procedures and is generally legally mandated.

(Length of Stay=1 ½ to 2 years, Frequency of Contact= weekly with declining frequency as the course of treatment concludes)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Individual Counseling (Optimal Target Weeks=25, Optimal Target hours=30)
- Group Counseling (Optimal Target Weeks=24, Optimal Target hours=40)
- Mixed Counseling (Optimal Target Weeks=25, Optimal Target hours=25)

- Could have possible qualifying Supplemental Service of Behavioral Contracting/Management*
- Cognitive Behavioral Therapy (Optimal Target Weeks=15, Optimal Target hours=45)

*Note: The target weeks and target hours for the above listed counseling approaches may not be sufficient for Sex Offender Treatment.*

**RESTORATIVE PROGRAMS**

*Programs that offer immediate and short-term involvement with juveniles to focus on negative and/or offending behaviors with the aim of resolution of the presenting problem and extinction of behavior.*

**JCPC PROGRAM TYPES**

**Restitution/Community Service**

Restitution: Programs that provide opportunities for offender to be accountable for their actions to the community and/or victim(s) through forms of payments or community service work that earns money to repay the victim(s).

Community Service: A court-ordered dispositional alternative for a delinquent juvenile, consistent with the requirements of G.S. 7A-649, and entailing, on the juvenile's part, for purposes of this definition either community service to redress an injury to any person or entity that has suffered loss or damage as a result of the offense committed by the juvenile. Services should be provided for diverted and/or adjudicated youth.

(Length of Stay: Diverted youth and Teen Court referrals= no more than 6 months,

Court supervision= one year unless otherwise ordered; Frequency of Contact= minimum twice per month and no less than 8 hours per month)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Restitution/Community Service (Optimal Target Weeks=12, Optimal Target hours=60)

**Mediation/Conflict Resolution:**Programs offering a private process of negotiation conducted by a neutral, third party person, a Mediator. These programs offer immediate and short-term involvement with youth to focus on negative and/or offending behaviors. Mediation is a consensual decision-making process by parties who work towards a mutual understanding to resolve a problem or a dispute. Mediators do not counsel or give advice but facilitate communication among parties as the parties work to reach their own decision regarding resolution of their conflict. Services should be provided for diverted and/or adjudicated youth and may include victim/offender reconciliation.

(Length of Stay= No longer than 90 days, Frequency of Contact= Based upon the requirements of the program)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Mediation (Optimal Target Weeks=4, Optimal Target hours=8)

*Restorative Programs – Continued*

*Continued – Restorative Programs*

*Could also have possible qualifying Supplemental Service of Restitution/Community Service*

**Note:** *A component that is teaching mediation or conflict resolution skills to clients who are not also at the same time engaged in mediation sessions should be classified as a different SPEP service. Such a service is more likely to be a skill building service such as social skills training.*

**Note:** *In counting dosage for Mediation, phone work with the client/family prior to the mediation session is included in the contact hours as well as the mediation session. If the mediation intervention also includes a conflict resolution class for the client, count those contact hours as well.*

**Teen Court:** Provides a diversion from juvenile court where trained adult and youth volunteers act as officials of the court to hear complaints. These programs make recommendations for appropriate sanctions including but not limited to community service and restitution (if applicable) to be assigned to the youth who have admitted committing minor delinquency and undisciplined complaints. Professional adult staff provides supervision of the court proceedings and any subsequent community service and/or restitution.

(Length of Stay= Not to exceed 120 days, however 60 additional days may be approved to complete sanctions; Frequency of Contact= Not Specified)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- None

**NOTE:** A SPEP classification may be considered for a Teen Court program that is directly providing a SPEP service to **ALL** of its youth (not referring it out). Possible SPEP services might include community service, conflict resolution, or possibly some other skill building service.

### STRUCTURED ACTIVITIES PROGRAMS

*Any non-residential program that provides a structured service plan of learning for the purpose of improving an individual's identified need(s) and with the purpose of improving the juveniles' (or parent's) skills or expanding their knowledge in a particular area, or enhancing academic performance.*

### JCPC PROGRAM TYPES

**Mentoring:** Provides opportunities for adult volunteers to be matched with delinquent or at-risk youth on a one-on-one basis. The mentor is an individual providing support, friendship, advice, and/or assistance to the juvenile. After recruitment, screening and training, the mentor spends time with the juvenile on a regular basis engaged in activities such as sports, movies, helping with homework, etc.

(Length of Stay= Minimum 1 year, Frequency of Contact= should average 2 hours per week)

### POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Mentoring (Optimal Target Weeks=24, Optimal Target hours=78)

*Could also have possible qualifying Supplemental Service of Behavioral Management*

- Behavior management (Optimal Target Weeks=24, Optimal Target hours= 72) – The total programming structure and activities of the program are all tied into a behavior management environment which consists of earning points or tokens to achieve previously set goals. A behavior management classification should not be given to programs which merely use periodic rewards or incentives to increase motivation.

*Could also have possible qualifying Supplemental Service of Mentoring, Mixed Counseling, or Remedial Academic Program*

**Parent/Family Skill Building:** Services that focus on interactional or interpersonal issues faced by a parent(s)/family of a juvenile. This service works to develop parenting skills, communication skills, discipline techniques, and other related skills. May include sessions for parents only and/or sessions for parents and their child(ren).

(Length of Stay= Minimum 12 weeks unless implementing a model program & following model specifications, Frequency of Contact= no less than 2 hours weekly)

*Structured Activities Programs – Continued*

*Continued – Structured Activities Programs*

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Social Skills Training (Optimal Target Weeks=16, Optimal Target hours=24)

*NOTE: If ONLY parents are the recipients of this service then it cannot be SPEP classified. If the service includes the parent and child, drill down to see if the service is a Social Skills Training service or a Family Counseling service.*

**Interpersonal Skill Building:** Services that focus on developing the social skills required for an individual to interact in a positive way with others. The basic skill model begins with an individual's goals, progresses to how these goals should be translated into appropriate and effective social behaviors, and concludes with the impact of the behavior on the social environment. Typical training techniques are instruction, modeling of behavior, practice and rehearsal, feedback, reinforcement. May also include training in a set of techniques, such as conflict resolution or decision making, that focus on how to effectively deal with specific types of problems or issues that an individual may confront in interacting with others.

(Length of Stay= Minimum 12 weeks unless implementing a model program & following model specifications, Frequency of Contact= no less than 2 hours weekly)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Social Skills Training (Optimal Target Weeks=16, Optimal Target hours=24)
- Cognitive Behavioral Therapy (Optimal Target Weeks=15, Optimal Target hours=45)
- Behavior management (Optimal Target Weeks=24, Optimal Target hours= 72) – The total programming structure and activities of the program are all tied into a behavior management environment which consists of earning points or tokens to achieve previously set goals. A behavior management classification should not be given to programs which merely use periodic rewards or incentives to increase motivation.

*Could also have possible qualifying Supplemental Service of Mentoring, Mixed Counseling, or Remedial Academic Program*

**Experiential Skill Building:** Services that provide opportunities to juveniles using activities to develop skills. The activities may be highly related to the acquisition of the skill (i.e. Independent living skills training taught by having juveniles practice life skills such as laundry, washing dishes, balancing a checkbook) or may include adventure activities (such as rock climbing, rafting, backpacking, etc.) aimed at increasing self-esteem and building interpersonal skills to promote more appropriate behavior.

(Length of Stay= Minimum 12 weeks unless implementing a model program & following model specifications, Frequency of Contact= no less than 2 hours weekly)

*Structured Activities Programs – Continued*

*Continued – Structured Activities Programs*

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Challenge Programs (Optimal Target Weeks = 4, Optimal Target hours=60)

*Could also have possible qualifying Supplemental Service of Group Counseling*

**Tutoring/Academic Enhancement:** Services intended to supplement full time academic program by providing assistance with understanding and completing schoolwork and/or classes. May also provide trips designed to be an enrichment of or supplemental experience beyond the basic educational curriculum.

(Length of Stay= Minimum of 20 weeks, Frequency of Contact= No less than 2 hrs/week.)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Remedial Academic Program (Optimal Target Weeks=26, Optimal Target hours=100)

*Could also have possible qualifying Supplemental Service of Job Training, Work Experience, Vocational Counseling*

**Vocational Development:** The overall emphasis focuses on preparing the juvenile to enter the work force by providing actual employment, job placement, non-paid work service (non-restitution based), job training or career counseling. These programs provide training to juveniles in a specific vocation, career exploration or career counseling, and/or job readiness.

(Length of Stay= Minimum 12 weeks unless implementing a model program & following model specifications, Frequency of Contact= no less than 2 hours weekly)

**POSSIBLE SPEP PRIMARY SERVICE CLASSIFICATIONS**

**For services which may be provided in the above types. Consider the following SPEP service types whether or not the service meets the optimal dosage.**

- Vocational Counseling (Optimal Target Weeks=25, Optimal Target hours = 40)

*Could also have possible qualifying Supplemental Service of Remedial Academic Services*

- Job Training (Optimal Target Weeks=25, Optimal Target hours=400)

*Could also have possible qualifying Supplemental Service of Remedial Academic Services*

- Job Placement (Optimal Target Weeks=26, Optimal Target hours=520)

*Could also have possible qualifying Supplemental Service of Remedial Academic Services*

**END of Appendix B: Dosage Parameters Crosswalk for JCPC-SPEP Service Types.**

## Appendix C: Associated Forms

Reference website for updated list of forms:

<http://www.ncdps.gov/Index2.cfm?a=000003,002476,002483,002482>

## Appendix D: JCPC Policy and Procedures Index

<b>OPERATIONS</b>	<b>JCPC Policy</b>
<p style="text-align: center;"><b>Juvenile Crime Prevention Council (JCPC) Operations</b></p> <p>Membership and Conflict of Interest  Duties  Meetings  Certification Application  Funding/RFP  Planning  Accountability  Administrative Grants  Monitoring (Also see 3)</p>	1
<p style="text-align: center;"><b>Program Operational Requirements</b></p> <p>Staff Employment  Criminal Background Checks (See also Program Specific Policies 13-22)  Licensure and Credentialing (See also Program Specific Policies 13-22, as applicable)  Staff Training (See also Program Specific Policies 13-22)  Reporting and Program Performance Standards  Contract for Professional Services  Juvenile Records and Required Forms  Availability of Services  Wilderness Adventure Programs and High Risk Activities</p>	2
<p style="text-align: center;"><b>Program Oversight and Monitoring</b></p> <p>JCPC Monitoring Procedures  JCPC Monitoring Committee  DPS Area Consultant Monitoring Procedures  Program Standard Violation  Corrective Action Plan (Compliance and Non-Compliance)  Misuse or Theft of State Property  Expenditure Ledger Reports (Also see 7)  Required Monitoring Program Reports (See also 4)</p>	3
<p style="text-align: center;"><b>Program Reporting Requirements</b></p> <p>Communication – JCPCs, Referring Agencies, and the Department  Monitoring (See also 3)  Fiscal Reports (Also see 7, 8, 9)  Client Tracking  Program Evaluation</p>	4
<p style="text-align: center;"><b>Program Accountability</b></p> <p>Liability Insurance  Juveniles' Safety and Protection  Firearms and Other Weapons  Emergency Planning  Religious Activities  Behavioral Management  Solicitation of Funds and Permission Requirements - Juvenile Publicity  Alcohol and Other Drug Possession  Juveniles Visiting a Private Residence</p>	5
<p style="text-align: center;"><b>Program Eligibility for Funding</b></p> <p>JCPC Program Agreement/Multi-County  JCPC Program Agreement  Cash Match and In-Kind Match  Prison Rape Elimination Act (PREA)</p>	6

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